

# Rapid Recovery Plan

2021

Uptown Foxborough, MA





### **Appendices**

- A. Potential Funding Spreadsheet
- B. Compendium of Best Practices
- C. Subject Matter Expert Materials
- D. Public Workshop Presentation
- E. Supporting Research and Studies

Rapid Recovery Plan Foxborough

### **Appendices**

A. Potential Funding Spreadsheet

Rapid Recovery Plan Foxborough

Name of Fund	Available for RRP Projects	Funding Sector	Agency/ Organization	Maximum Eligible Grant Amount per Applicant	Eligible Applicants	Description/Allowable Use of Funds
Cultural Facilities Fund (Systems Replacements)	No Longer Available	Public	Massachusetts Cultural Council	See grant.	Nonprofit Organizations 501(c)(3) engaged in the arts, humanities, or interpretive sciences; municipalities, and colleges or universities that own cultural facilities	For 20-year capital needs assessments of buildings and mechanical systems.
Cultural Facilities Fund (Capital Grants)	No Longer Available	Public	Massachusetts Cultural Council	See grant.	Nonprofit Organizations 501(c)(3) engaged in the arts, humanities, or interpretive sciences; municipalities, and colleges or universities that own cultural facilities	For the acquisition, design, construction, repair, renovation, and rehabilitation of a cultural facility.
Real Estate Services Technical Assistance	No Longer Available	Public	Mass Development	\$10,000	Eligible applicants include municipal officials, planners, local stakeholders, and others.	Grants may be used toward technical assistance opportunities in Surplus Property Reuse (e.g. Constraints and Feasibility Analysis, Master Planning, Test Fits, RFP/Q Assistance) or Local District Management Implementation Technical Assistance (e.g. District Improvement Financing, Business Improvement District formation)
Flood Mitigation Assistance (FMA) Grant Program	Yes	Public	Massachusetts Emergency Management Agency/FEMA	See grant.	Property Owners	To reduce or eliminate the long-term risk of flood damage to buildings, manufactured homes, and other structures insured under the National Flood Insurance Program (NFIP).
MA Downtown Initiative Program	Yes	Public	Massachusetts Department of Housing & Community Development	\$25,000	Municipalities	Technical assistance for downtown revitalization in 6 categories
Building Resilient Infrastructure and Communities (BRIC) Grant Program	Yes	Public	Massachusetts Emergency Management Agency/FEMA	See grant.	Property Owners	Hazard mitigation projects reducing the risks from disasters and natural hazards

Community Preservation Act	Yes	Public	Community Preservation Trust Fund/State Department of Revenue (DOR)	See grant.	Only communities that have adopted the Community Preservation Act are eligible to receive CPA Trust Fund matching funds annually.	To preserve open space and historic sites, create affordable housing, and develop outdoor recreational facilities.
BIZ-M-POWER	Yes	Public	Massachusetts Growth Capital Corporation	\$20,000	Small businesses (i.e. employing 1-20 FTE employees, including 1 or more of whom owns the business, annual revenue not exceeding \$2,500,000) in brick-and-mortar (physical) establishment operating within Massachusetts	To assist low-income and moderate-income entrepreneurs with their acquisition, expansion, improvement or lease of a facility, purchase or lease of equipment, or with meeting other capital needs of a business.
Competitive Tourism Grants	Yes	Public	Economic Development Administration	\$10,000,000	See grant.	EDA's ARPA Tourism NOFO is designed to provide a widerange of financial assistance to communities and regions to rebuild and strengthen their travel, tourism, and outdoor recreation industry through various infrastructure and non-infrastructure projects. Under this NOFO, EDA solicits applications under the authority of the Economic Adjustment Assistance (EAA) program, which is flexible and responsive to the economic development needs and priorities of local and regional stakeholders.  EDA's travel, tourism, and outdoor recreation grants will be delivered through two components: (1) State Tourism Grants and (2) EDA Competitive Tourism Grants.

Build Back Better Regional Challenge	Yes	Public	Economic Development Administration	\$500,000	institution of higher education or a consortium of institutions of higher education; or (v) public or private non-profit organization or association acting	In Phase 1, EDA will provide technical assistance grants to approximately 50-60 coalitions (through a lead institution). These coalitions will be considered "finalists" and the grants will be used by the finalists to prepare more detailed applications for transformational projects that benefit their respective geographic regions and are aligned around a holistic approach to building and scaling
Hometown Grant Program	Yes	Private	T-Mobile	\$50,000	Towns with population <50,000	To build/rebuild/refresh community spaces that help foster local connections in town.
Brownfields Redevelopment Site Assessment Fund	Maybe	Public	Mass Development	\$100,000	See grant.	To finance the environmental assessmen of brownfield sites in Economically Distressed Areas (EDAs) of the Commonwealth

Community Development Block Grant	Maybe	Public	Massachusetts Department of Housing & Community Development	\$1,350,000	50,000 that do not receive CDBG funds	A broad range of community development needs - including projects such as housing rehabilitation or development; micro-enterprise or other business assistance; infrastructure; community/public facilities; public social services; planning; removal of architectural barriers to allow access; downtown or area revitalization
Brownfields Redevelopment Remediation Fund	Maybe	Public	Mass Development	\$500,000	See grant.	To finance the remediation of brownfield sites in Economically Distressed Areas (EDAs) of the Commonwealth
Housing Development Incentive Program	Maybe	Public	Massachusetts Department of Housing & Community Development	See grant.	Developers (projects located in Gateway Cities)	Tax incentive to undertake new construction or substantial rehabilitation of properties for lease or sale as multi-unit market rate residential housing
Abandoned Housing Initiative Strategic Demolition Fund Grant	Maybe	Public	Massachusetts Attorney General's Office	\$125,000	Municipalities, Municipal Housing and Redevelopment Authorities, Nonprofit organizations	To be used for the construction of an affordable housing structure.
Massachusetts Preservation Projects Fund	Maybe	Public	State Historic Preservation Office	See grant.	Municipalities and private non-profit organizations	To support the preservation of properties, landscapes, and sites (cultural resources) listed in the State Register of Historic Places - including pre-development work, development projects such as stabilization, protection, rehabilitation and restoration
Massachusetts Historical Commission Survey and Planning Grant Program	Maybe	Public	State Historic Preservation Office	See grant.	Municipalities and private non-profit organizations	To support efforts to identify and plan for the protection of the significant historic buildings, structures, archaeological sites and landscapes of the Commonwealth (including cultural resource inventories, nomination of properties to National Register, community-wide preservation plans, other studies/reports/publications to identify and protect significant properties)
Massachusetts Recycling Fund	Maybe	Private	BDC Capital	See grant.	See grant.	To help Massachusetts businesses active in recycling- related activities obtain the capital needed for any reasonable business purpose.

Closed Loop Infrastructure Fund	Maybe	Private	Closed Loop Partners	See grant.	Municipalities and private companies	Provides below-market rate loans to fund replicable, scalable and sustainable recycling and circular economy infrastructure projects across collection, sortation, processing and new technologies.
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### **Appendices**

B. Compendium of Best Practices

Rapid Recovery Plan Foxborough



## ADMIN CAPACITY



## Best Practice Compendium

Admin Capacity v1.1 June 09, 2021





## Zoning for a Resilient Downtown



**Provided by SME Consultant** 

Levine Planning Strategies, LLC

Location

Burlington, VT

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**Budget** 

Timeframe

Risk

**Key Performance Indicators** 

Partners & Resources

City of Burlington (VT) Office of City Planning



High Budget – \$450,000 (HUD Sustainable Communities Challenge Grant)



Medium Timeframe – 6 years (3 years' planning & 3 years to finalize code)



Medium Risk – increased timeframe and cost helped reduce risk

 $Growth\ and\ survival\ of\ existing\ businesses;\ number\ of\ business\ expansions$ 

Federal agencies; Community & Economic Development Office; Mayor's Office

#### Diagnostic

Downtown businesses often need to adapt and change quickly. However, many local zoning codes make it difficult to quickly adjust business models. In many cities, use tables are many pages long, with many common uses requiring a discretionary review. Adding a new use or adding space to a business, even on a trial basis, can be difficult to do. In addition, changes may trigger increased parking requirements that cannot easily be met in a downtown setting. For these reasons, many downtown businesses are reluctant to change their model and potentially find a successful new strategy.

This problem predates COVID-19. However, in the wake of the pandemic, businesses had to adapt quickly, experiment, and be prepared to provide new uses to attract customers. In the short-term, many communities were flexible. Going forward, however, its likely that many communities will return to reviewing changes in use or space. At the same time, research suggests that businesses need flexibility to succeed post-COVID-19.

Some communities have responded to this issue by reducing the number of uses in their zoning. Others have simply made it easier to add a new use on site or expand existing uses. Still others have looked to remove use limitations altogether in certain zones, focusing on goals outlined in local plans to guide decisions.

#### Action Items

An important step to help businesses post-COVID is to think about zoning requirements as a small business might. What if a record store wanted to add a small bookstore in the back of their space? Would that be allowed? Would they have to somehow provide additional parking? Would it require a public process with the risk and cost of being denied? If so, communities should think about whether that is their goal. In some cases, it may make sense to keep zoning restrictions on certain uses. For example, drive thru restaurants often have negative externalities, especially in a downtown location. On the other hand, a walk-up window for pedestrians is likely to have few of those negative effects, and can help drive local businesses as visitors continue to be wary of going indoors. Once you have a sense of how your zoning affects business decisions, it would be advisable to check in with some local businesses to get their thoughts as well.

With that data in hand, communities can use their plans to guide how to change their zoning. A few small steps may make a big difference. These could include:

- Reducing or removing regulations on outdoor dining in zoning.
   Licensing and other municipal processes can usually suffice;
- Revising parking requirements for new uses downtown. Re-tenanting an existing space, or changing from one use to another, should not generally trigger any new parking requirements; and
- Streamlining the review process for changes in use. Either reduce the number of use groups in zoning so small changes don't trigger zoning review or allow more uses by right. If some public review is appropriate, rely on staff-level administrative review as much as possible.

#### **Process**

Burlington's planning process began in earnest in 2010 when the city received a Sustainable Communities Challenge Grant from the U.S. Department of Housing & Urban Development. That grant made it possible to develop a plan for the downtown and waterfront, called "PlanBTV." The vision in that plan was then codified in a form-based code beginning in 2013. The new zoning reduced the number of uses downtown by 50%. More importantly, it made it easier for a business to modify their use category by significantly reducing the timeframe and risk to the business. Changes such as these are ongoing. Most recently, city planners have worked to update the definitions and uses for food and beverage uses to recognize the rise of new dining and drinking options.

Not every community needs to have as extensive a process as Burlington. Simply auditing the use table, streamlining the list of uses, and making it easier to change from one use to another, would be helpful for downtown businesses post-pandemic. That process could be done at a much lower cost and much more quickly.



The Pine Street Enterprise District in Burlington (Credit above & cover: David White, FAICP, Burlington Office of City Planning)



## Determining a District Management Model for Downtown Reading



Provided by SME Consultant

Ann McFarland Burke, Downtown Consultant

Location

Reading, MA

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**Budget** 

Timeframe

Risk

**Key Performance Indicators** 

Partners & Resources

#### Town of Reading, MA



A Massachusetts Downtown Initiative grant provided Technical Assistance. The Town provided staff support and early coordination.



The process took approximately 18 months. This timeframe was expanded due to the pandemic and extensive community education undertaken as part of the process.



Political, property owner, tenant and other stakeholder consensus for preferred organization model is required to successfully establish a downtown organization

Establishment of a sustainable downtown organizations—with—a real defined program , sustainability model and appropriate staff support.

Town of Reading, downtown advisory and steering committee and other downtown stakeholders

Rapid Recovery Plan Reading, MA

#### Diagnostic

The creation of a downtown management organization was intended to establish a dedicated organization that would provide supplemental programs, services and advocacy for the downtown. The downtown organization would undertake activities to attract businesses, investment, customers and residents to downtown. These could include marketing, placemaking, business development and advocacy.

Determining the appropriate downtown management organization model was a unique process for the Reading community, downtown property owners and businesses. The process included extensive outreach and community education to explore program priorities, financial sustainability, organizational models and champions from both the private and public sector .

#### **Action Item**

Economic Development Plans for downtown Reading had included the recommendation to establish a sustainable downtown organization to support the economic and social health of the downtown. The Town of Reading spearheaded activity to launch the process of community and property owner engagement to explore what model would be appropriate for downtown Reading. This included:

- Identification of staff and financial resources
- Creating a Community Outreach and Engagement Strategy
- Research to identify community priorities / recommendations
- Peer learning from other communities
- Consensus building among stakeholders
- Transition of leadership to private sector

#### Process

- The Town of Reading secured Massachusetts Downtown Initiative Technical Assistance funding and committed staff to initiate and support
- A large broad -based community advisory/ working group was formed to provide input and feedback
- A survey was widely distributed to community residents, businesses and other stakeholders - 1600 response were received providing insight into program priorities and community preferences

Rapid Recovery Plan Reading, MA 2

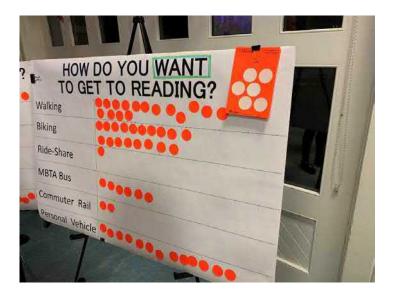
#### Process (Continued)

- Community Outreach Event A Pizza/ Ice Cream Social brought over 150 residents to provide input
- 3 Community Forums Panels featuring executive directors of different types of downtown organizations described their programs, challenges and models.
- Working sessions with Advisory committee to discuss specific model alternatives / cost and benefits
- One on one conversations with key stakeholders
- Consensus building with stakeholders and recommendation of preferred model and next steps.
- Transition from city led effort to Steering committee comprised of property owners, businesses, and other stakeholders to lead organizational effort. City staff continued staff support. TA support continued through additional MDI grant.
- BID Steering Committee. BID organizational process underway









Stakeholder engagement process

Rapid Recovery Plan Reading, MA



## CULTURAL/ ARTS



## Best Practice Compendium

Cultural/Arts v1.0 June 01, 2021





# Conduct Arts & Culture Needs Assessment



Provided by SME Consultant

Metropolitan Area Planning Council

Location

Various locations (Arlington, Beverly, Boston, Franklin MA)

Origin

**Budget** 

Timeframe

Risk

**Key Performance Indicators** 

Partners & Resources

MAPC - Arlington, Beverly, Boston, Franklin



Low (Staff time)



Short (0-5 years)



Low

Greater artist engagement, reduced downtown vacancies; increased pedestrian activity; increased meals tax revenue; increased coordination among businesses, artists, and organizations; Increased revenue from meals and room taxes.

Municipal government planning staff, elected officials, licensing/permitting staff; local artists, cultural organizations, and creative businesses.

#### Diagnostic

The pandemic hit as municipalities in Massachusetts were investing in arts and culture as an important element of civic life and a thriving local economy. MCC-designated cultural districts have been growing across the state, and municipalities were beginning to invest in planning initiatives to document and support their arts and culture assets.

The pandemic's impact on arts and culture hit fast and hard and has lingered for over a year. By March 2021, non-profit and municipal cultural organizations across the state reported over \$588 million in losses; with individual artists and creatives reporting more than \$30 million in lost income. As reopening guidelines ease restrictions on arts and culture activities, municipalities are looking for strategies and tactics to revive arts and culture in their local communities.

#### **Action Item**

Strategies that support arts and culture in municipalities strengthen local government's responsiveness to constituents, establish critical partnerships for revitalization, and builds resilience of local businesses and cultural organizations. Providing multi-layered assessments of arts and culture can help improve support for artists, creative enterprise, and civic vitality.

#### Build Relationships and Collect Data on Arts & Culture

 Use surveys, interviews and creative evaluation strategies to document the presence of artists and creative businesses, assess needs and opportunities, and track impacts of arts and culture programming on community well-being and civic vitality.

#### Identify Barriers to Cultural Equity

• Where does cultural activity happen? Are opportunities for creative and cultural expression equally available for immigrant communities and communities of color?

#### Conduct Direct outreach to Artists and Creatives

 Artists are poorly represented in existing data sets. Municipal surveys of artists focused on identifying and responding to their needs generated robust survey response and expressions of gratitude for the outreach and consideration.

#### Foster Partnerships

 Strong partnership structures that bring together cultural organizations, creative businesses, property owners, municipal staff, and economic development entities have been instrumental in reviving arts and culture activities locally.

#### **Process**

#### Local government

- Survey artists, cultural organizations, creative businesses, and property owners through existing or new partnerships such as cultural districts, local cultural councils, business improvement districts, Main Streets districts, or other entities;
- Support relationship building with artists, schools, youth programs, libraries, historic so cieties, and other entities.
- Learn from successful projects and programs by interviewing cultural organizations that are leading safe and successful initiatives.
- Identify existing and potential outdoor venue locations, including parks, historic sites, vacant storefronts, and parking lots.
- Include consideration for artists in planning and approving local programs.
- Expand communications and facilitate awareness of and access to arts & culture programming through public schools, libraries, local newsletters, and other means

### Arts & Culture Partners and Civic Leaders

- Build networks with artists and creative businesses.
- Support survey outreach and facilitating artist-municipal partnerships.
- Track participation and impact of arts & culture programming through event surveys, artist and organization surveys, pedestrian counts, and data on revenue and business activity.





Photo: MAPC



# Host a downtown cultural event to support businesses and show positive change



Provided by SME Consultant

Susan Silberberg, CivicMoxie

Location

Fall River, MA

Origin

**Budget** 

Timeframe

Risk

**Key Performance Indicators** 

Partners & Resources

Collaborative effort growing out of MassDevelopment TDI project and including other FRACC members involved in Viva Fall River (the Arts, Culture and Creative Economy Master Planning effort for the city)



Low – \$37,000 plus in-kind donations



Short – planning and implementation in 3-1/2 months



Low

Number of attendees, Number of partners working together successfully, Good press

One SouthCoast Chamber of Commerce, Fall River Arts + Cultural Coalition (FRACC), MassDevelopment TDI, BayCoast Bank, We Love Fall River, Fall River Public Schools, City of Fall River – main partners

#### Diagnostic

Fall River has many outstanding attributes but is lacking in a collaborative vision and image that can pull all the great things together. There are many different efforts and activities with no central organizing force to advocate, market, and lead the way in business support, tourism development, and arts and cultural coordination across the city.

Key challenges include high turnover and legal issues for City Hall leaders in recent years that have grabbed headlines and stolen the narrative of the good things happening in the city. In addition, there is a fragmented approach to solving problems and building momentum for positive change. The downtown has significant vacancies and the geographic spread of the city, as well as its hilly topography, make connections and focus a challenge. However, the diversity of the city, including its residents and cultural traditions, food and restaurant offerings, and presence of a small but strong "making" economy offer some unique opportunities. The city's location on the water, proximity to Boston and Providence, and abundance of relatively affordable housing and workspaces, and a sizeable inventory of old mill buildings provide many opportunities.

#### Action Item

The Winterbridge cultural events (running Fridays and Saturdays for six weeks in the Winter of 2021) at Gromada Plaza downtown was planned to build on the MassDevelopment TDI work on South Main Street and to showcase the collaborative power of FRACC, a 40-member diverse group of arts and culture, business, community nonprofit, philanthropic, and public sector stakeholders. FRACC is charting new territory in the scope of its goals and Winterbridge was meant as a way to:

- Bring the community together and engender city pride (begin to take back the narrative of the city)
- Demonstrate the power of collaboration (put the power of FRACC to work)
- Provide community activities and spaces during winter under Covid-19 guidelines

Winterbridge included music, fire pits, evergreen trees, live painting, community partners providing grab n go services, dancing/Zumba sessions, live entertainers (costume characters, singers, and musicians), and a We Love Fall River window display competition.



Live painting was part of the event.









Source: for all photos: FRACC

There were over 36 businesses, nonprofits and individuals who came together to provide staff, funding, programming, marketing, and other needs for the events.

#### **Process**

The Winterbridge cultural events grew out of the desire for an early "win" and demonstration of the power of collaboration including the MassDevelopment TDI and FRACC. Planning goals focused on attracting people to downtown and exposing them to music, dance, live painting, and other cultural elements...showing what the future can look like. The steps to plan and execute this type of event include:

- Set goals such as: 1) desired audience; 2) how to help businesses attract customers downtown; 3) change image of downtown; 4) practice collaboration or implement a pilot project to see feasibility, etc.
   Gather parties with similar
- Gather parties with similar interests, complementary resources and expertise.
- Brainstorm ways to achieve the core goals. Develop criteria to select one strategy to move forward: 1) Is there someone who has done an event before? 2) Does someone have paid staff that can lend a hand? 3) Who has graphics and marketing expertise? Can this strategy tag onto another event or a milestone in the community?
- Answer these questions: 1) Who is the audience? 2) What message to convey? 3) How does this align with municipal and business district goals? 4) What does success look like? 5) What would cause everyone to smile the day after the event? Keep the answers to these questions in mind throughout planning
- Work back from the goals to identify people, organizations, agencies available to help: chart interests, capacity, resources, contacts.
- What location best supports the goals? Create a plan of the area.
- List and draw activity areas, block party elements
- Link program activities with partners/volunteers.
- Refine event: what happens, time, day, activities
- Create a budget sheet for overall event, each activity area.
- Think carefully about branding...what to call it? How does this fit with overall branding and marketing for the downtown or commercial district?



Volunteers helped build the "set" for the weekend activities.



Winterbridge was a success and led to increased "buzz" about what is possible downtown and also the power of collaboration and FRACC's work.

#### Process (Continued)

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- Think carefully about branding...what to call it? How does this fit with overall branding and marketing for the downtown or commercial district?
- Create a detailed implementation plan with timeline of tasks, roles
- Document what you do and think about how to make the effort sustainable in the long run. How can this event be a pilot project for ongoing programming?
- During the event, try to include ways to capture information the attendees (raffle that requires their zip code, ideas chalk wall that asks what people want to see in the district, etc.)
- Do a debrief immediately after the event to improve efforts for the future. Ask businesses for their input and reactions.



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## FALL RIVER ARTS & CULTURE SURVEY

The Fall River TDI District is creating an Arts & Culture Master Plan that supports the city's arts, cultural diversity and traditions, vibrant public spaces, and economic vitality. The goal is to understand how residents enjoy arts and culture in the city and region, identify what may be missing, and create a roadmap to move forward to support robust arts and culture in the city.

Please take the 5-minute survey so we can make sure many voices are heard during this planning process!

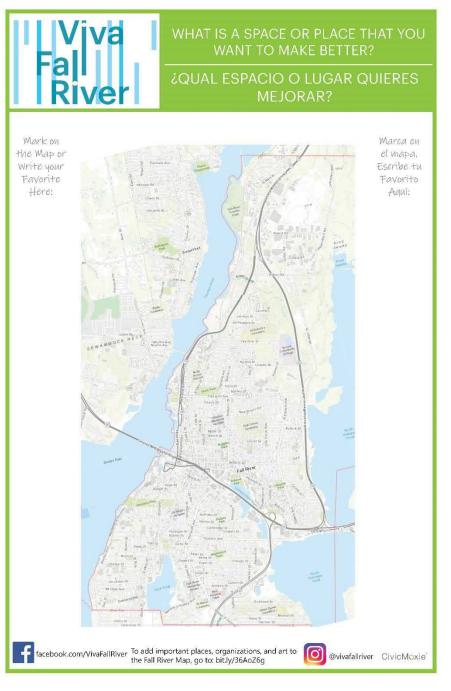






Events are great ways to a reach a wider audience and test market preferences. In the case of Winterbridge, FRACC used the events for outreach to residents who wouldn't necessarily attend a public meeting or associate with an arts and cultural plan in order to get valuable information on the community's desires and needs.





Use events to collect valuable market data. Ask questions for a planning project, improvements, or destinations residents and visitors would like to see in a commercial district. In the case of Winterbridge, the events were used to collect data for the larger Viva Fall River Arts, Culture, and Creative Economy Plan.



# PRIVATE REALM



## Best Practice Compendium

Private Realm v1.1 June 10, 2021



## Downtown Manchester– Architectural Design Guidelines



Provided by SME Consultant

GOMAN+YORK Advisory Services

Location

Manchester, CT

Origin	GOMAN+YORK
Budget	Low Budget - Consultant's Time for design standards
Timeframe	Long-term – Post Covid
Risk	Low Risk – setting guidelines/policies in place assures that any improvements done in the Downtown must be adhered to
Key Performance Indicators	Tenant Initiation of Recommendations, Tenant Traffic & Sales Growth
Partners & Resources	City/Town Economic Development, Business Owners
Diagnostic	Changes in consumer behavior and a heightened appreciation for community and place made Downtown Manchester a competitive and desirable location. Prior to Covid-19 the town realized that the area's image, market potential, physical attributes and social connections needed to be maintained and improved. Covid-19 accentuated the need and importance of maintaining and strengthening the Downtown area to support the local tenant base.  Architectural design guidelines were meant to:
	Enhance the image of Downtown Manchester through the upgrade and maintenance of existing building façades; and     Encourage new construction which reinforces Downtown Manchester's historic development patterns.  Manchester's downtown district serves as a visual introduction to the town's character. An attractive image boosts commercial and community vitality when it successfully blends appearance and welcoming public spaces.

Rapid Recovery Plan Manchester, CT

collective Downtown environment.

Main Street's history is revealed in its diverse architectural styles. Each building is a unique record of its place in time. Therefore, building owners need to carefully evaluate the design of any proposed improvements to ensure they make a positive contribution to the

#### **Action Items**

**Step 1. Define the area** – this has already been done by the Plan Facilitators and the cities/towns.

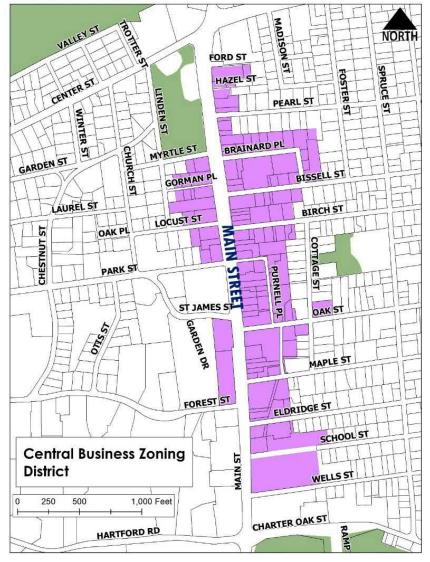
Step 2. Conduct a current conditions assessment –physical, governmental, private, character of the district. Some examples of disruptive alterations include:

- Blocking out windows, which is typically uninviting
- Replacing original architectural detailing with substandard or nonsustainable materials
- Covering original details with aluminum siding or random placement of wood paneling
- Introducing new design elements which were not in keeping with the original design
- Random placement with no coordination of ornamentation, lighting fixtures or signage
- Oversized signage creating visual confusion and blocking architectural details of upper floors

Step 3. Identify main key stakeholders (including but not limited to; Building Owners, Tenants, Residents, Clients and Customers) must preserve and highlight what makes this downtown unique: eclectic structures, public spaces, community facilities, ample parking, and an enjoyable pedestrian experience.

#### Step 4. Development & Implementation

Reminder: A vibrant, healthy and attractive downtown must be clean, safe and aesthetically pleasing. This relies on quality design and positive public-private relationships.



Define the Downtown Area

#### **Ground Floor Tenant Storefronts**

The storefront is the most significant feature of most commercial buildings. Its appearance plays a critical role in how a business is perceived and contributes to the pedestrian experience from the sidewalk. Building owners are expected to acknowledge critical elements of a building when redesigning a storefront.

Traditionally, the storefront is set into an opening in the building, framed by a building's columns or piers on either side, and sometimes includes a cornice or lintel along the top. Decorative elements of the storefront are definitive characteristics that ground the upper portions of the building to the sidewalk. When possible, these decorative elements should be retained in their original material, color and finish. The window area is generally large in contrast to the smaller windows on the upper stories to visually communicate and display the products and services offered within. The entranceway is often asymmetrical and recessed to increase display window area, provide weather protection, and allow clearance for the door swing.

When planning to renovate a storefront, its proportion in relation to the entire façade should be considered. Renovations should be done with durable and sustainable materials and retain existing modules, proportions, and structure





Urban Lodge Brewery - photo: Patch.com

#### **Display Windows**

Lighting: Night lighting is encouraged as it extends the pedestrian experience, makes a building façade more welcoming, and adds consistency to the downtown district. Lighting plans should be sensitive to potential impacts on vehicular traffic.

Temporary signage, seasonal displays and window seating: Products, furnishings or activities placed within a display window become part of the pedestrian experience. Merchants should consider the visual and messaging impact when designing displays, as they reflect the character of the business and affect the integrity of Downtown Manchester.

Cleanliness of windows – interior & exterior – sometimes it's that simple!

#### **Awnings and Canopies**

Storefront awnings and canopies are both functional and decorative. They are functional because they provide sun protection for merchandise, weather protection for visitors, and signage for the business (see "Signage" section for guidelines). These structures also add decorative color, patterns or graphics to the streetscape.

Both commercial grade, exterior fabric, retractable and permanent awnings have been successfully integrated in the past. The color or stripe chosen for the awning should complement the general color scheme of the building. Building owners are discouraged from using metal awnings because of their susceptibility to weather damage and fading.



Display Windows



Awnings and Canopies

#### Signage

Signage provides scale, color and interest to the streetscape. A sign has a positive effect on business and community atmosphere when it is appropriately placed, well designed, and in scale with its architectural surroundings.

A poorly designed sign results in visual confusion, harming both the streetscape and the value of the sign. While these guidelines provide structure for what signs are appropriate, the Town of Manchester's zoning regulations mandate what signs can and cannot be used in the Downtown district.

Information on a sign should be simple, clear and concise. The type face and graphic symbols should convey only the name of the business and its main product or service. The color should be coordinated with the building and storefront, and the letters or logo should contrast with the background, so the sign is readable. Light box signs should not be used. In some instances, simpler is better. Channel cut letters or flat metal signs lit with goose neck lighting are encouraged.

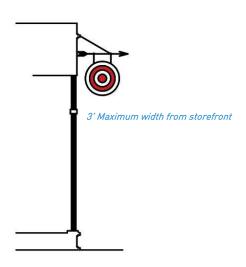
Signage to serve multiple tenant storefronts within the confines of a single building should be well coordinated to fit within the predescribed signage area defined by the building's architecture.

Before beginning any signage project, refer to Zoning Regulations for specific restrictions. Special regulations can be adopted for the Downtown district.



#### Restaurant Menu Boards





Blade or Hanging Bracket Signs

Exterior-Mounted & Painted on Glass

## Redeveloping Underutilized Commercial Space



Provided by SME Consultant

Metropolitan Area Planning Council

Location

Various locations

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**Budget** 

**Timeframe** 

Risk

**Key Performance Indicators** 

Partners & Resources

Diagnostic

Chris Kuschel, AICP and Ralph Willmer, FAICP



Low (staff time)



Long (3-5 years)



High (financial)

Adoption of zoning by City or Town Council/Town Meeting; assuming zoning is adopted, the transition of the site to new residential and commercial space

Municipal government planning staff, elected officials, licensing/permitting staff; local property owners, local residents, developers, attorneys, architects, engineers, landscape architects

Within the Greater Boston region, there are 3,100 sites covering approximately 10.5 sq. miles in area. These sites are currently occupied by strip malls and related auto-centric retail, some of which can be redeveloped into more productive properties. As single-story, single-use structures with abundant parking, they are often under-utilized. Factors that are driving this condition include various demographic shifts, changes in personal shopping preferences, environmental considerations, and an increased attention to equity. COVID-9 has accelerated these changes.



Rapid Recovery Plan Various Locations

#### Diagnostic

These under-utilized developments present opportunities to activate the sites by creating a more vibrant place with multi-use structures that include both residential and commercial uses. Frequently, zoning changes are required to permit that more expansive range of allowable land uses. These sites can be further enhanced through design guidelines that encourage streetscape improvements, public open spaces and plazas, and landscaping.

The process for amending and updating zoning bylaws and ordinances can be a challemnging one. The more successful efforts involve a robust community engagement process that includes a wide variety of stakeholders. These stakeholders can include municipal government planning staff, elected officials, local property owners, local residents, developers, and business owners.



#### **Action Item**

In its role as the regional planning agency, MAPC regularly works with communities to promote Smart Growth and identify sites that have redevelopment potential. Once a site has been identified, it is important to review the existing zoning to ascertain if there are any barriers to redevelopment such as the uses allowed in the specific zoning district, dimensional regulations, parking standards, etc. In many cases, zoning amendments are required to encourage more efficient use of a site and better design than what had been previously allowed.

#### **Impact**

Redevelopment could revitalize existing businesses, provide much-needed housing and enhance the surrounding neighborhoods.

Redevelopment offers the following potential benefits:

Preserving existing businesses

• Preserving active, vibrant businesses during the redevelopment is crucial

Ease of redevelopment

- Parcels are typically small enough that they can be redeveloped in a relatively short amount of time
- It can be easier politically to change uses and forms than single-family districts

Creating cohesive neighborhoods

 Multiple contiguous parcels can be redeveloped incrementally to enhance or create cohesive neighborhoods over the long term

Rapid Recovery Plan Various Locations



#### **Key to Success**

#### Local creativity

- Use local help: using local architects and attorneys allow a developer to navigate local politics and know what is expected
- Activate outdoor space: overcapacity of parking can allow surplus space to be used for food vendors and seating to activate space
- Break up big box space: breaking down large anchor space allows for more small local businesses  $\,$

#### Work with what exists

- When possible, work within existing zoning: proposing a development aligned with existing zoning could remove roadblocks
- Leverage existing planning studies: planning studies can provide a vision ad market analysis for the area
- Have patience: long lead time and red tape can be daunting for a developer

#### **Process**

#### Local government

- Provide education to local property owners regarding opportunity and
- Help identify locations for updated planning and zoning for mixed-use development
- Work with property owners to identify barriers
- Connect developers with property owners on sites that help achieve the municipality's goals
- Ensure that there is a robust public outreach process to explain and advocate for the zoning changes including the use of graphic material that helps to visualize the proposed changes

#### State government

- Incorporate analysis as part of scoring for various grant programs
- Utilize that analysis for infrastructure investments

Rapid Recovery Plan Various Locations



TENANT MIX



## Best Practice Compendium

Tenant Mix v1.0 June 01, 2021





## A Collaborative Small Business Technical Assistance Effort to Drive Business Resilience and Opportunity to Diverse Communities



Provided by SME Consultant

Revby LLC

Location

Arlington, VA

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**Budget** 

**Timeframe** 

Risk

**Key Performance Indicators** 

Partners & Resources

BizLaunch, Arlington Economic Development Team (Internal group of 5)



Medium (\$200,000) - CARES Act Funding (Committed Funding) through December 31, 2021. Funding to be used for technical assistance and the development of digital technology tools.



Short Term (1 year) - October 2020 Funding earmarked; November - December 2020 Project Development; January - February 2021 Procurement process and selection of vendors; March 2021 Informational Meetings and Call for Applications; April - December 2021 - Rolling applications and delivery of services.



Low Risk - Budget losses; participation of legacy businesses and hard to reach business populations; funding elimination; staffing; lack of overall participation.

Positively impact and successfully sustain Arlington's small business ecosystem. Particularly a positive impact to those businesses most in need due to the negative effects of the pandemic. Mitigate risk of business closures. Business closures will be monitored in key industries

Arlington County Government (Office of Economic Development); Commissioner of Revenue; Purchasing Office; Police Department (Office of Nightlife); Revby; Amazon Web Services (AWS) & Nub8 (Cloud Provider); Treasurer's Office; County Attorney's Office; Communications Team for Arlington County and AED.

Rapid Recovery Plan Arlington, VA 1

#### Diagnostic

ReLaunch is a collaborative effort to drive business resilience and opportunity in 2021. Companies will receive tailored tools and professional assistance to revitalize, strengthen and transform their businesses. For detailed information please visit: www.relaunch.business

ReLaunch is designed to provide service to diverse communities, particularly those that have limited digital infrastructure, making them more exposed to the business decline during COVID-19 business disruptions.

It serves business owners whose primarily language is Spanish; service business owners who are immigrants or people of color.

#### **Action Item**

#### Community Action Items:

- Identify partners/providers to implement program in a timely fashion
- Identify marketing tools to reach the target market
- Identify what microentrepreneurs need the most help with in solidifying their organizations
- Ensure there are enough resources to meet the need
- Consider CARES Act Funding to help with impact
- Ensure quick turnaround with Purchasing Office to Select consultants

#### Revby (the TA provider) Action Items:

- Create a system to approach small business technical assistance topics, such as digital marketing, eCommerce, financial, and strategy with empathy, patience, and encouragement acknowledging that the topics are difficult for many of the diverse audiences that suffer from a digital divide disadvantage.
- Provide materials that can be referenced following time the one-onone TA sessions.

Rapid Recovery Plan Arlington VA 2

#### Process (by the Community)

#### Process (by Revby, the TA provider)

- 1. Research needs of hard impacted small businesses
- 2. Interview organizations which are currently doing work to assist businesses during the health pandemic. Identify best practices and improve deliverables
- 3. Design framework for ReLaunch program. (ReVitalize = Technical Assistance & ReNew = Technology Assistance)
- 4. Develop working Budget
- 5. Work with purchasing office to develop criteria for vendor's who can provide assistance
- 6. Advertise for assistance with formal RFP process
- 7. Hire Vendors
- 8. Training of Vendors
- 9. Training of Staff
- Develop CRM system to keep track of businesses accepted/rejected or pushed forward.
- 11. 10-month Communications plan designed yard signs, direct mail campaign, blogs, social media strategy etc.
- 12. Select businesses eligible for ReLaunch program
- 13. Communicate with vendors. Repeat for the next 10 months
- 14. Program ends December 31, 2021

business owners.

### Meet with the BizLaunch team at least once a month to discuss any logistics topics or feedback on the TA activity with the current cohort of

- 2. For each monthly cohort of approximately 15 businesses, send out an introduction email with a link to schedule a first meeting within the next 2 weeks.
- 3. Identify which meetings should be conducted in Spanish. Identify with business owners need special accommodations to participate in a virtual meeting (i.e., need access to a laptop)
- 4. Conduct introduction meetings (virtually, over Zoom) with each business owner. Goal of the first call is to build rapport and a shared understanding of the TA format, confirm the need and objectives the business owner identified in their application, and mutually agree upon a plan for their working session.
- Spend time researching and preparing for the TA working session. Prepare a multi-page document to aid the discussion during the working session.
- 6. Conduct a 1-hour virtual working session on the topic(s) agreed upon. Ensure to conduct the session with empathy and patience while providing a high quality and effective session in terms of content and business & marketing best practices.
- Provide a document that the business may use for ongoing guidance.
   Provide a total of 3 4 hours of TA work per business.

Rapid Recovery Plan Arlington, VA



## Supporting Entrepreneurs and Commercial Landlords with Pop Up Business Activations



Origin	Project was created within ideation of the NYC Department of Small Business Services and ChaShaMa, property owners, and business owners, along with community orgs such as BIDs	
Budget	Medium (\$50,000-\$200,000) – Project required dedicated staff and project subsidies	
Timeframe	Short Term (<5 years) – Program launched within 90 days; space is generally tenanted for 30 – 60 days maximum	
Risk	Low Risk – Landlords with existing empty space offer short term opportunities with no permanent build out or commitment	
Key Performance Indicators	Temporary commercial vacancy reduction; business increase in sales; businesses accessing space	
Partners & Resources	NYC Department of Small Business Services, ChaShaMa	
Diagnostic	With an increased amount of vacant space in New York City during the COVID-19 pandemic, the City partnered with ChaShaMa, a not-for-profit that generally offers space to artists, to create short term opportunities for businesses to test out a brick-and-mortar location in commercial areas across the city.  This creates opportunity to liven commercial districts with new, short-term businesses, helping landlords to activate their unused space, make the street feel more alive, create increased opportunities for commerce for small, minority and women-owned businesses, and provide no-cost space to businesses otherwise unlikely to be able to afford commercial rents in high traffic commercial corridors.  Challenges of this program currently being addressed are ensuring businesses have commercial storefront opportunities once the no-cost space has ended; supporting businesses with technical assistance such as access to capital and finding affordable, permanent space, and sustainable resourcing of the project for the long term success of small minority and women-owned businesses.	
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#### **Action Item**

Storefront Start-Up is a partnership between a not-for-profit community organization that typically supports artists in accessing work and exhibit space and the NYC Department of Small Business Services to support minority and women-owned businesses in accessing free storefront space (avg 30 days) in high traffic commercial areas.

The non-profit or municipal partner can begin by evaluating vacant space in their commercial corridors and contacting property owners to determine their interest in short term space leases. The organization will have to determine if they can cover necessities for opening a commercial space (such as utilities and wifi) or if a landlord would be willing to provide short term access to these services.

Simultaneously, the lead partner can connect with local businesses in need of space through social media marketing (no to low cost), partnerships with local business serving organizations (such as SBDC's, chambers of commerce) and begin to create a database of businesses interested in short term commercial leases. Essentially, building both the space and potential tenants together will help launch the matches efficiently and quickly.

The lead organization should also determine business priority – is the program focused on women entrepreneurs? People of color? Create an evaluation tool to match businesses with respective spaces based on a set of priorities.

Businesses should receive operating guidelines, a MOU to discuss what they can and can't do with the space, their responsibility to the program, and how long the term of the space use is.

The lead organization should provide as much support to both the landlord and tenant as possible and consider connecting with a local technical assistance provider to help the business leverage the storefront opportunity to their long-term growth.

Rapid Recovery Plan New York City 2

#### **Process**

- Determine the strategy to support businesses are you focused on serving a specific demographic (ex. Women-owned businesses) or sector (retail, design)
- Decide on a criteria on how businesses will be selected for space
- Research and identify vacant storefront properties in communities, particular those commercial corridors that may have high current vacancy rates. Local BIDs or DIDs can help identify vacant properties.
- Connect with property owners of vacant spaces to determine their interest in short-term no-cost lease opportunities, and if so, their terms of use.
- Create a database with notes and updates on available properties and interested businesses.
- Create a standard Memorandum of Understanding to be used as a baseline of agreement between the organization, the property owner, and the business owner. For example: how long will the space be used? Who will pay for buildout costs (if any)? Who will cover utility costs?
- Begin to match businesses with potential vacant spaces. Determine how
  far in advance businesses would need to be "occupancy ready" and how
  long landlords would need for the property to be considered "move in
  condition"
- Support both the business and property owner with the transition into the space; troubleshoot any issues in real time to mitigate any future problems or miscommunications
- Create social media and marketing opportunities to businesses to let people know they will be in the activated space, with plenty of lead up marketing prior to the move in date
- Determine further support for the business after the space agreement has expired, if any

Rapid Recovery Plan New York City



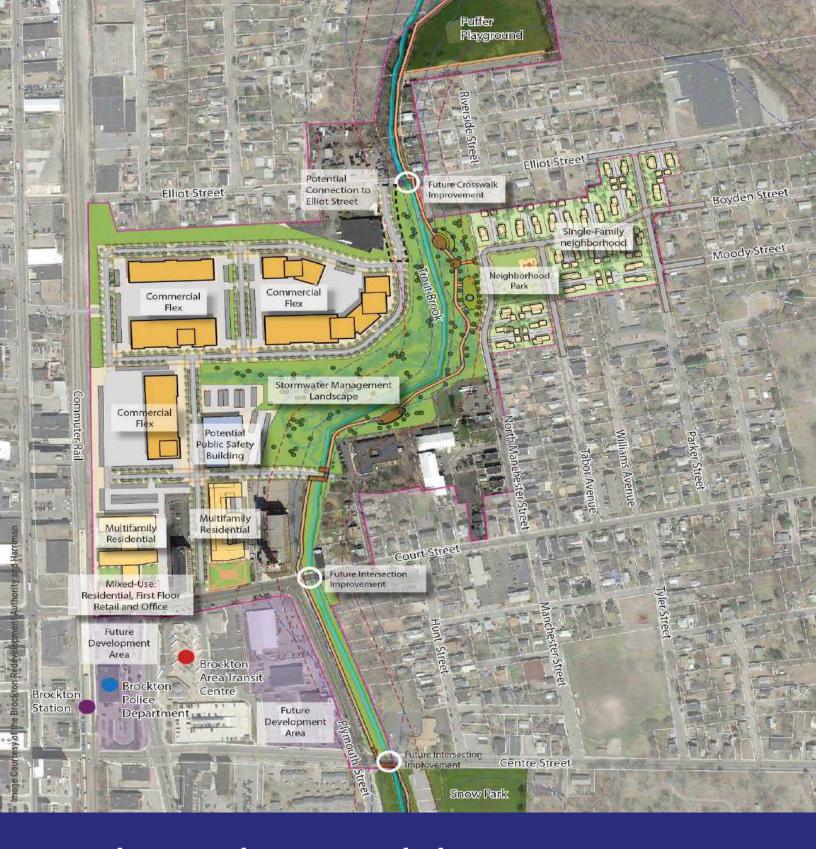
# PUBLIC REALM



# Best Practice Compendium

Public Realm v1.0 June 01, 2021





Develop an urban renewal plan to support revitalization of the public realm



Origin	Downtown/Trout Brook Redevelopment Plan
Budget	Medium (\$50,000-\$200,000) — Operating Funds, MassDevelopment Technical Assistance
Timeframe	Medium (5-10 years) – Property acquisition and disposition; public infrastructure improvements; private development
Risk	Medium – Risk Political, legal
Key Performance Indicators	Linear feet of multimodal trails, sidewalk, bicycle lanes, roads, utilities, installed. Square feet of open space, recreation, non-residential uses developed. Units of market-rate and affordable housing developed; types of housing developed.
Partners & Resources	Redevelopment Authority; Municipal Boards and Committees; Residents, Property owners, Employers, Institutions; Municipal Planning Staff; Department of Housing and Community Development
Diagnostic	The COVID-19 pandemic highlighted existing inequities in access to jobs, housing, public open space, broadband, safe non-vehicular transit, and many other elements of our built environments. By combining public and private investment into a single strategic plan, a municipality with a redevelopment authority can address some of these inequities through three steps: acquiring underutilized land; implementing public infrastructure improvements; and disposing of the land to developers who must meet specific criteria for redevelopment. This process allows communities to incorporate long-term changes to address challenges from the last year.  In Brockton, the criteria for redevelopment grew out of the goals for the planning process, including the continued revitalization of the Downtown, which is adjacent to the redevelopment area; connecting existing isolated neighborhoods to the Downtown, regional public transit, and local playgrounds and parks; addressing repetitive loss from the flooding of Trout Brook; and using Trout Brook as an organizing and linking component of the plan.
Action Item	The acquisition of underutilized land will allow the Brockton Redevelopment Authority to reparcelize the land for four distinct purposes:

- Creating a central multiuse path along Trout Brook that links the existing neighborhood to two other parks in the area and a proposed new neighborhood playground.
- Extending local streets to improve pedestrian and bicycle access to public transit and the Downtown.
- Creating flood storage areas to address repetitive flood losses from the impaired brook.
- Developing a mix of uses, including commercial flex, multifamily, and small single-family to provide space for local jobs and a variety of housing types to meet different community needs.

Other action items include the following:

- Modifying the zoning ordinance to meet the redevelopment goals of the plan.
- Applying for grants and other funding sources to address the public components of the plan.

Rapid Recovery Plan Brockton, MA

#### **Process**

Implementation of this plan includes the following steps:

- Modify the existing zoning to incorporate new uses and dimensional standards that reflect the proposed and existing uses.
- Acquire underutilized land.
- Develop an RFP for the acquired land incorporating criteria for the required improvements.
- Develop design and engineering plans for the multi-use path, flood storage, and new street layout.
- Dispose of the land according to specific criteria for the redevelopment of that land.
- Apply for grants to address public infrastructure component of the plan.
   Other funding sources are outlined in the plan and include state and federal grants as well as District Improvement Financing.

Rapid Recovery Plan Brockton, MA



Establishment of Parking Benefit District for Improvements and Amenities in Arlington's Town Center



Origin	Town of Arlington
Budget	Low – No cost to the Town to establish a Parking Benefit District (PBD) through the Select Board. Arlington DPW manages maintenance tasks. The Town hired a contractor for beautification efforts and snow plowing.
Timeframe	Short Term (<5 years) – The establishment of the Parking Benefit District, implementation of new parking meters, and formal allocation of meter funds took approximately 1 year.
Risk	Medium Risk – Political buy-in and support from local businesses and perception issue related to implementing new meters
Key Performance Indicators	Parking meter revenue
Partners & Resources	Arlington Select Board, Arlington Department of Public Works, Finance and Capital Planning Committee
Diagnostic	Arlington was in need of a dedicated revenue source to fund needed changes in their Town Center. The PBD was ideal for setting aside a stream of money to implement improvements that did not have priority in the Town's Capital Plan.  Through a parking study, Arlington determined that a performance-based adjustment to their parking pricing would provide much needed curbside availability while increasing revenues. Arlington installed new meters and initiated the parking management changes during the PBD approval process.  The PBD fund was created to support a wide range of physical improvements as well as administrative/maintenance responsibilities including installation & ongoing meter maintenance; the parking control officer's salary; credit card & collection fees; servicing lease payments for meters; implementing pay-by-phone; snow removal in parking lots; the Arlington Center Sidewalk Project (ongoing); and parking lot re-designs.
Action Item	<ul> <li>Establishing a Parking Advisory Committee, to manage the PBD. The Committee has complete flexibility to amend revenue allocation details and the operational/managerial structure, as the adopted local enabling legislation was written to ensure flexibility</li> <li>Establishing a system of accountability and trust for ongoing oversight by the Town's Financial Committee &amp; Capital Planning Committee, including         <ul> <li>Periodic reporting to committees &amp; stakeholders, maintaining consistent engagement and input; and</li> <li>Making an annual presentation at Town Meeting</li> </ul> </li> <li>Establishing a special revenue fund with a revolving fund structure for on-going parking meter revenues</li> <li>Defining a list of streetscape, mobility, connectivity, and accessibility improvements that are funded by the PBD special revenue fund</li> </ul>

Rapid Recovery Plan Town of Arlington MA

#### **Process**

In 2016, the Massachusetts General Court enacted the Municipal Modernization Act. One of the provisions of that law authorized the creation of parking benefit districts (PBDs).

The Town approved the article and adopted local legislation to create a PBD in Arlington Center with a defined geographic area, per State rules.

The Arlington Center Parking Benefit District Committee formed and developed a reporting structure to the Select Board, regularly proposes PBD-funded improvements, and manages PBD operations.

Once the PBD had been defined, parking meter revenue only is transferred into the Parking Benefit District Special Revenue fund, from which disbursements are made.

Following the adoption of the PBD, additional managerial responsibilities and expenditure management tasks may need to be assigned depending on the project type (e.g. the Department of Public Works manages sidewalk improvements).

#### Success Story

Upon adoption of the PBD no negative impacts have been identified. New parking meters on Massachusetts Avenue were readily embraced by the community

The original PBD revenue projection presented to the Select Board was conservative. It has regularly exceeded expectations.

The PBD has created an appetite for parking meters in other districts, which are being explored.

While parking revenue was lower due to pandemic impacts, the Town took advantage of the MassDOT Shared Streets & Spaces Grant in 2020 to create impactful temporary improvements downtown. PBD funds were used to supplement this award through the purchase of planters to beautify and protect outdoor dining areas.

In the future, the PBD will fund permanent installations of other temporary improvements including outdoor dining infrastructure and landscaping.



Public engagement flyer for PBD. Source, Arlington.



Plan of proposed downtown improvements, including PBD-funded features such as landscaped pots and benches, and sidewalk enhancements. Source, Town of Arlington.

Rapid Recovery Plan Town of Arlington MA



# Creating Safe Pedestrian Access in a Rural Village Center



Provided by SME Consultant

Franklin Regional Council of Governments

Location

Whately, MA

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**Budget** 

Timeframe

Risk

**Key Performance Indicators** 

Partners & Resources

The project was envisioned in a master plan for the Whately Center Historic District



Medium Budget (\$50,000 - \$200,000) for construction Design and engineering funded by the Town of Whately Additional public participation process and construction funded through Massachusetts Complete Streets grant



Short Term (Less than 5 years)



Medium Risk

Measures of the positive impacts of the improvements are an increased number of events, visitors, and restaurant receipts as well as a reduction in traffic speeds.

Municipal committees focused on the target area and technical assistance providers, including a landscape architecture school and the regional planning agency.

#### Diagnostic

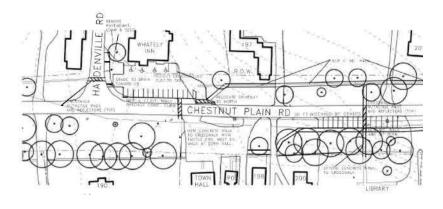
Chestnut Plain Road has a wide linear town common layout and is an integral part of the character and landscape of the town center historic district.

Creating safe pedestrian access in the village center was identified as a priority during the development of the Complete Streets Prioritization Plan that was part of the town's participation in the MassDOT Complete Streets Funding Program. The Complete Streets Prioritization Plan was developed through a comprehensive public process. A committee comprised of representatives from the Selectboard, the Planning Board, the Historical Commission, and the Finance Committee, a Library Trustee, a resident, the Town Administrator, and the Highway Superintendent worked with the Franklin Regional Council of Governments staff to compile a Complete Streets Prioritization Plan and seek implementation funding for the project. Public outreach for the Complete Streets Prioritization Plan included a series of meetings of the committee to review and prioritize the projects, an input meeting with the general public, and a meeting of the Whately Selectboard to review and endorse the project rankings.

Therefore, to move forward, this project needed to have broad and strong community support. The project was successfully implemented because public outreach and an engaged planning process had taken place during the town center master planning process before the initiation of the final design and implementation of the improvements.



BEFORE: Google Maps aerial image of the Whately Inn at the corner of Chestnut Plain Road and Haydenville Road. A major renovation of the old Town Hall completed in 2019 resulted in a new community center and history museum across the street from the Whately Inn. With no crosswalks or sidewalks, the pedestrian pathway connecting these two attractions was not well defined.



Engineering plan created by Sara E. Campbell, PE, consulting civil engineer, for the project area of Chestnut Plain Road near Haydenville Road.

#### **Action Items**

The The Whately Historic District Complete Streets project included the construction of new sidewalks and pedestrian infrastructure on the town's main street, Chestnut Plain Road - e.g. construction of a new section of sidewalk in front of the Whately Inn, a vibrant local restaurant, where there was no sidewalk. Some of the parking for the Whately Inn was located next to the road in the space where a sidewalk would be located. The town worked cooperatively with the Whately Inn to redesign and relocate the parking area to allow for the construction of a sidewalk. By relocating the entrance to the parking area, additional parking was created and the sidewalk was constructed. Site ownership at a location where there was no sidewalk has the potential to pose an obstacle to the successful implementation of a continuous sidewalk through a project area. By the town and the Whately Inn communicating and working collaboratively this project was a success.

The project also improved pedestrian connections between the Whately Inn and the recently renovated old Town Hall, which is now a community center and local history museum. As in-person events begin to be held again at the old Town Hall, residents and visitors can safely and easily park and walk to and from the Whately Inn and the event.



AFTER: With new crosswalks and sidewalks, pedestrians have safe access to the Whately Inn as well as the new community center and history museum, Post Office and public library across the street.



AFTER: The well defined parking area in front of the Whately Inn provides space for both parking and a seasonal tent for outdoor dining.

#### **Process**

- Completion of a conceptual design process that included broad participation.
- Adoption of a Complete Streets Policy.
- Development of a Complete Streets Prioritization Plan, facilitated by the Franklin Regional Council of Governments.
- Approval of Complete Streets Prioritization Plan by the Massachusetts Complete Streets Funding Program so that the community is eligible to apply for complete streets implementation funding.
- Application to the Massachusetts Complete Streets Funding Program for project implementation funding.
- Approval of implementation funding through the Massachusetts Complete Streets Funding Program for the project.
- Completion of the final design for the project which includes collaboration with businesses and abutters so as to address needs for parking, outdoor dining, and pedestrian facilities.
- Temporary construction or permanent easements were identified and sought
- Conduct procurement process to hire contractor.
- Contractor completes project construction.

#### Importance of Public Engagement

Early in the project development the interests, concerns, and perspectives of many residents were considered through a master plan development process. Concerns related to the preservation of the historic streetscape while updating the sidewalks and crossings to improve accessibility for pedestrians was a challenge. Specifically, a robust public outreach process was completed that included a solicitation of input from those who would be impacted by the project. Two major considerations/challenges to implementation were making sure to preserve the historic double row of trees and to avoid damaging the root systems and also making sure that any signs did not detract from the historic character of the neighborhood. The project involved balancing pedestrian and motorist safety while also not detract from the historic qualities and feel of the area.

With the approval of the Select Board, the Whately Historical Commission formed an ad hoc committee to focus on the Whately Center Historic District. The ad hoc committee included a broad range of representation. They engaged the Conway School of Landscape Design to facilitate a visioning process and create conceptual designs for a Whately Center Historic District master plan. Since the visioning took place early in the project development, many interests and concerns were considered and incorporated into the conceptual designs that helped communicate proposed improvements.

Later, during the development of the design plans for the Chestnut Plain Road sidewalk, representatives of the Whately Inn were also consulted to discuss and brainstorm a solution to the parking issue. The solution was developed that improved the access to the parking lot and the configuration of the parking to allow for the construction of the sidewalk. The Inn donated towards the construction costs to compensate for a portion of the project that was on their property.



# REVENUE & SALES



# Best Practice Compendium

Revenue & Sales v1.0 June 01, 2021





## Helping Main Street in the Long Term After COVID-19



Provided by SME Consultant

Levine Planning Strategies, LLC

Location

Flint, MI; Haverhill, MA; Lansing, MI; Portland, ME; Nashua, NH; and Youngstown, OH

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**Budget** 

Timeframe

Risk

**Key Performance Indicators** 

Partners & Resources

Department of Urban Studies & Planning, Massachusetts Institute of Technology



Medium Budget – varies by actions taken but may exceed \$100,000



Medium Timeframe – 5 to 10 years



Medium Risk – requires political and funding stability to implement

Sales and/or economic activity downtown; percentage of occupied storefronts; number of businesses open in 2019 still open 5-10 years later.

Municipal government; downtown business groups; state & federal partners

#### Diagnostic

Even before 2020, many downtowns businesses struggled. The shutdown of local businesses in the past year simply revealed the weaknesses in existing support systems for local economies. Some businesses survived through quick adaptation and embracing new tools such as enhanced social media and additional delivery services. Other businesses struggled to make those transitions, either because their business model did not work well remotely, or because the owners lacked the skills to make such transitions. Regardless of whether a business was able to pivot, most likely its overall revenue was down in 2020, raising the question of how to pay for its (largely vacant) physical space and employees.

Large federal and state programs helped take the edge off of these issues, but there remains a large backlog of rent and mortgage payments. At the same time, small property owners are in danger of losing their properties to lenders because their tenants cannot make rent payments.

At the same time, there were some forced innovations, such as changes to public spaces, that were popular among many customers. While the overall affect of the pandemic was negative for downtowns, it would still be wise to learn from those efforts and potentially retain the best of them.

There has been a fair amount of attention paid to what small businesses will need in the near term to recover from the pandemic. However, not as much work has been done on how COVID-19 will affect downtowns in the long term.

These case studies and survey, funded by the MIT Department of Urban Studies and Planning, were designed to explore the changes communities should consider for the next five to ten years to ensure their commercial districts can thrive. What do businesses want and need from local government to survive in the long term? What will they need if there is another significant disruption to business? What do local economic development officials think would help in their community? While this study didn't offer all the answers, it outlined areas to think more about.

#### Study Findings

This study was designed to understand the long-term needs of local businesses from their perspectives, as well as from the perspectives of local economic development officials. Businesses were asked about their short-term priorities, but the focus of the study was on their long-term needs. The results of the study reflected the views of a variety of local businesses. Approximately half of the responding businesses were minority-owned or woman-owned, and almost half had five or fewer employees prior to COVID-19.

While there was a wide range of views from local businesses and officials, a few long-term priorities emerged:

- A top priority for local businesses was for government to provide financial incentives to help them remain competitive as the pandemic recedes. For example, the sign & façade improvement grant program run by the City of Gardner, offers 5 year forgivable loans for up to \$2,500 for signs, or \$15,000 for façades. This program is funded through the City's CDBG program;
- Another high priority for local businesses was the provision of rent or mortgage relief so they could remain in their locations. For example, the <u>Small Business Relief Program</u> run by the Local Initiative Support Corporation has provided up to \$25,000 in funding for rent and similar expenses for small businesses over the past year. To date, that program has had 12 rounds, totaling \$215 million;
- A third priority was for communities to develop a thoughtful and
  consistent program for public space based on which business owners
  could make long term investment. There was a concern that changing
  priorities, such as annual changes to open streets programs or outdoor
  dining rules, would add uncertainty to future business decisions. For
  example, after a successful pilot project in 2015, Halifax, Nova Scotia,
  redesigned Argyle Street in their downtown as a permanent shared
  street, allowing businesses to make long term investments for outdoor
  dining;

#### Study Findings (Continued)

Finally, local businesses were interested in changes to health, licensing and zoning codes that would allow their operations to respond quickly to business opportunities. For example, the Town of Freeport, ME, exempts conversions between most restaurants and retail trade uses from site plan review to allow for rapid changes in downtown spaces. Similarly, the City of South Burlington, VT, "flipped" its table of uses in 2016. In their City Center form based code, there is a list of prohibited uses rather than a list of permitted uses, allowing businesses to change between any use that is not explicitly prohibited.

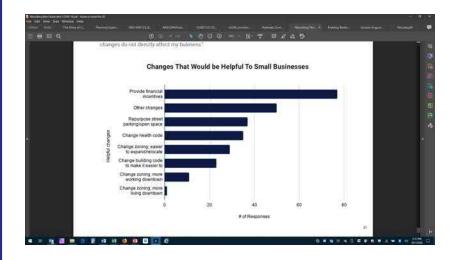
#### **Process**

The study used the following methodology:

- An initial list of about 15 communities was developed, based on community size and built form. In order to control for weather and built form elements, only communities in New England and the Upper Midwest were part of that initial list;
- Of those 15, six responded with an interest in participating in the study. Those six had a wide range of median household income levels and demographics;
- Researchers compiled summary sheets about each of the communities for background information (see sample sheet for Haverhill below);
- 4. Study researchers interviewed local economic development officials, ranging from the Mayor of Youngstown, OH to the head of the Portland, ME, downtown improvement district;
- With the assistance of these local officials, researchers distributed a survey to local businesses asking questions about their size and ownership; use of federal and state COVID relief programs; short-term needs; and long-term needs;
- Researchers compiled the results into a summary report outlining business responses and interview summaries, as well as their recommendations for public actions based on those findings.



Argyle Street in downtown Halifax, NS, has been an outdoor dining spot for 25 years. In 2017, following a planning process & pilot program, the street was reconstructed as a permanent shared street, allowing local businesses to make long term investments based on the redesign (Source: Steven Lee under a Creative Commons Attribution-Share Alike 4.0 International license)



In the long run, businesses were still looking for financial help, but also changes in how public realm spaces were managed; changes to health codes; and simplification of zoning requirements

# Haverhill, Massachusetts

#### Racial demographics

- White: 73% Black: 3%
- Latina/o: 20% Other: 4%

#### Household median income

\$67,579

"There is strong local leadership on diversity and inclusion because it leads to a stronger workforce, better education, and better healthcare. We need to continue to embrace and welcome Latino community."

Dougan Sherwood,
 President & CEO, Greater
 Haverhill Chamber of
 Commerce

located 35 miles north of Boston on the border of Massachusetts and New Hampshire. One of the state's oldest historic communities, Haverhill has seen several industries come and go from lumber mills and flour mills in the seventeenth century to shoe manufacturing in the nineteenth century. By the mid-twentieth century, the shoe industry had declined and the city embraced urban renewal, demolishing swaths of historic buildings downtown. In recent decades, the city has invested in major downtown revitalization including the Haverhill Riverfront Boardwalk and the conversation of abandoned factories into loft apartments and condominiums.

Organizations working to strengthen the economy of Haverhill's downtown include the Greater Haverhill Chamber of Commerce, Merrimack Valley Planning Commission, and the City of Haverhill Office of Economic Development and Planning. For this report, we interviewed Dougan Sherwood, President and CEO of the Haverhill Chamber of Commerce. We received survey responses from a total of 22 small businesses in Haverhill.



Washington Street in downtown Haverhill, MA. 2017. Photo credit: Jim Davis.

Sample profile sheet on one of six small city case studies



# Create a walking loop to attract customers and test ideas for long-term implementation



Provided by SME Consultant

Susan Silberberg, CivicMoxie

Location

Manchester, NH

Origin

**Budget** 

Timeframe

Risk

**Key Performance Indicators** 

Partners & Resources

An "early win" pilot project growing out of the *Manchester Connects* land use and multi-modal transportation plan for the Manchester NH Downtown and Amoskeag Millyard/Riverfront.



Low - under \$10.000



Short – planning and implementation in 4 months



Low

Number of attendees, Number of partners working together successfully, Good press

Manchester Connects Steering Committee, City of Manchester, University of New Hampshire, Public Art Group, other volunteers

#### Diagnostic

There are thousands of high-tech workers and university students in the Amoskeag Millyard in Manchester, NH. These potential customers are separated from downtown by wide streets, a rail line, and a change in topography that necessitates stairs at some connecting streets. In addition, the Merrimack River at the Millyard is an underutilized resource that is lined with asphalt parking areas and minimal signage and amenities. These challenges presented opportunities that included:

- How can public art and space programming help reduce the perceived distance between Millyard and downtown to better connect the two?
- Would it be possible to establish a route that could be the focus of short and longterm improvements to encourage pedestrians and cyclists?
- Could a pilot project test the collaborative power of a citizen-led project steering committee and demonstrate the longterm viability of a bricks and mortar project enhancing connections?

The project focused on analyzing the best route and providing technical assistance and graphics help to get the pilot up and running.

#### **Action Item**

The resulting project was called "The Loop" and was the name of the designated route as well as the event that tested the conceptual idea of creating a focused path between the Millyard and downtown. Using a map created by the consultants, the steering committee programmed a series of events, coordinated public art projects, and created seating and public space areas (all temporary) along a loop that connected downtown to the riverfront and Millyard. Businesses were involved in promotions and the Public Art Commission of the City collaborated with organizers to highlight new artists works. The downtown BID and City were also involved in helping plan and provide permitting for the event.







The Amoskeag Millyard is lacking in "third places" such as restaurants and cafes, places to sit outdoors, and welcoming public spaces. Because it is isolated from Elm Street in downtown by topographical changes and wide streets, downtown businesses have trouble attracting the Millyard market and an overall sense of vibrancy is missing from the entire area.

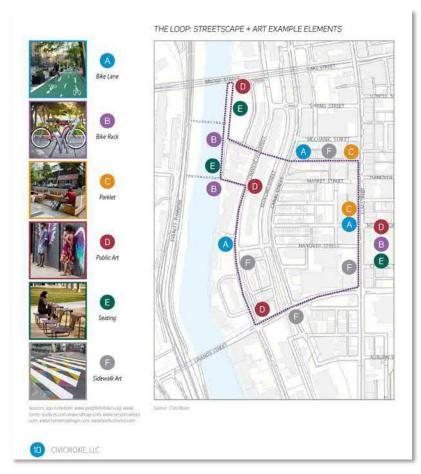


The Loop event demonstrated the benefit of public art and programmed spaces and the impact these improvements make on the perception of space and distance between the Millyard and riverfront and the downtown

#### **Process**

The Loop event was a pilot project that grew from recommendations in the Manchester Connects plan for the Millyard and downtown. Seen as a way to demonstrate that Manchester Connects was about action, Loop Event Planning began with conceptual brainstorming with the entire project steering committee on multiple ways the committee could achieve the goal of better connectivity between downtown and the Millyard. The steps to plan and execute this type of event include:

- The consultant team identified the challenge of physical connectivity and created a suggested map of the easiest route to and from the two disconnected areas.
- A few members of the steering committee volunteered to lead the effort and began planning.
- Partners were approached, including the City of Manchester, the Public Art Commission, some local retailers, the Millyard Museum, and others.
- Local graphic designers offered their services to design promotional literature and a major social media campaign was launched, building on the thousands of followers on the Manchester Connects Facebook page.
- Collaborators planned for approximately three months, garnering good press and many attendees the day of the event.



The Loop was identified and carefully programmed by the consultants after a brainstorming session with the client steering committee prioritized physical connections as a good pilot project to begin implementation of the plan.



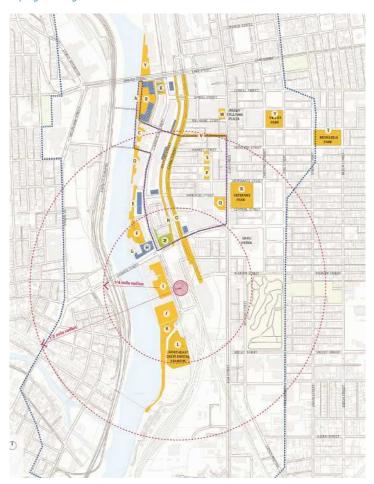
Support for the public art component of the event came from the City's Public Art Commission.

#### Strategic Decisions

Careful consideration should be given to the physical environment when planning an event. The top image shows an overlay of the Mall of New Hampshire, to scale, on the core of the focus area for the Loop, demonstrating some of the challenges of connecting the Millyard to the downtown. The Loop event was a way of testing the validity of the concept that an interesting and pedestrian friendly route, filled with public art, pleasant public spaces, and eventually, active ground floor uses, would encourage connectivity between the two areas and would support downtown businesses and provide amenities and activities for Millyard employees.



The Mall of New Hampshire building footprint at scale was overlaid on the core area of focus to give a sense of scale to the area and inform design and programming decisions.



Distances were mapped to better understand the barriers to pedestrian activity and to help inform public space design and programming decisions.













## Coordinated Social Media Marketing



Provided by SME Consultant

Cepheid Solutions

Location

Online

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**Budget** 

Timeframe

Risk

**Key Performance Indicators** 

Partners & Resources

If you JUST build it, they will NOT come! Our Marketplace project benefits from a coordinated communications campaign to increase visibility and awareness. However, these tools and strategies will benefit any community project or initiative.



The human assets are probably already in place for most communities. The new costs will involve training (and practice), a strategic guide, and the time dedicated to organize and implement an effective program.



Training is an ongoing activity, but initial training can be completed in 30 days. Organizing and creating a strategic guide can be completed in 30 days, as well. Implementation is also an ongoing activity.



There are few downside risks, except poor organization and implementation. Must be sensitive to messaging, opt-out, and privacy issues.

Message impressions, followers (media dependent), responses, reach

Community administration, Departments of Economic Development, Chambers of Commerce, Business Community, Sources of Training, the traditional media [Radio/TV/Newspapers]

The strength of this project is not in creating a single powerful marketing group, but in leveraging the combined strength of many voices to create a unified and effective communication eco-system. So, more voices and more participation is better.

#### Diagnostic

In context to the Local-search eCommerce Marketplace project, the initial objective is to create awareness and engagement with the project. Going forward, the goal is to create a coordinated and integrated marketing effort that encourages shopping with the local retail community – both online and in-store.

The three dimensions of success in this arena are:

1.Skills competency - does each constituency understand the tools they have to work with, and is proficient in their use 2.Activity and Deployment - are each of the tools fully put to use 3.Integration and Coordination - are the different constituencies collaborating towards a common goal

The final measure in effectiveness will be the change in Total Local Retail Sales. An effective program will see awareness and engagement with the marketplace.

Beyond the Marketplace project, these tools and skills

#### **Action Item**

Initial planning session (1hr - one time)

Training (ongoing – but i2.5 hour initial self-paced training course)

Interview Stakeholder(s) (1hr - one time)

Setup Social Media Accounts (3 hrs one time)

Content Development (1-10 hrs monthly)

Operate Program (4hrs monthly - assuming weekly posts)

Planning & Coordination (1 hr weekly)

Program Reporting (1 hr monthly)

#### **Process**

Launching this project requires an initial planning session in which the constituency groups and their key spokesmen are identified, along with the initial timeline and objectives.

Focus of activities for each group are identified and dates to complete initial training (ongoing training needs can be identified at 6 week point).

Selection of a point person to coordinate.

Establish weekly, monthly quarterly goals, and adjust accordingly.

In the Marketplace project, two of the constituencies [The State Govt and Traditional Media] will not be actively involved. However, the coordinator can obtain editorial calendars, position papers, etc. that can be used by the other groups to coordinate with.



Business Name Search... in Rochester, NY

Home

**About** 

Directory

**Events** 

Resources

\*\*Get Listed\*\*



Is your business or organization:

- Black-Owned,
- Black-Operated,
- ✓ Black-Oriented?

If so ...

Get Listed! Its FREE!

# Sponsoring Culturally-specific Portals for Digital Marketing and Promotion



Provided by SME Consultant

Third Eye Network, LLC

Location

Rochester, New York/Finger Lakes Region

Origin

Budget

Timeframe

Risk

**Key Performance Indicators** 

Partners & Resources

Susu Management Group, LLC (d/b/a Black-owned Business Rochester) Niche Market Insights Foundation, Inc. (501(c)3 not-for-profit organization) InfoWorks Development



Portals: \$25k - \$75k ea (implementation); \$12k - \$15k/year ea [maintenance]

APIs: \$5k ea (implementation); \$1k+/year ea (maintenance)



Portals: 3 – 6 months ea (implementation and training) APIs: 1 – 3 months ea (implementation and training)



Requires a regional organizational affiliate or sponsoring agency, socio-political will and actively engaged community collaboration; the digital divide

Engagement Rates (# of niche listings, # of user accounts, # of pageviews, # of new visitors); Community Commerce (# of paid subscriptions, niche market sales, non-niche revenues); Community Impact (funds raised, # of reinvestments, grants awarded, # of businesses/jobs)

Dr. Lomax R. Campbell, Matthew T. Bain, The BOB Squad<sup>SM</sup>, and NMI Foundation Board; Proprietary Database, Niche Market Portals, Directory APIs, CalendarWiz API (discontinued)

#### Diagnostic

#### Backgrounder

- BOB Rochester was launched in late 2014 as an anti-racist response to the untimely deaths of Trayvon Martin, Eric Garner, Michael Brown Jr., and others at the hands of police; inspired by the legacy of Victor Hugo Green who published *The Green Book* (1936 – 1966)
- By design, it is a community-driven marketing and promotion resource for area BOBs intended to empower Black enterprise, public service organizations and affinity associations; this social enterprise has <u>organically</u> amassed over 700 listings since its public launch

#### Pandemic Effects

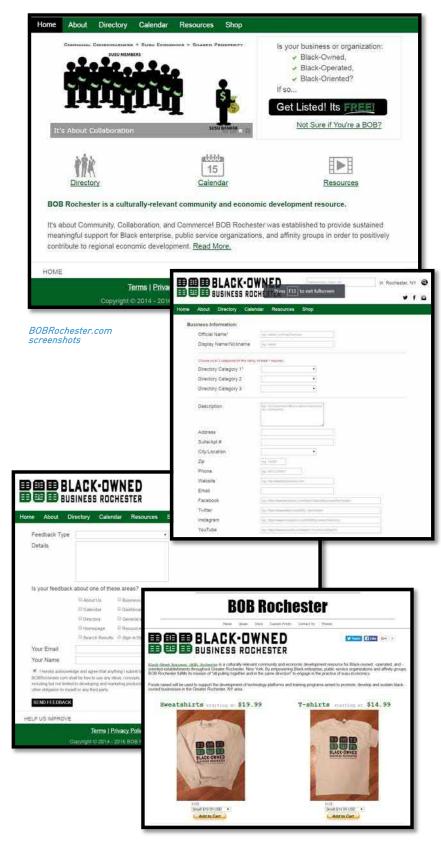
- Site statistics demonstrate community participation runs parallel with crises (i.e., civic unrest, COVID-19 pandemic)
- Renewed interest in BOBs evidenced by 26.5k in new users (a 723.99% increase) with 36.5k sessions; average monthly pageviews have increased from 1,600 (pre-pandemic) to 6,900 (post-pandemic); pageviews spiked during the summer of 2020: 4.2k (May), 83.2k (Jun), 17.5k (Jul), 6.9k (Aug), 7.6k (Sept)
- Local community gifts surpassed \$50k

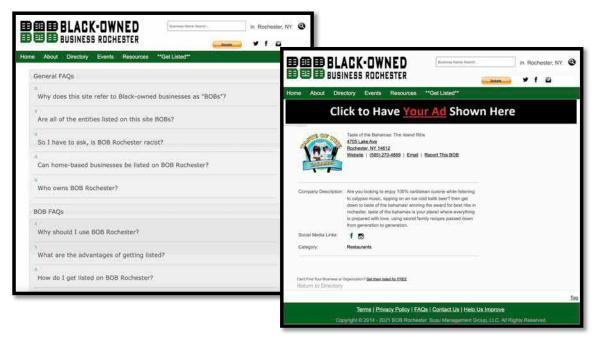
#### Actions - Pandemic-related Pivots

#### Platform Development

- Developed an API to expand network reach, BOB promotion, and the data warehouse; allot 1 – 3 months at \$5k
- New brand development is underway, LocalBOBs.com (Fall 2021), for national expansion; allot 6+ months at ≤\$75k
- Create niche-specific platforms centering Latinx-, Asian-, and Native American-owned businesses; can filter by women-, disadvantaged-, LGBT-, and veteran-owned, as well as certification statuses (including MBE, WBE, DBE, LGBTBE, SDVOB/VOSB, and Section 3 businesses); allot 4 months at \$25k \$75k each and \$12k \$15k for annual maintenance
- New features will include check-ins, profile administration, crowdsourcing, job boards, ratings, reviews, eCommerce, a request for responses feature, custom APIs, niche-specific reporting, free and paid subscription levels, and more
- Connect a community reinvestment fund







#### Sample Pages Documentation

Ready for technical detail	Page	Description
4/23/20XX	About	Information page. A billboard of sorts to suggest the purpose of the site to the user in greater detail than the Home page.
	Add a BOB	(See Get Listed)
7/18/20XX	Calendar	A calendar display of events entered into the system. These events can be 'downloaded' to a user's device at will.
	Contact Us	A form to allow users to engage BOB Rochester administrators.
2/7/20XX	Directory	Listing of BOBs. Displayed in multiple ways to afford a comfortable user experience.
	FAQs	Frequently asked questions of users.
	Get Listed	A form interface that allows a user to request that a BOB get listed.
	Header (Search)	Used to search for BOB-records in the system by category, name, or tags. This should support partial string search. This page persists across all pages used in the site except for error-pages.
	Help Us Improve	A form to allow users to suggest ideas through the existing website.
	Home	An informational page. A billboard of sorts to suggest the purpose of the site to users, and highlight recent news and upcoming events.
	Privacy Policy	Static governing terms of privacy afforded to users of the BOB Rochester website.
	Resources	A listing of culturally-relevant books, movies, podcasts and other media focused on skill building and cultural community development.
	Shop	A listing of products for sale to support/sustain the efforts of BOB Rochester.
	Terms	Static terms of service provided by BOB Rochester to users of this website and system.
	Page (search results)	Resulting page of search or BOB Directory selection.
10/10/20XX	Profile	Static result of specific BOB listing.
	Media	Links to news articles, audio-visual files, and BOBR press kit items

Sample page documentation list for describing the purpose of each page and managing platform development

#### **Process**

#### Regional Integration Strategy

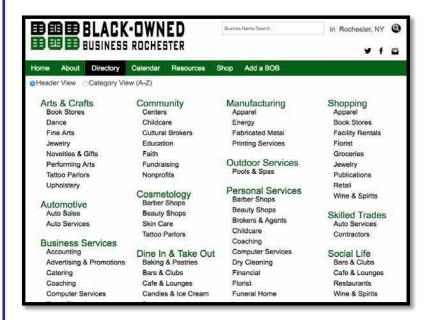
- Decide whether or not to partner with NMI Foundation, Inc. a new national non-profit (501c3) community wealth building organization to support these and related efforts within the regional context
- Identify an economic development or non-profit organization to serve as the Organizational Affiliate for the territory or region; they would spearhead network development and implementation with the software vendor and administer the network post-implementation, including onboarding and managing paid staff and/or volunteers (see the next bullet)
- Cultivate Niche Market Ambassadors (e.g., the BOB Squad<sup>SM</sup>) to perform outreach focused on deepening cultural community engagement through technical assistance and network navigation (budgetary considerations can include stipends, interns or co-ops, part-time, and fulltime jobs)

#### Strategic Resource Development

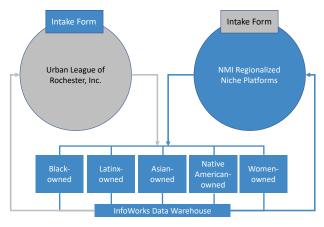
- Conduct outreach to the private sector, government, philanthropy, and the general community to garner financial support for the project; private sector incentives may include tax credits
- Establish a community fund connected to the network for garnering financial support and through which to allocate revenues for community reinvestment

#### Platform Implementation

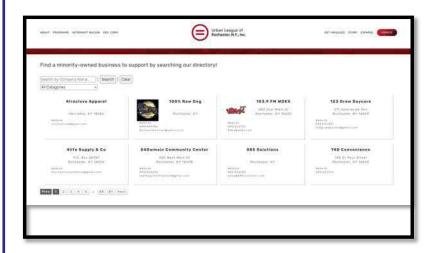
- Determine whether to sponsor one or more integrated culturally-specific portals and custom APIs in support of cultural communities of interest (keep in mind that prices may vary by vendor, number of counties, population size, and/or features)
- Select a vendor like InfoWorks and collaborate with the community to determine the desired scope of work
- Form a 3 7 person project team and maintain a weekly meeting schedule with the vendor
- Develop site content, create social media pages, pilot site developments, participate in training workshops, and identify niche directory listings with the community; celebrate wins publicly
- Prepare a rollout strategy with actions



Original BOB Rochester directory screenshot in header view



API conceptual model for NMI regionalized platforms and Urban League of Rochester (client)



New LocalBOBs.com API on client's website (www.urbanleagueroc.org)

- All categories -	~	Great Products

#### Optional Other Search Parameters

Location:	Search near mear mear mear mear mear mear mear m	e	
	O Seach near	Search near me	
	O Ignore location	n	
Search radio	us:	15 miles ~	
Searc	h		

## Local eCommerce Marketplace



Provided by SME Consultant

Mondofora

Location

Online - Ashland Marketplace is in process

Origin	The idea sprang from a frustrating day trying to locate an item I knew was available somewhere in my town. Hours of effort gave way to simply ordering the item online and waiting a week for it to arrive. The technology for local online shopping was widely available and mostly free but required planning and organization.
Budget	Many of the tools are free. Planning and organization may benefit from an educational seminar, training, and consultations, at a nominal fee.  Training is also widely available online for many of the tools.
Timeframe	Individual retailers can create accounts in ~1 hour. Community efforts to coordinate should be ~6 weeks, and a community-centric marketing

Risk

**Key Performance Indicators** 

Partners & Resources

The potential benefit, leveraging internet technologies to steer shoppers to local stores rather than distant, online-only websites, is great. The financial and structural risks are minimal.

Total sales (\$), total online sales (\$), total number of transactions, number of BOPIS, BOPAC, and local deliveries, # of customers, # of new customers

effort, is an ongoing activity, > 6 months.

The core technologies – SEO, mapping, marketplaces, etc. already exist and mostly free, An effective program will also integrate with other projects, such as business websites, email campaigns (CRM), Facebook, Etsy, etc. Additional resources could include: community business directory, community outreach resources, scheduling a group discussion for the purposes of planning and organizing, and coordination with other LRRP projects and teams to incorporate the benefits of those programs into store, community, and marketplace operations.

#### Diagnostic

Every porch-delivery – by FedEx, UPS, Amazon, etc. – is potentially a purchase that was made online and shipped from a distant retailer. Most of these purchases are items that could be purchased from local retailers. Providing a "shop local online, buy local online" capability, mindset, and awareness can strengthen the local economy, and help local retailers.

A leading metric of this phenomenon is Decreasing Total Retail Sales. In the absence of decreasing population, this is an indicator that sales dollars are being spent outside the community.

Decreasing retrial employment is generally an early indication that revenue/employee is insufficient to maintain employee headcount. Technology can be a force multiplier which can increase sales per employee, and create a need for additional employees, and increase the needs for other supporting businesses that provide training, equipment, communications, and connectivity services

Even local retailers that have their own websites from which they can sell, are at a competitive disadvantage to large eCommerce platforms that present thousands of products in dozens of product categories. A local multi-vendor eCommerce marketplace combines the communities total product selection, and creates a comparable selection of products to large eCommerce companies, making the community an eCommerce destination.

This approach should also promotes the store, provides, a map to their location, and strengthen the relationship between shoppers and local businesses. Retailer identification and branding reinforces the shopper-retailer relationship, and encourages repeat business.

#### Action Item

The recommended course of action is an initial outreach to community stores to present the benefits of a coordinated community-centric online marketplace technologies. This may require some collateral materials, and an outreach effort.

As with the "Coordinated Communications" project, the "Local eCommerce Marketplace" project is effectively a coordinated and integrated process. This means that the project results will benefit greatly from identifying a point person to coordinate the discussion and efforts.

The community of retailers may also benefit from a group presentation on the creation of a marketplace, websites, a local online business directory, local search technologies, and how integrating the various technologies and platforms can create a powerful "local online" alternative to the major eCommerce websites.

Many of the technologies and platforms are already built and no development or customization activity is required. Awareness of the technologies and how to apply and integrate them will also benefit from a community sponsored publicity effort and/or outreach campaign.

In some cases, integrating the various technologies may require some outside specialists or training, depending on the specific groups of technologies selected. Retailers can and should sign up for accounts on various platforms and establish omni-channel strategies. Communities can and should build directories. Directories and websites can and should be integrated with marketplace platforms. And, ideally, retailers should leverage cross-platform inventory management tools.

#### **Process**

The process for implementing this project begins by identifying whether this should be a consultant-led project, a DIY project, or some combination of the two. The community should identify the community point person on the project who will centralize communications, set a project schedule, and monitor the key metrics in monitoring its success. This should be someone that can speak for the community and with local retailers.

Next, we recommend scheduling a community discussion/presentation (~1 hour) to present the project, describe the implementation, and enroll participants.

Each enrollee will receive an email that provides links to information, tools, and tutorials that will help them create vendor accounts on the various platforms. Emphasis should be placed on these activities being coordinated on a community level, and integrated to create a "the community is a marketplace" result. Ideally, this should also include a community retail business directory and local-search enabled marketplace platform.

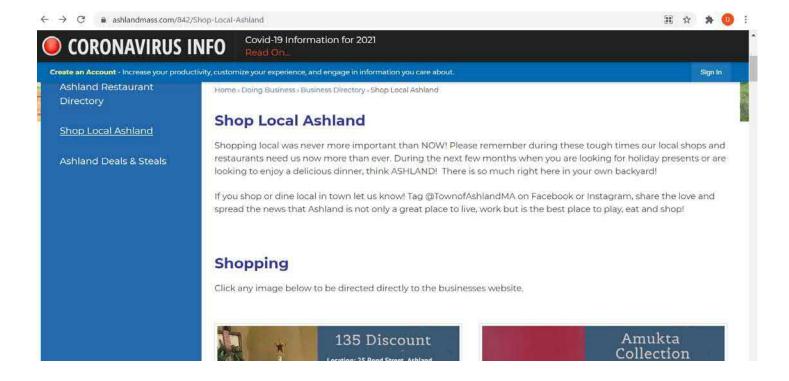
With vendors accounts created and products uploaded, the marketplace is effectively fully operational. However, it is our experience that merely creating the capability does not automatically mean that customers will begin using it.

We highly recommend that the marketplace project be implemented in conjunction with a marketing or communications project. This can take many forms, from community communications up to a fully coordinated social media marketing project. We will provide a Best Practices project sheet for a coordinated social media marketing project which is designed to work with the marketplace project, but can also be leveraged to benefit any community projects or communications.

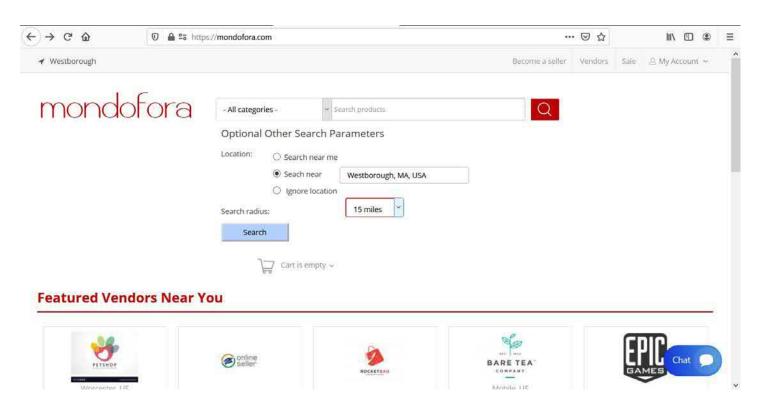
We highly recommend integrating the directory and marketplace with other online retail initiatives, facilitating an omni-channel solution for those retailers engaged in selling via multiple online marketplaces.

The last component in the process is to collect data on the project progress and integrate it with other community communications. This will keep residents and businesses engaged and informed about the community's efforts to strengthen the local economy, and invested in a positive outcome.

To be competitive with major eCommerce websites, the community marketplace will need to provide a comparable level of product selection and convenience features. But the project can gain a competitive advantage by emphasizing those dimensions of competition which eCommerce sites cannot match, such as: Customer Service, Product Demonstrations, shopping as an experience, personal relationships, proximity, and location-based fulfillment options (BOPIS, BOPAC, Local Delivery, etc.)

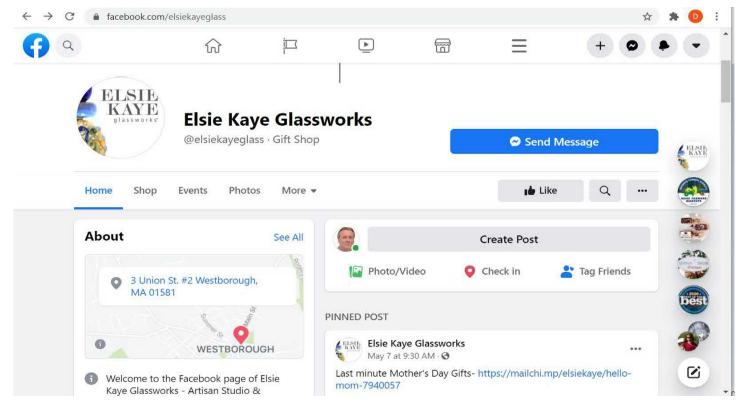


A community business directory (community government owned) provides a listing service for interested businesses. In this example, different pages are created for different categories of businesses, including restaurants and retail.

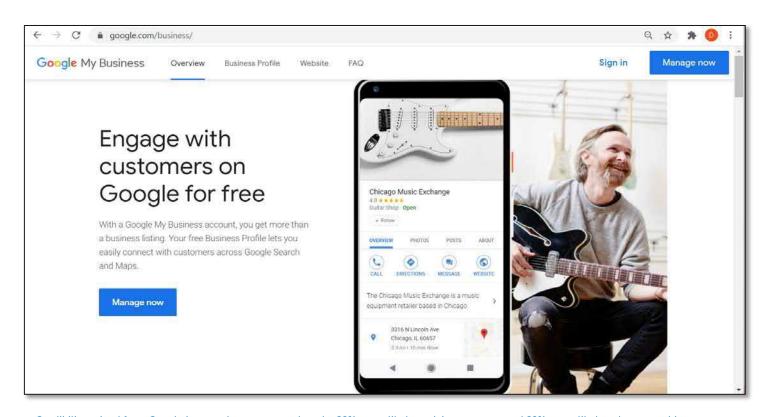


Mondofora is a local-search enabled marketplace, that allows shoppers to identify their location, their radius of search, and keywords of the product that they are shopping for. The Home page also provides featured vendors that might be of interest to shoppers.

Rapid Recovery Plan

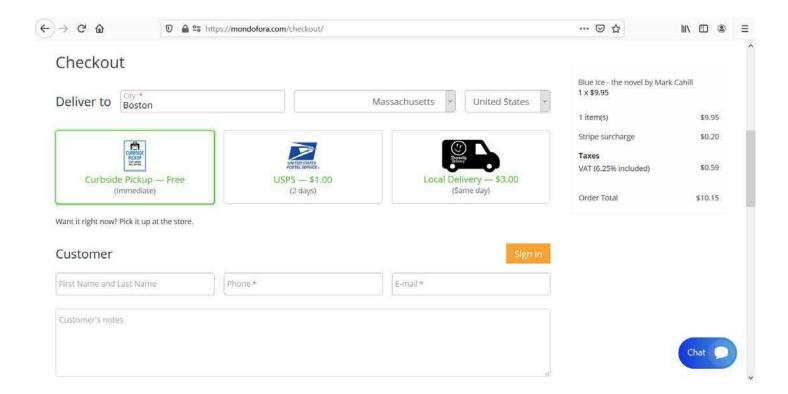


A Facebook Page connects your business with customers and offers key information about your business, products, and services. It also creates a "feed" of information that is presented to your best customers, helping to solidify the shopper-store relationship, and keeping them informed abut news and upcoming events.



Credibility gained from Google is enough to sway people to be 38% more likely to visit your store, and 29% more likely to buy something. Research finds that 88% of consumers trust online reviews as much as personal recommendations.

Rapid Recovery Plan 5



Shoppers appreciate preferred additional delivery methods, and stores that offered BOPIC and BOPAS options saw their sales increase >17%. In addition to the traditional shipping options that eCommerce websites offer – like FedEx, UPS, and USPS – local retailers can offer options which their proximity to shoppers enables – such as Buy Online Pickup In Store (BOPIS), Buy Online Pickup At Curb (BOPAC), and Local Delivery.



Rapid Recovery Plan 6

## **Appendices**

C. Subject Matter Expert Materials

Rapid Recovery Plan Foxborough

### SME REPORT – Foxborough, MA

### **Shared Marketing for Storefront Business Support and Downtown Activation**

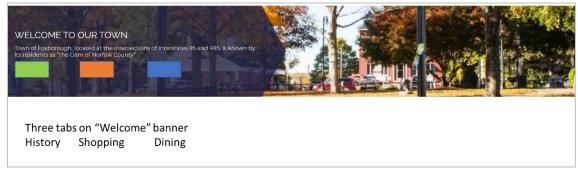
Submitted by Christine Moynihan, Retail Visioning

September 15, 2021

Foxborough has good small business bones. The downtown has a central park off which are several streets with vibrant retail, dining, personal services and "a little bit of everything else". There is an existing Uptown Business Association which, as is typical of these groups, has struggled to maintain membership and energy. The Covid 19 pandemic added to its woes as individual business owners struggled to stay afloat – much less be committed to the greater goals of a community organization. There have been 3 or 4 individuals who have kept the organization together. Since there is not currently an appetite to establish a more formal structure such as a Business Improvement District, Main St. Organization or similar, there is an urgent need to get this Uptown Business Association back on its feet. Paige Duncan, Town Planner for Foxborough is interested in helping this happen.

### **Setting the Stage for Success in Shared Marketing Initiatives.**

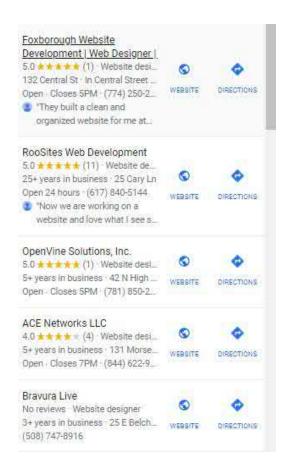
1. "Show them the love." Inform retailers, salon owners, restaurateurs and other small business owners that the town is with them... for one example, adding tabs to the welcome page on the website to help promote local businesses.



Link the content in this tab to Foxborough's Uptown Happenings – Facebook page. Be sure to add the word Foxborough to this site so that not only "those in the know" can find it... then promote it as the place to learn about new businesses, spontaneous events, special sales, etc. The website listings will be more of a directory more modest – but maybe something like the first 5 pages of this:

e81d2c 48321aad16764636bb9931f5ca944feb.pdf (filesusr.com)

Seek probono web management services from high school students, Wheaton College students or local providers. ASK for help... even to get things started and set up so that someone else can take over. See possibilities on the next page,



2. Offer several workshops to retailers to help them be the best they can be post-pandemic. Many know that they lost touch with customers when they could not be open as brick and mortar establishments, and many realize that they have not paid as much attention to their brand as they used to... Letting them know that you understand this and are putting programs in place to help them will be appreciated and possibly reduce inertia. Remind them "a body at rest stays at rest, but a body in motion stays in motion!" Two possible workshops might be:

"Using technology to build and grow business" -- with topics like:

Creating a customer database'
Building a website

Facebook and Instagram for business

Blogs and other social media tools

"The Power of Presentation" -- with topics like:

Curb appeal for your storefront – signage and façade improvements Visual Merchandising – in windows and on the selling floor Aligning your website, social and print media with your physical space

### **Engaged and Working Together**

- 3. Engage business owners, interested residents and town leaders, etc. to re-build The Uptown Business Association in a more formal way. Share the vision that this organization is NEEDED NOW in order to have Foxborough businesses benefit from the major initiatives that the town is working on. Examples Brewery, new residential buildings, celebrations.
- 4. Identify key players president, treasurer, secretary. Provide them with resources –

Share information about lighting the common for the holidays, new walkways, local art installations, regional restaurant week. Add "traditional events" that will be continuing and brainstorm new ideas.

Create a BURST STRATEGY for 3 selected events/year where businesses are totally involved (traffic builder punch cards, balloons, decorations, face painting, prizes, musicians, etc.)

Be sure to name events such that folks know they are to benefit downtown businesses.

Foxborough Uptown Business Association hosts:

Shining a Light on Foxborough -- Holiday Tree Lighting

On the Common -- Dec 1 at 6pm

All businesses on the common will be open until 9pm!

\$20,000 in a quick access bank account requiring 2 signatures. Also request sponsorship from banks, and other larger corporations for the organization or specific activities. Whatever works...

"Borrow" marketing help from a local business as a sponsorship "barter" (maybe 8 hours/ month for communications materials, event poster graphics, etc. where they get recognition?) Print company???

Empower everyone in the organization to be a salesperson for Foxborough

### Power of Presentation Workshop model.

Similarly a Technology Workshop could work the same way – much of the work is done by the provider.

Typically, costs for this type of technical assistance are \$1500-\$3000 for the workshop and prep -- and \$500 for each consultation (1 hour meeting plus written recommendation and ½ hour follow up meeting).

Additionally, the funds for the retailer to implement the recommendations run between \$500-\$1000. Example 1 workshop and 10 business consultations + \$1000 investment per business – **Total TA program = \$16,500 - \$18,000\*** 

### CDBG funds are approved for this.

- 1. Retain a consultant to conduct a 1 ½ workshop and provide 1:1 consultations with business owners to help them determine what they need most, new signage, window displays, interior improvements, promotions OR website, using social media, database instruction, etc.
- 2. Secure a location Mondays, Tuesdays, or Wednesdays from 8-9:30 are best assuring business owners that they will be back at their store in time to open. Many hair salons are closed on Mondays.

### #3-7 below are usually handled by the consultant.

- 3. Announce the event, the 1:1 component and the improvement grant. Applications for 1:1 and grant are handed out at the workshop (basically making attendance at the workshop a pre-requisite) Fliers, follow up phone calls, press release, post event on town calendar and Foxborough Uptown Happenings
- 4. Prepare an application for the 1:1 consultation.
- 5. Hold workshop, distribute applications.
- 6. Schedule and attend on-site or virtual consultations.
- 7. Prepare a grant request form.
- 8. Following consultation, business owner submits grant request for approval to town.
- 9. Grant is paid to business owner upon receipt of paid invoice.
- 10. Photo of business improvement (sign, new fixtures to organize store, website or FB home page with link, window displays, etc.) taken and published.

### A few additional thoughts and opinions:

From my conversations, review of materials, visits, etc. I think Foxborough has LOTS of parking... The only places I think people need to be able to cross the street from any parking space attached to the town common (where they could walk across the common in any direction) would be from the common to across South Street to walk down Central Street and from the common to the theater/new brewery corner of School Street (and then across Rockhill Street there). The businesses on Cocasset Street and Bird Street either have their own parking, drive-thrus or are FOR cars.

I agree that there could be better use of the parking behind the Central Street shops for the community. (Is the Verizon building available?) Kennebunk, ME built an open-air pavilion for community events that hosts — art fairs, children's festivals, pickle ball in summer, ice skating in winter, movie nights. I love it.

#### Web references

https://www.google.com/maps/uv?pb=!1s0x4cb2add735d9dcf7%3A0x575032828dc770 83!3m1!7e115!4shttps%3A%2F%2Flh5.googleusercontent.com%2Fp%2FAF1QipOnpCf m7dqgqq06fTys5 hkbaLEcbGz0DU55M%3Dw284-h160-k-

no!5skennebunk%20Maine%20pavilion%20-

%20Google%20Search!15sCglgAQ&imagekey=!1e10!2sAF1QipOnpCf m7dqgqq06fTys5 hkbaLEcbGz0DU55M&hl=en&sa=X&ved=2ahUKEwiLsXs0oHzAhWBFlkFHfx D7QQoip6BAhZEAM



## RRP Rubric for Proposed Project\* SME Input – Zapalac Advisors Laurie A. Zapalac, PhD laurie@zapalacadvisors.com

Project Title	Create Master Plan and Legal Framework for Central Street Parking Lot Enhancement, Activation and Management
Origin	Paige E. Duncan, AICP Planning Director
Location/Census Tract	LRRP Study Area – Uptown
Budget & Sources of Funding	Budget: Medium (\$50k-\$200k)  Preliminary budget estimates by phase / task:
	Community Workshop + Plan Refinement: \$25,000 - \$60,000 depending upon scope  • MDI Community Capacity Building (\$25,000)  Legal Agreement Development: \$20,000  Physical Improvements / events: \$100,000  • MassDOT Shared Streets and Spaces  • Commonwealth Places, \$50,000, 1:1 match required  Funding may be necessary for  • Staff time for project management  • Professional Services consultants – transportation/parking and community planning and grant writing, legal services
Timeframe	<ul> <li>Short (Less than 5 years)</li> <li>Determine project lead, secure funding, hire consultants – 2-3 months</li> <li>Plan and conduct workshop – 2-3 months</li> <li>Synthesize findings, undertake schematic design and present back to stakeholders – 2 months</li> <li>Write legal agreement – 2 months (iterative with step above)</li> </ul>

	<ul> <li>Secure funding and complete design for physical improvements and events – 3 months</li> <li>Construction / undertake physical improvements, including pilots – 6 months</li> <li>Hold events / manage and maintain - ongoing</li> <li>Report – as determined by funding sources</li> </ul>
Risks	Greatest risk is from lack of participation among businesses owners and property owners. Address this by clearly explaining what is in it for them (better resources; grant funding; enhanced revenue down the line, pride of place.)
	<ul> <li>Multiple Landowners and Businesses will be involved, Including Municipality.</li> <li>Community seeks to address as park of larger conversation on parking in Uptown.</li> <li>Risk typical of those associated with Public Private Partnership and/or cooperation among all parties</li> <li>Multiple parties desire an organizational 'vehicle' to allow for improvements and management of the parking area.</li> </ul>
Key Performance Indicators	<ul> <li>Workshop participation and satisfaction among participants</li> <li>Ability to implement a legal framework</li> <li>Physical improvements to the lot that the community notices</li> <li>Increased revenue for adjacent businesses</li> <li>Events: successful use of the lot for community events (chili cookoff, away game events, seasonal street markets, etc.)</li> <li>Exponential impact – inclusion / integration with larger district improvements</li> </ul>
Partners & Resources	<ul> <li>Foxborough Common Business Collaborative (FCBC)</li> <li>Town of Foxborough</li> <li>The Kraft Group (New England Patriots organization)</li> </ul>
Diagnostic/ COVID-19 Impacts	<ul> <li>Should Address specific questions:</li> <li>How does this project respond to the key challenges and opportunities that were identified during the diagnostic phase of this project?</li> <li>Formalize and enhances the Central Street Parking Area as expressed in RRP Public Meeting.</li> <li>Sets the stage for expanded and flexible use of outdoor space to allow for revenue generation while enabling social distancing.</li> </ul>

•What are the harmful impacts of COVID-19 that this project seeks to address?
•How did COVID create or exacerbate the issue you are seeking to address with this project?

#### Action Item

**Envision and Plan:** Through a participatory planning process, develop a program and plan for physical improvements and re-organization of parking on several abutting lots that compose the Central St. Parking Lot. This unified master plan will be geared toward multi-party and public use of the central parking lot area and will include related maintenance strategies. The plan will address mechanism to create improvements, manage shared parking and accommodate flexible alternative uses such as entertainment, events, or dinning.

**Reach Agreement:** Use this information to write a legal agreement (MOU etc.) for shared use, maintenance, and funding among all pertinent parties.

**Transform and Connect:** Begin process of resource transformation and plan for inclusion of this revitalized resource in the broader district activation strategy.

#### **Process**

**Launch:** Determine project lead, secure funding, hire consultants. Identify / confirm landownership as well as all business stakeholders. Determine if translation services are required. Gather relevant planning materials and provide to consultants.

#### **Hold Community Planning Workshop**

- 1. Invite stakeholders / project participants
- 2. Consider the idea of organizing site visits to relevant properties (such as Bow Market in Somerville) prior to the workshop.
- 3. Hold Site-walk/Stakeholder Workshop to develop Master Plan.

  Decide on needed deliverables and design process to create them.
- 4. Plan process to orient participants and state workshop goals. Include vision exercise and explore precedents as precursor to program development

### **Potential Deliverables:**

- Intent statements: covid economic recovery and resilience goals + vision for improvement. Relationship to broader community goals/values/initiatives (including other LRRP projects).
- Map inventory of key resources, uses, access needed, and stakeholders.
- Site utilization plan/program and strategy ("design thinking solutions")
- Placemaking elements, inclusive of preliminary cost estimates / funding strategies. Include both fixed interventions and program pilots designed to generate community feedback

- Work Plan: Public Realm improvements & funding; private realm improvements & funding sources; access - improvements & funding sources. Should also address how/when pilot elements will be integrated.
- Ongoing management strategy: key goals, responsibilities in relationship to each intervention as well as ongoing management and maintenance of areas / resources included. Determine if entity will also be engagement in marketing and event management – or if this will be done separately. Creative funding mechanisms.
- Core content for Legal Framework.

## Develop Legal framework / Design physical transformation (likely an iterative process):

- Expand consult with Attorney Re: Formalize legal arrangement to organize land and user groups.
- Create legal structure/license/MOU
- Develop Schematic Designs
- Develop Schematic Plan for unified and flexible Central Parking Lot.
- Gain consensus and agreement from all Invested parties as necessary to formalize management structure
- Create Central Parking Lot Management Entity

### **Undertake Construction / Improvements and Begin Operation Strategy:**

- Brand the revitalized asset and begin events program
- Monitor progress and adjust if need be.

Celebrate success and acknowledge community creativity & collaboration at every opportunity!



## **Uptown Foxborough - Storefront Revitalization**Prepared with: Goman+York

Project Title	Storefront Revitalization of Uptown Foxborough
Origin	Paige E. Duncan, AICP, Planning Director and survey results
Location/Census Tract	LRRP Study Area – Uptown
Budget & Sources of Funding	Large Budget - \$200K+
	<ul> <li>Funding Sources:</li> <li>Build Back Better, MA Downtown Initiative         Program     </li> <li>Establishment of a BID/TIF District to fund projects</li> <li>Tax Abatements/Incentives programs as incentives</li> </ul>
Timeframe	<ul> <li>Short Term- Less than 5 years</li> <li>Planning: 1-2 years</li> <li>Implementation: 3-5 years</li> <li>Program – ongoing</li> <li>Ideally a key project can be utilized as the face of the initiative and the full program can then be phased in.</li> </ul>
Risks	Medium Risk  Risk associated with collaboration among Town and property owners.  Funding for program  Private Interest/need exceeds available budget
Key Performance Indicators	<ul> <li>Participation in a storefront façade, signage, lighting, etc. for private realm revitalization in a formal program that would help to enliven downtown</li> <li>Current property owners subscribing to the idea and implementing any aspects of the redesign</li> <li>Future property owners ready to invest understanding the additional requirements that they would be required to implement Track number of applications to program received</li> </ul>
Partners & Resources	<ul> <li>Town of Foxborough</li> <li>Foxborough Common Business Collaborative (FCBC)</li> <li>Foxborough Cultural Commission</li> </ul>
Diagnostic / COVID-19 Impacts	Uptown Foxborough businesses lost momentum during Covid-19. With foot traffic to businesses down, business owners were looking for creative ways to draw in customers in the safest possible ways.
	The business survey that was conducted in Phase 1 of the LRRP program indicated that 50% of businesses expressed interest in sign and façade



	improvements as a way to raise awareness of their businesses to customers, this was further expressed in LRRP public meeting. As indicated in discussions, there are opportunities to make improvements to the Uptown that would create a cohesiveness to the district – this could be transformative when coupled with other projects in the area, such as the new apartments and possibly the resurrection of projects that lost momentum due to Covid-19.
	There is strong need to get a consensus and buy-in of property owners and businesses for the project to be successful. This will mean direct meetings with property owners, assessments of buildings and storefronts and other factors to make the program a success.
Action Item	<ul> <li>Create a Storefront Revitalization program with guidelines that allows for improvements to the private realm in the form of enhancements to buildings that includes signage, lighting, façade treatments and door and window upgrades.</li> </ul>
	<ul> <li>Identify funding to incentivize business owners and building owners to make investments in the Uptown area. This can be approached in multiple ways: grants, tax abatements/incentives, low interest loans.</li> </ul>
	<ul> <li>Create an incentive program to encourage current and future property owners to participate in the Storefront Revitalization program.</li> </ul>
	<ul> <li>Develop a regulatory process that enables grandfathering of current buildings and provides for long-range control and revision to the fabric of the Uptown study area as buildings change hands and new opportunities present themselves to increase the "critical mass" of the new vision.</li> </ul>
Process	Program Planning  Identify Town Staff and/or FBFC individuals to administer the program  Inventory and assessment of the Uptown study area buildings  Identify eligible applicants: Businesses and Property Owners  Identify shovel ready opportunities  Prioritize and rate buildings during the assessment process
	<ul> <li>Budget/Funding</li> <li>Identify /budget for cost for typical façade rehabilitation and new signage</li> <li>Research and obtain funding source(s)</li> <li>Retain Architectural Consultant(s) to design the Guidelines for the program</li> <li>Develop a Marketing the program to create awareness of and</li> </ul>



promote the program.

### **Conceptualize Various applications within the program**

- Conceptualize low to moderate applications
  - Arts/Cultural 2D Murals
  - Lighting
  - Planters
  - Signage and business wayfinding
- Conceptualize higher cost/structural applications
  - Rehab facades
  - Replace windows and storefronts
  - Build dumpster enclosures
  - Regrade, resurface and restripe parking lots
  - Rebuild upper floors on buildings that were designed to accommodate them and/or previously had them
  - Reconfiguring the parking area within the "triangle" and refurbishing the rear building facades to create a dual approach and increase use potential

#### **Process**

- Establish eligibility, application process and approval system.
  - Provide initial Architectural Consultation
  - Define Scope and Budget for each project.
  - Define how the funding and process is structured
    - Who pays for what
    - How are payments and incentives structured
  - Prepare Design(s) of improvements.
  - Establish a clear list of eligible improvements and/or rehabilitation. activities, to include paint/exterior finishes, doors, windows, lighting as well as signage.
  - Define approval process from application through buildout to payments
- Architectural Design Solicitation / obtain proposals to construct the work
- Construction of Sign/Façade/Lighting Improvements

#### **Program Evaluation**

- Reporting and evaluation on program participation and need for program improvements or modifications
- Conduct survey of businesses/owners that participate to determine any improvements or adjustments to the porgram



Best Practices	Goman+York Compendiums on Storefronts and Business Assessments
	Downtown Manchester CT Storefront Guidelines as reference for
	document Link- Final Manchester ADG May 2019.pdf
	(townofmanchester.org)
	BETA to attach photos and renderings of storefronts prepared as
	reference for improvements
	Other notes from meeting
	The storefront program can also be utilized for the rear of buildings where people either park or access businesses from the rear
	If art or murals are used the Cultural Commission should be involved
	(i.e. – Fresh Paint Springfield program is a good example)
	<ul> <li>Consider expanding buildings up to create a more livable uptown</li> </ul>
	area (creating housing above storefronts)
	<ul> <li>Know what projects are in the pipeline that may effect this program</li> </ul>
	Conceptualize Global Connectivity
	Connecting the Common and the "UN"-Common (Central Street)
	triangle)
	<ul> <li>Integrating adjacent parks and sidewalks</li> </ul>
	Strengthening the "edge" of the Common
	Providing for the new pedestrian traffic
	<ul> <li>To be generated by current multi-family housing projects under</li> </ul>
	way
	<ul> <li>To be re-directed through the new way-finding structure</li> </ul>

## **Appendices**

D. Public Workshop Presentation

Rapid Recovery Plan Foxborough

Local Rapid Recovery Plan
Impacts of COVID-19
Foxborough, Massachusetts
Uptown Foxborough
June 10, 2021



## Agenda

## Tonight's Meeting

- 1. Introduction
- 2. Overview of Local Rapid Recovery Program (LRRP)
- 3. Schedule
- 4. Project Goals
- 5. Uptown Foxborough Study Area
- 6. Existing Conditions: Diagnostics and Business Surveys
- 7. Public Comments
- 8. Next Steps



## Project Team

## **BETA Group**

## **Arek Galle**

- Plan Facilitator
- Certified Planner
- Landscape Architect
- 25+ yrs. Experience

## Town of Foxborough

## Paige Duncan

Planning Director

## **Charlie Creagh**

Project Planner, Researcher

## **Timothy Blackwell**

GIS Field Operations Coordinator



## LRRP Program



## **Local Rapid Recovery Plan**

- Massachusetts Department of Housing and Community Development
- The Local Rapid Recovery Program (LRRP) provides municipalities an opportunity to develop actionable, project-based recovery plans tailored to the unique economic challenges and COVID-19 related impacts to downtowns, town centers, and commercial areas
- Three Phases:
  - Phase I: Diagnostic and Business Surveys
  - Phase II: Project Recommendations
  - Phase III: Plans

## Schedule

## **Local Rapid Recovery Program**

## Phase I: Diagnostic and Business Surveys

 Completed between March and May

## Phase II: Project Recommendations

- In progress May -> June
- Gather additional input from business owners and stakeholders

### **Phase III: Plans**

July -> August

### **PROJECT PLAN CATEGORIES**















## **Local Rapid Recovery Plan**

## Goals

### **PHASES**

### **GOALS**

Collect baseline diagnostic data

Phase I: Diagnostic and Business Surveys



- Engage stakeholders to understand COVID impacts and district concerns
- Provide an overview of on-the-ground conditions within the Study Area

Phase II: Project Recommendations



- Consult key stakeholders on priority projects
- Refine design of projects with Subject Matter Experts
- Develop final list of projects



**Phase III: Plans** 



- Create draft of Rapid Recovery Plan
- Gather community feedback on draft Plan and Project Recommendations
- Finalize Plan for submission to commonwealth

# FOXBOROUGH Legend Foxboro Study Area Data Source: MassGIS Issue Date: April 2021 Town of Foxborough, MA

1,100 Feet

**Local Rapid Recovery Planning Program** 

## Study Area







# Phase 1 Diagnostic Category

## **Business Environment:**

- What are impacts of COVID-19 on businesses?
- Is there an anchor, destination, or mix of businesses driving the local economy?
- How well does the business mix meet customer groups?



## Massachusetts DHCD Rapid Recovery Plan Program BUSINESS SURVEY REPORT

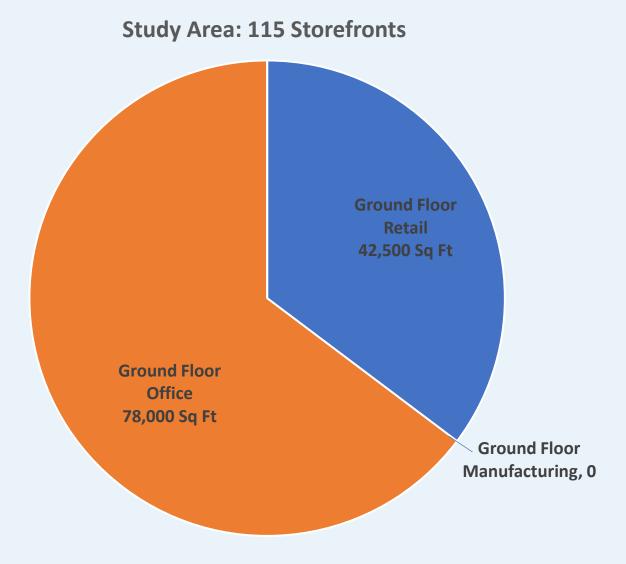


- Results of a business survey conducted during March and April of 2021
- Survey was launched by the Massachusetts Department of Housing and Community Development (DHCD)
- To help communities develop Rapid Recovery Plans for downtowns and commercial districts
- Directed to owners or other appropriate representatives of business establishments located in the targeted commercial area

## **Data Collection Analysis**

### **Storefronts**

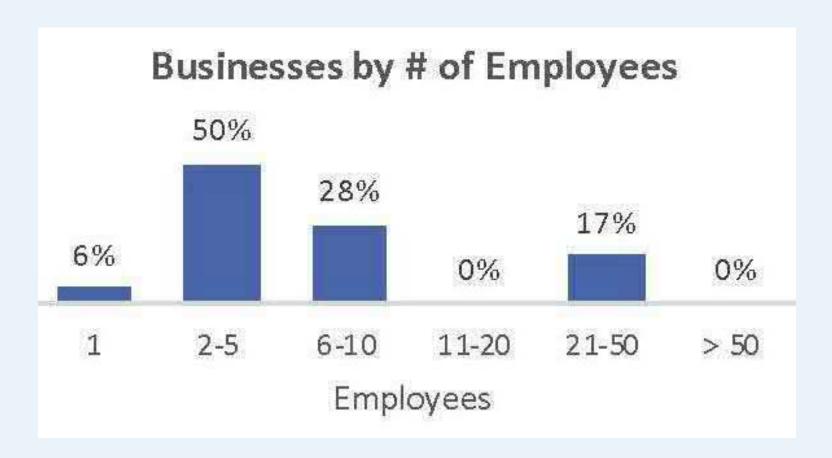




Uptown Foxborough: 18 Responses / 72 Sent Out = 25% Response Rate

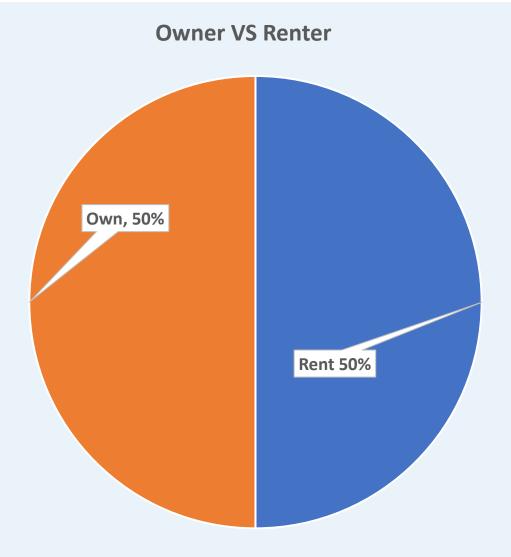
## **Business Characteristics Business Size**

56% of businesses are micro-enterprises (<5 Employees).</li>

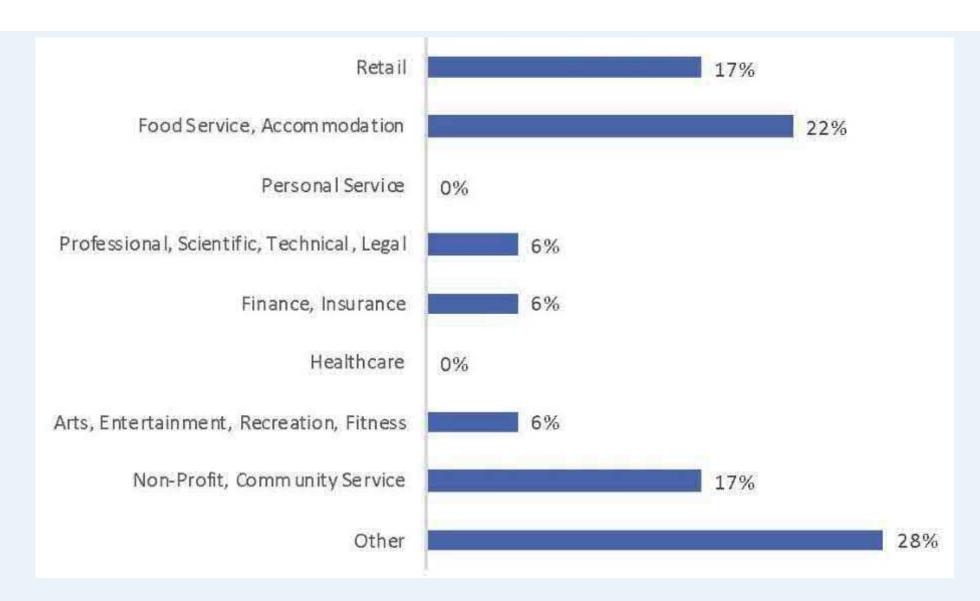


## **Business Characteristics Business Tenure**

• 50% of businesses rent their space

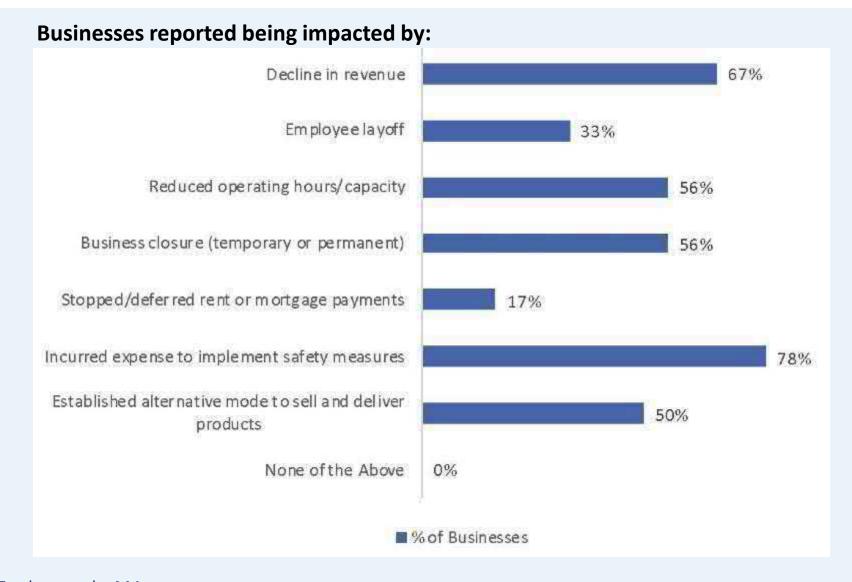


## **Business Characteristics Business by Type**



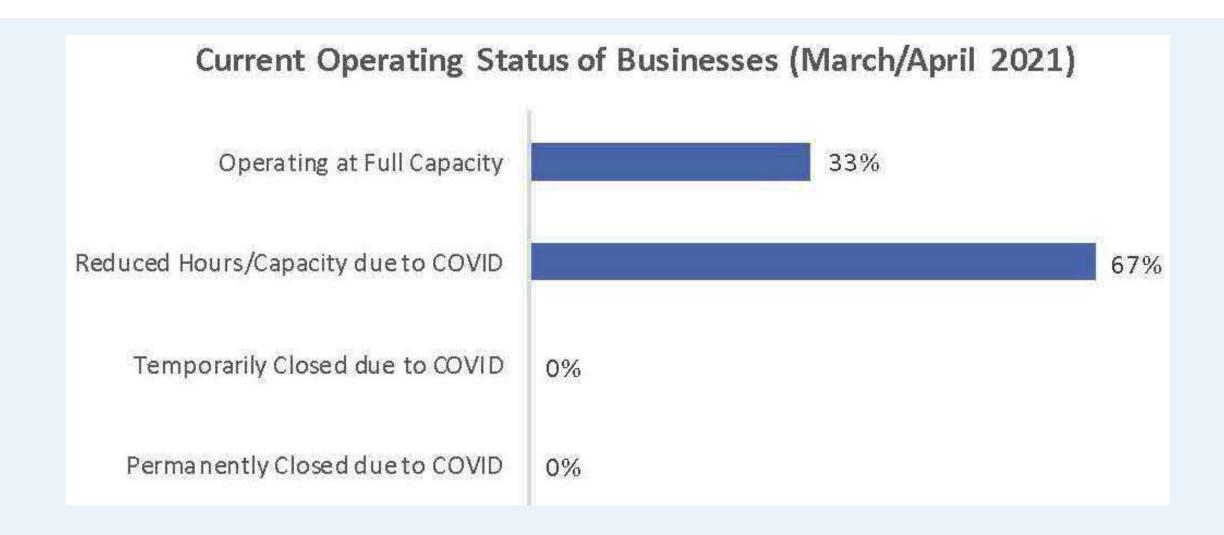
### **Reported Impacts**

100% of businesses reported being impacted by COVID



### **Operating Status**

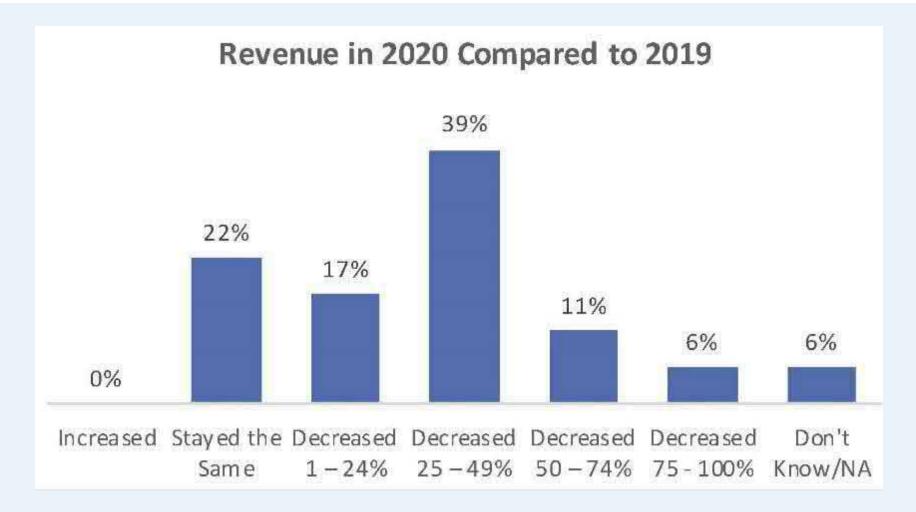
• At the time of the survey, 67% of businesses reported they were operating at reduced hours / capacity or closed.



Foxborough, MA

### **Decline in Business Revenue**

- 73% of businesses generated less revenue in 2020 than they did in 2019.
- For 56% of businesses, revenue declined by 25% or more.



### **Less Foot Traffic in Commercial Area**

- 83% of businesses had less on-site customers in January / February of 2021 than before COVID
- 61% of businesses reported a reduction in on-site customers of 25% or more



### **Business Satisfaction with Commercial District**

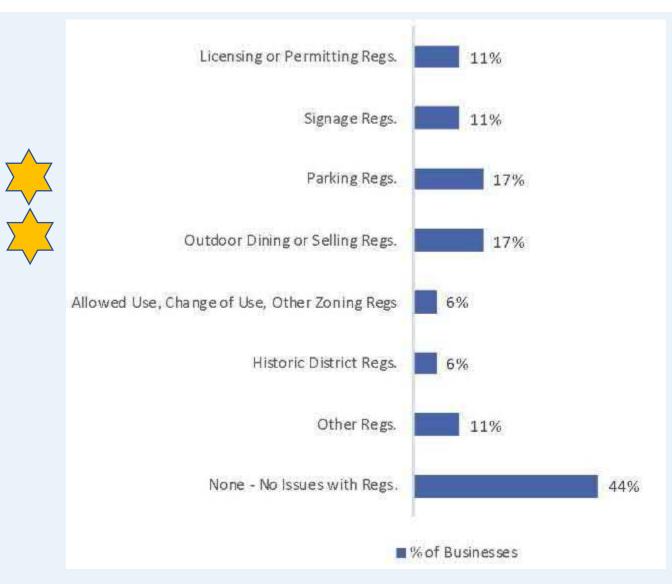
The charts below illustrate the average satisfaction rating among respondents regarding various elements.



#### **Business Satisfaction with Commercial District**

#### **Regulatory Environment**

• 56% of businesses indicated that the regulatory environment poses an obstacle to business operation (44% No-Issues)



Foxborough, MA

#### **Business Input Related to Possible Strategies**

Physical Environment, Atmosphere and Access

The charts below illustrate the average satisfaction rating among respondents regarding various strategies.

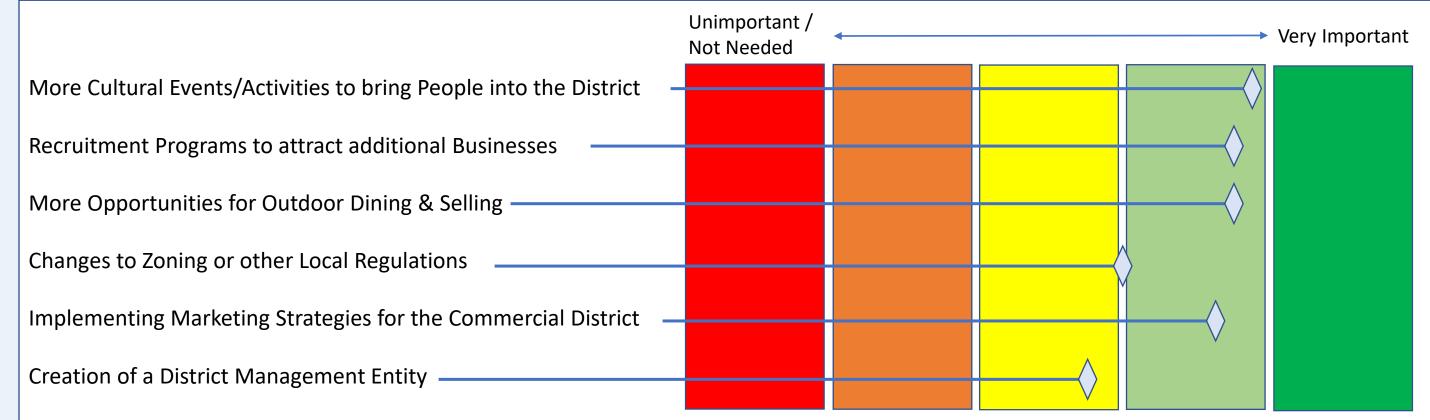




#### **Business Input Related to Possible Strategies**

• Attraction / Retention of Customers and Businesses

The charts below illustrate the average satisfaction rating among respondents regarding various strategies.







# **Business Input Related to Possible Strategies Business Support**

• 78% of businesses expressed interest in receiving assistance.



Foxborough, MA





# Improvement Strategies to Attract and Retain Customers

- Expand cultural events and activities
- Consider recruitment program to attract businesses /compatability
- Create more opportunities for outdoor dining and selling
- Review potential changes to zoning
- Expand Uptown Marketing strategies







# Phase 1 Diagnostic Category

### **Physical Environment:**

- How is the physical environment meeting the needs of businesses?
- What are the challenges and opportunities:
  - Public Realm
  - Private Realm
  - Access + Visibility



#### **Physical Environment: Private Realm**

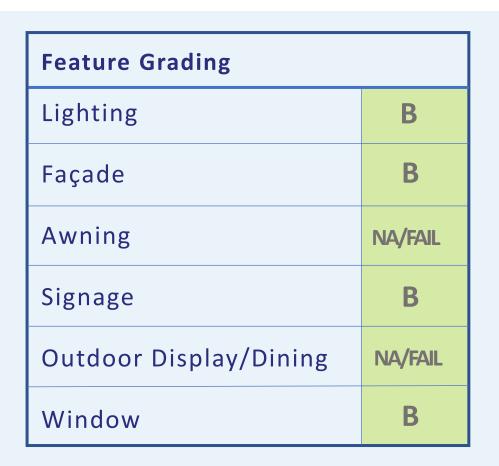


#### **SCORING RUBRIC**

				_
ELEMENT	Α	В	С	FAIL / NA
Windows Windows are maintained and appear 70% transparent	< 75%	+/- 50%	> 25%	Storefronts are boarded up or windows have no transparency
Outdoor Display / Dining Attractive window displays / spillover restaurant & retail activity on sidewalks	< 75%	+/- 50%	> 25%	There is no spillover retail / restaurant activity in the district
Signage Storefront signage reflects the unique brand identity of tenants and can be easily seen from a distance	< 75%	+/- 50%	> 25%	Storefronts in the study area do not have signage
Awning Awnings are retractable, well-designed, maintained, and clean	< 75%	+/- 50%	> 25%	Storefronts in the study area are not equipped with awnings
Façade Facades should be attractive, well- maintained, and not require any major structural upgrades	< 75%	At least a few require major upgrades	> 25%	Nearly all properties in the study area require significant façade improvements
Lighting Interior storefront lighting after business hours improves the sidewalk lighting conditions	< 75%	+/- 50%	> 25%	Nearly all storefronts in the study area are shuttered and dark

#### **Data Collection Analysis**





A B C NA/FAIL

Most Positive ..... Least Positive





#### **Physical Environment: Public Realm**

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INC. TO SERVICE OF THE PARTY OF

#### **SCORING RUBRIC**

	Jeditira Kobkie			
ELEMENT	Α	В	С	FAIL / NA
Sidewalks Sidewalks are clean, well-maintained and accessible to multiple users across different ages and abilities	< 75%	+/- 50%	> 25%	There are no sidewalks
Street Trees and Benches Street trees and benches are readily available and offer shade and offer opportunities to rest and socialize	Street trees and benches are readily available throughout out the project area	Street trees and benches have not been cleaned and require other improvements	Limited availability of street trees and benches results in an uncomfortable pedestrian experience	There are no street trees and benches
Lighting Street lighting improves pedestrian and motorist safety as well as highlights the history and identity of an area	< 75%	+/- 50%	Street lighting on the primary street in the study area does not support pedestrian visibility and safety	There is no street lighting
Wayfinding / Signage Cohesive wayfinding systems offer visual cues for bicyclists and pedestrians as well as direct motorists where to park and walk	< 75%	Wayfinding is primarily intended for motorists, little to no signage for pedestrians and bicyclists	Limited or no signage	There is no wayfinding / signage
Roadbed and Crosswalks Roads are well-maintained to ensure motorist and pedestrian safety and are balanced to the needs of different users	< 75%	At least a few require major upgrades	> 25%	The study area is not connected with major roads

#### **Data Collection Analysis**



#### **Public Realm**

Feature Grading		
Lighting	NA/FAIL	
Wayfinding - Signage	В	
Sidewalk	Α	
Street Trees - Benches	NA/FAIL	
Roadbed - Crosswalks	В	

A B C NA/FAIL

Most Positive ...... Least Positive







# Framework for Recomendations

- Public Realm
- Private Realm
- Access + Visibility
- Visitor Attraction & Retention







# Framework for Recommendations Built Upon

- Growing Assets out of ideas
- Sense of Place
- Changing Habits
- Social Connectivity
- Supporting area businesses



#### **BUILD BACK BETTER**

# DHCD Breaking News

# "Greater Boston voters support changes on streets in their community, even if it means less space for cars."

#### Boston-area voters support shifting space on streets from cars to bikes, pedestrians % who strongly or somewhat support each policy

	Strongly support	Somewhat support	Total support
More public seating like benches	43%	40%	83%
More space for outdoor dining	43%	36%	79%
Bike lanes that are separated from cars	41%	34%	75%
Adding more parking for bikes	33%	39%	72%
Wider sidewalks	35%	36%	71%
More spaces for public art	35%	34%	69%
Adding stations for bikeshare bikes	28%	41%	69%
Giving buses their own lanes to speed up bus trips	37%	30%	67%
Closing some streets to car traffic and letting walkers and bikers use the entire street	31%	28%	59%



Q: During the pandemic, many cities and towns in Massachusetts made changes to their streets to create more space for walking, biking, and outdoor diving. In some cases, making these changes meant removing some space for driving or parking. How much would you support or appose making each of these changes in your community as the state reopens from COVID-IR even if it means less space for care?

Released June 10th, 2021

## Foxborough, MASSACHUSETTS

Uptown Foxborough

#### **TOWN COMMON**

#### **Hub with Spokes**



# Foxborough, MASSACHUSETTS

• Uptown Foxborough



#### **UPTOWN WALKABILITY & CONNECTIVITY**

#### **VEHICLES & PEDESTRAIN BALANCE**



#### **REDUCING CONFLICT POINTS**



#### WALKABILITY

#### **NECKDOWNS**



#### **PILOT PROJECT**



SAFETY

#### SHORTER CROSSINGS/AREAS OF REFUGE



#### **IMPROVED CROSSINGS**



#### **CLARITY AND VISIBILITY**

#### **PARKING**



#### **OUTDOOR COMMERCE**



#### Inspirational

#### PEOPLE SPACES ON THE EDGES



#### **VIBRANT STREETSCAPES**



#### Inspirational

#### **HEALTH AND WELLNESS**



#### **COMMUNITY**



Inspirational

#### **ART WALLS AND NEW SPACES**



#### **MURALS TO ACTIVATE LINKAGES**

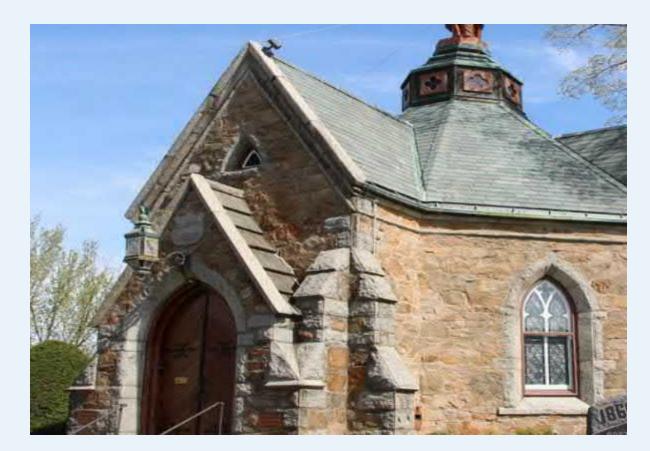


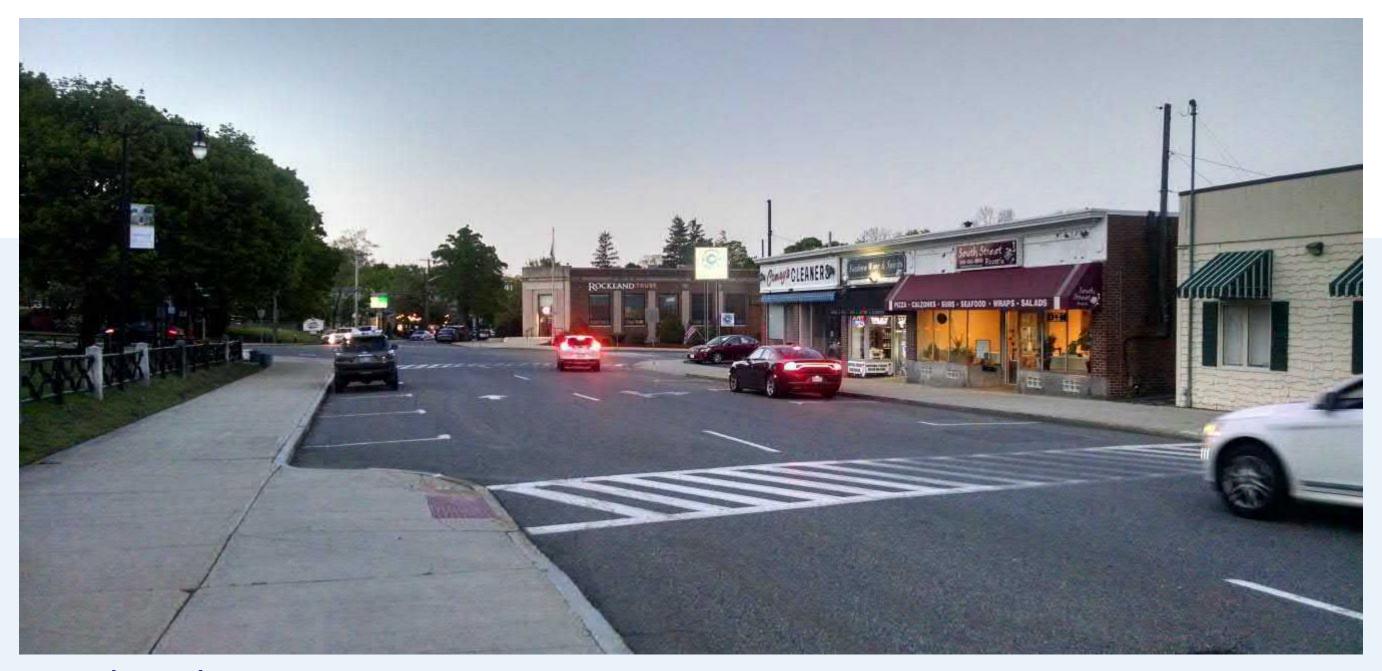
#### Inspirational

#### **ATTRACTIONS /ART**



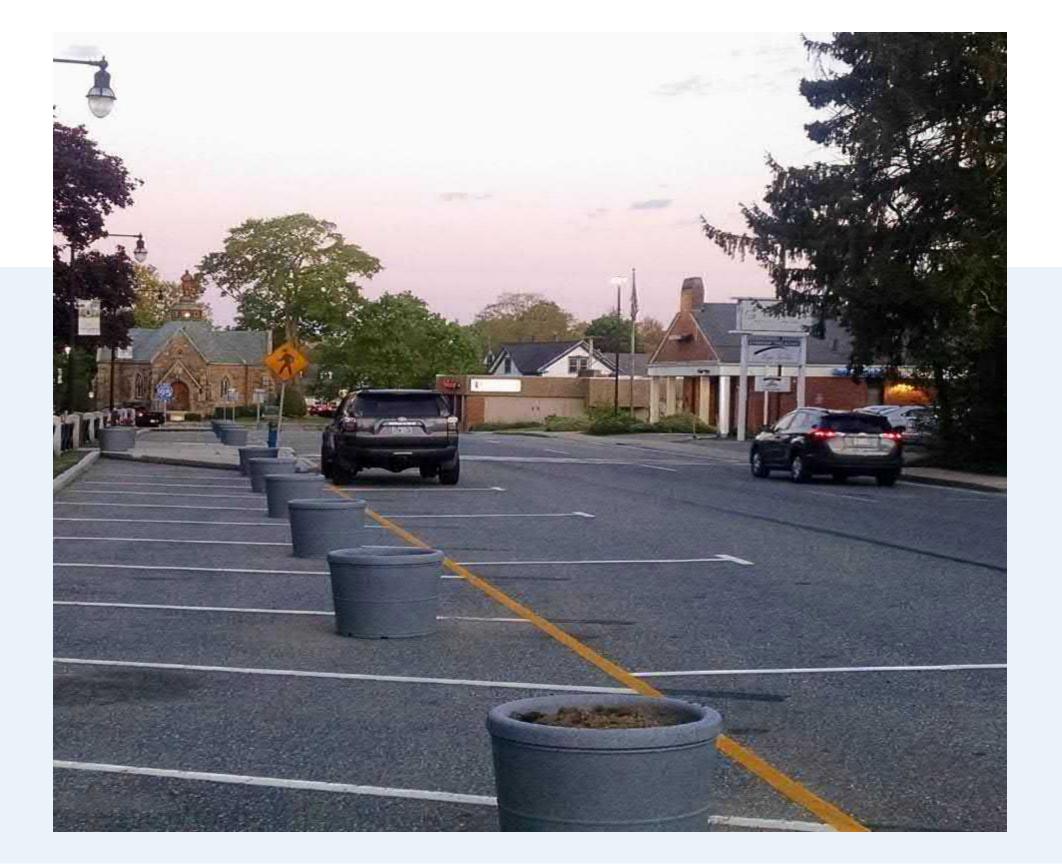
#### **CULTURE/HISTORY**



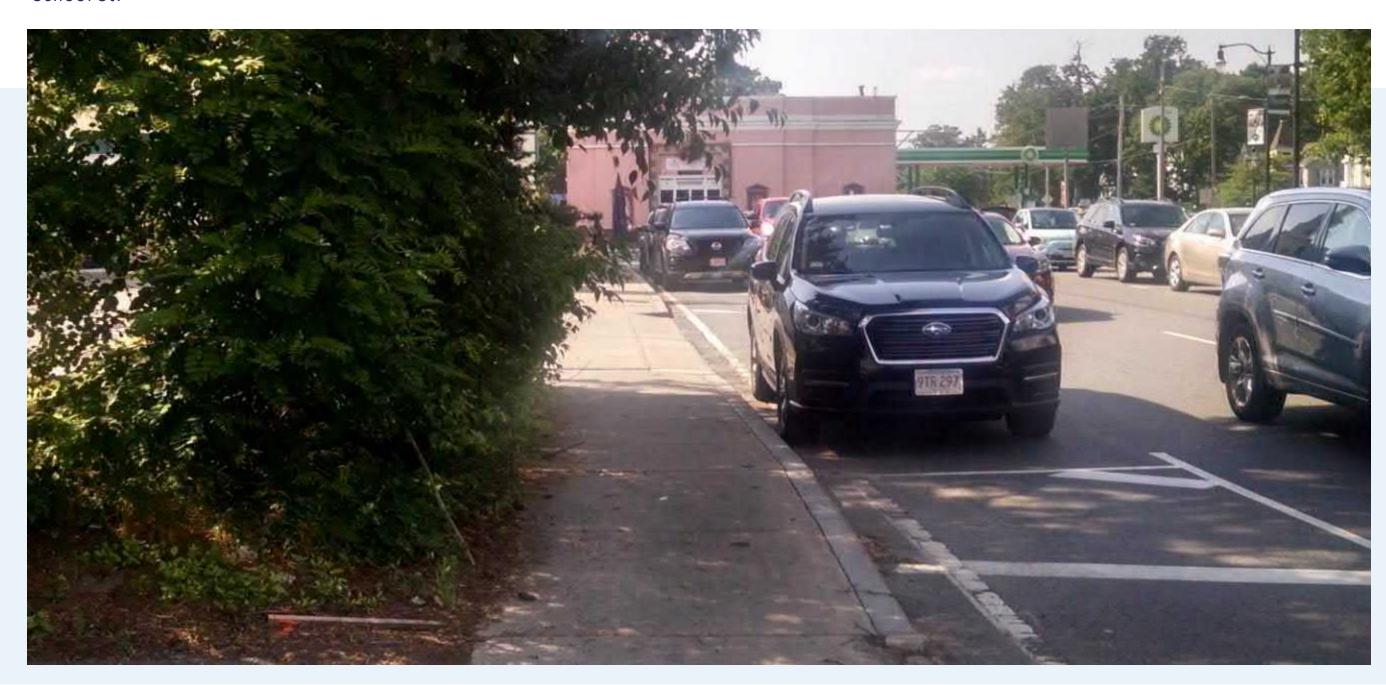


• South-East Common

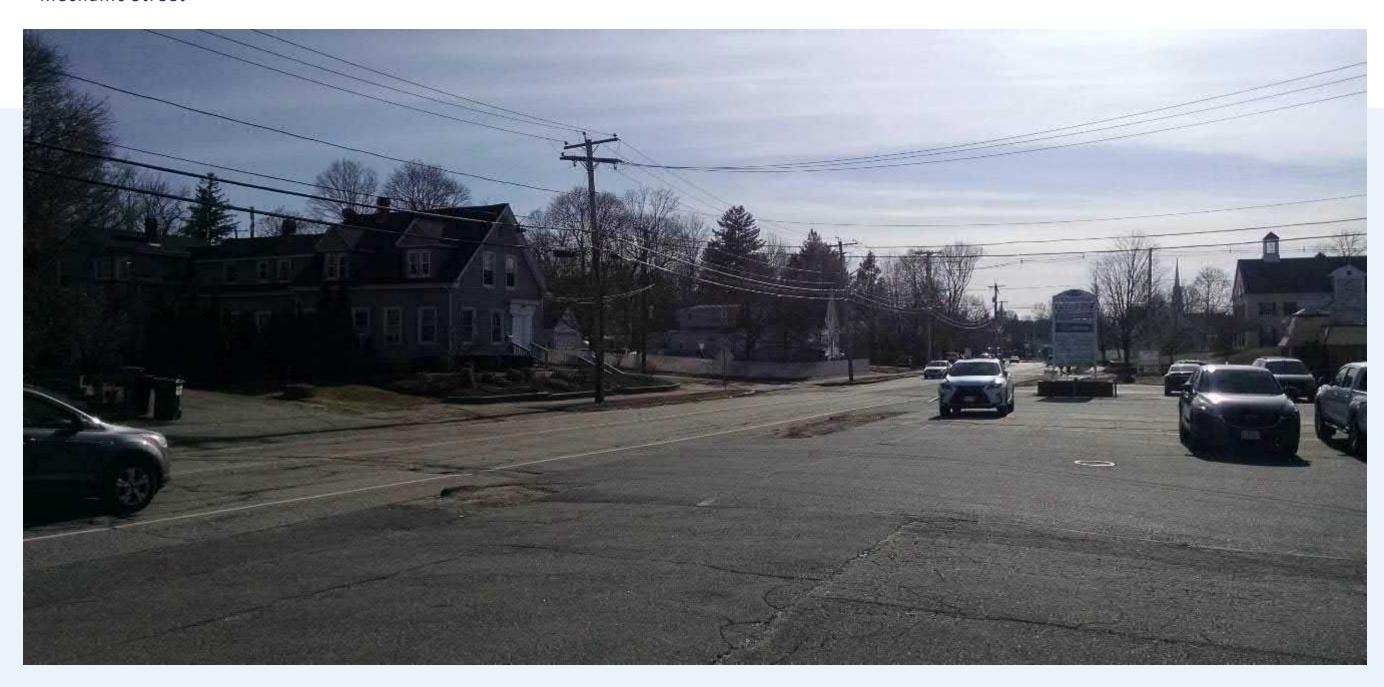
School Street



• School St.



Mechanic Street



Inspirational

#### **NODES AND 'GREEN' POCKETS**



#### PEDESTRIAN AMENITIES/WALKABILITY



#### **Center of Study Area**

# Foxborough, MASSACHUSETTS

• Uptown Foxborough



Uptown Foxborough

- Bethany Congregationalist
  Church
  Foxborough Universalist Church
- O'Reilly Auto Parts
  Todson Inc.(Bike)
  Congdon Auto Center
  Bay Colony Group
- Rockland Trust Bank
  Foxboro Federal Savings
  Bank of America
- Memorial Hall
- Housing



Uptown Foxborough

Bethany Congregationalist
Church
Foxborough Universalist Church

O'Reilly Auto Parts
Todson Inc.(Bike)
Bay Colony Group

Rockland Trust Bank
Foxboro Federal Savings
Bank of America

Memorial Hall



Uptown Foxborough



Marylin Rodman Theater Boyden Library Primos **Union Straw** Rally Point Foxboro Wine and Spirits South St. Pizzeria Subway Commons Cafe Foxboro House of Pizza **Gunther Tooties** Sal and Mals Post Office Cindis Jewelry Fab Finds Foxborough Shovel Town Brewery



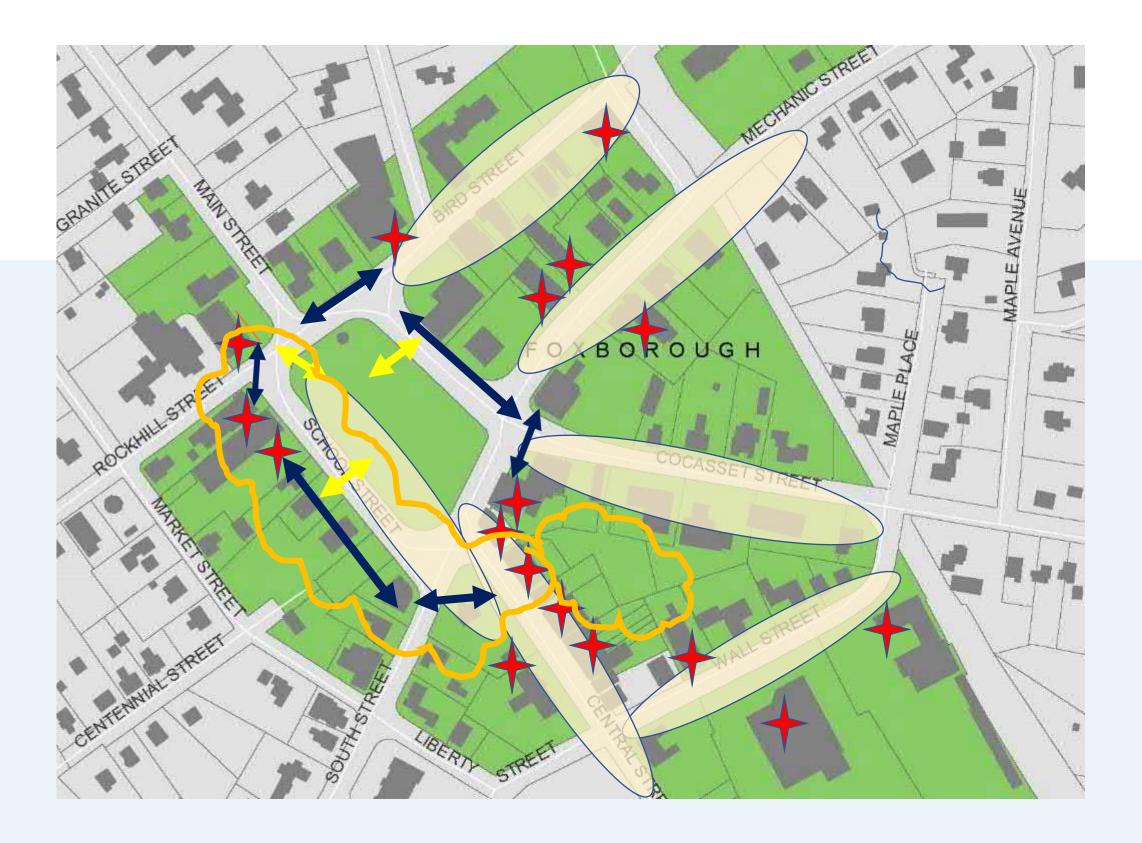
Uptown Foxborough

**Enhancing connectivity** 

**Destinations** 

**Attractions** 

Parking + Walkability



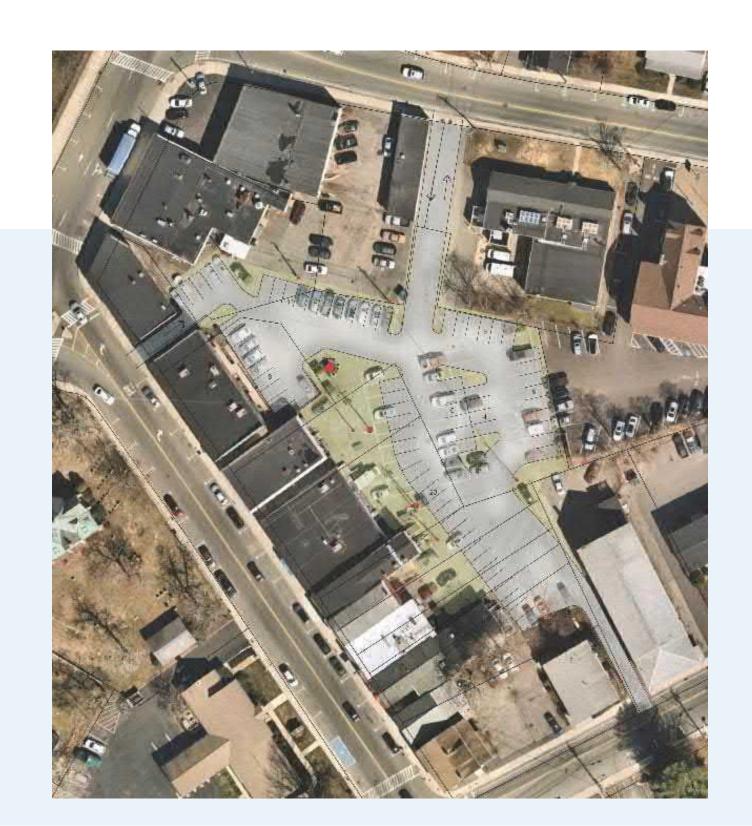
Uptown Foxborough

#### **CENTRAL PARKING**



# CENTRAL PARKING Conceptual Thoughts

Foxborough, MASSACHUSETTS







# Improvement Strategies to Attract and Retain Customers

- Enhanced Walkability
- Greater Visibility
- Evident Attractions
- People spaces
- Clarity
  - Vehicular Circulation
  - Public Parking
  - Reducing vehicle/ped. conflict points



# Next Steps:

- Gather & summarize additional info.
- Expand discussions with businesses
- Assess need for Subject Matter Experts
- Develop recommendations
- Discuss with town staff
- Finalize plan and recommendations
- Final presentation: July August
- Submit plan to DHCD: August









## Comments/Questions

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pduncan@foxboroughma.gov

Thank You!







## Reference slides



#### **Study Area**

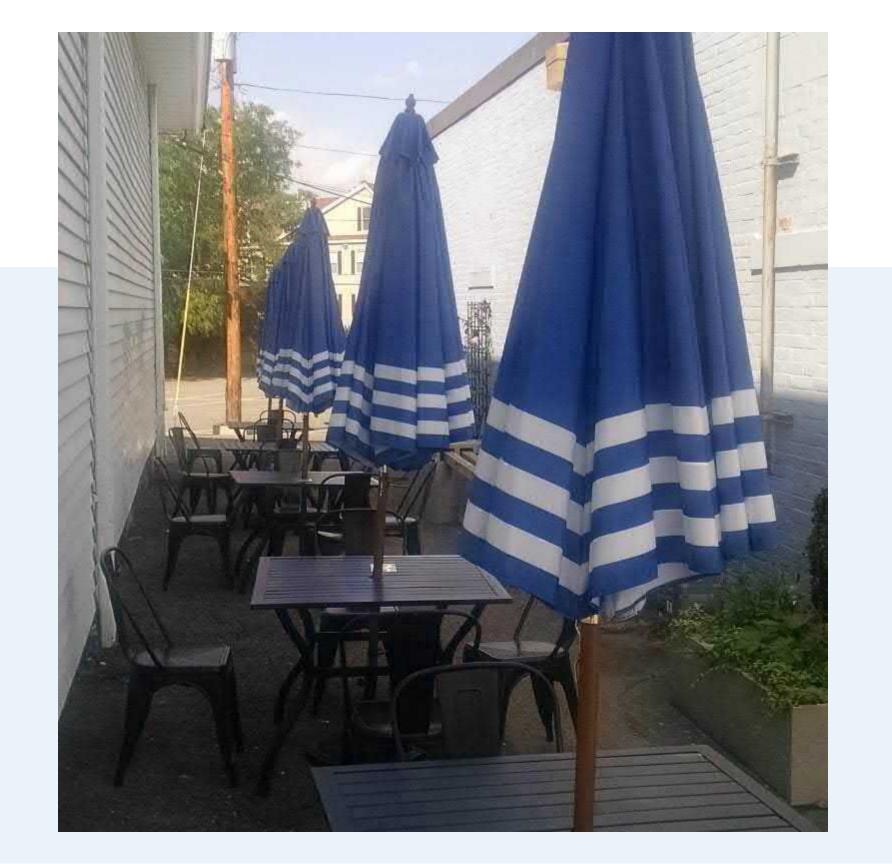
## Foxborough, MASSACHUSETTS

• Uptown Foxborough Growth Node



## Foxborough, MASSACHUSETTS

• Uptown Foxborough







# Phase I Diagnostic Category

### **Consumer Base:**

- Who are the customers?
- What are their preferences and needs?

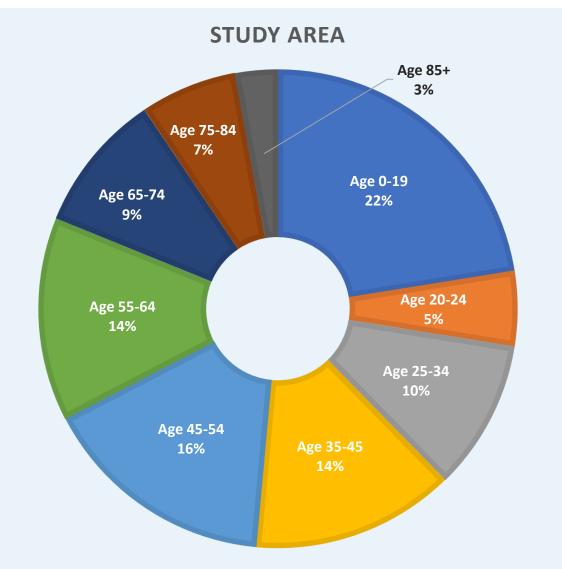


#### **District Demographics**

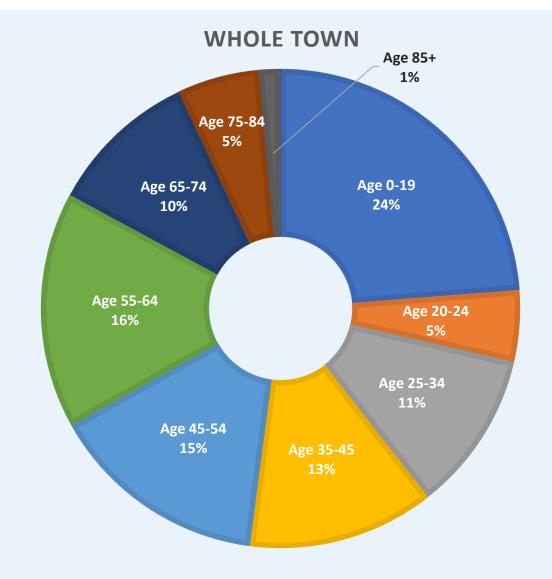


	Study Area	Whole Town
Total Resident Population	137	18,276
Median Household Income	\$82,991	\$105,983
Median Age	43.9	43.6
Median Household Size	1.6	2.6

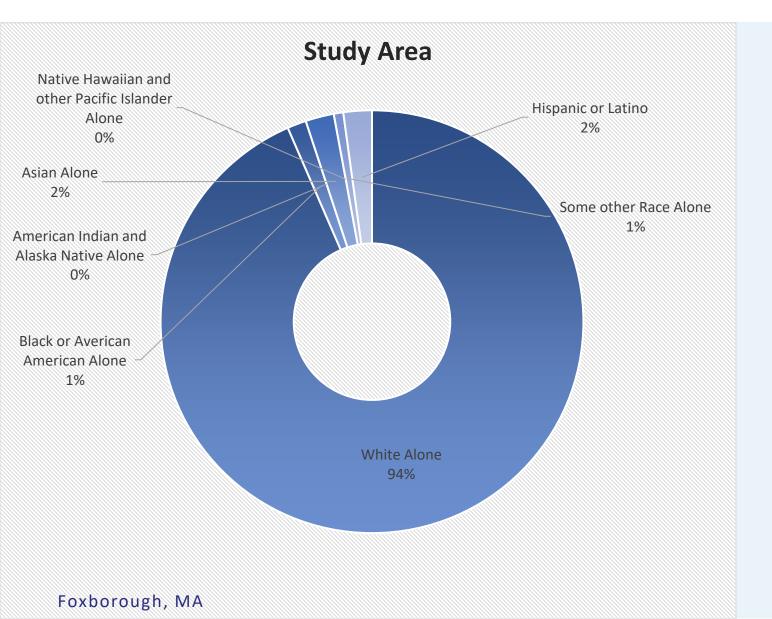
#### **Population By Age Distribution**

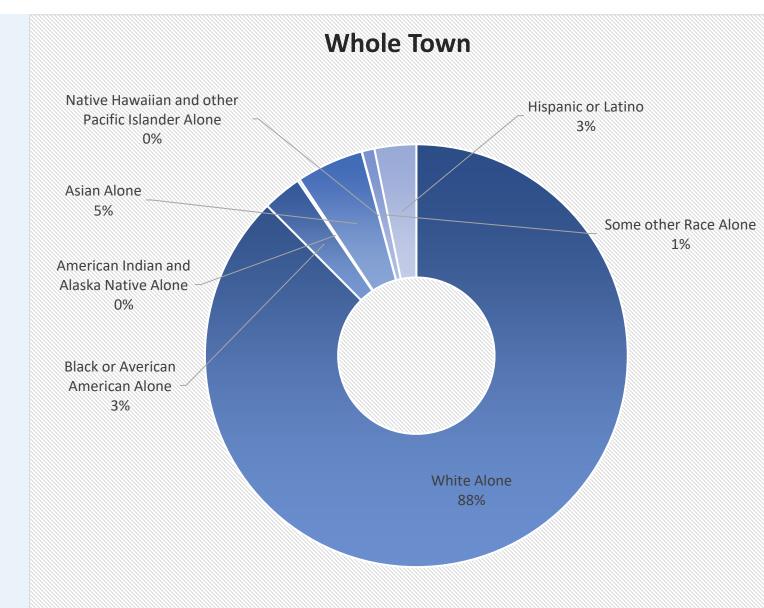




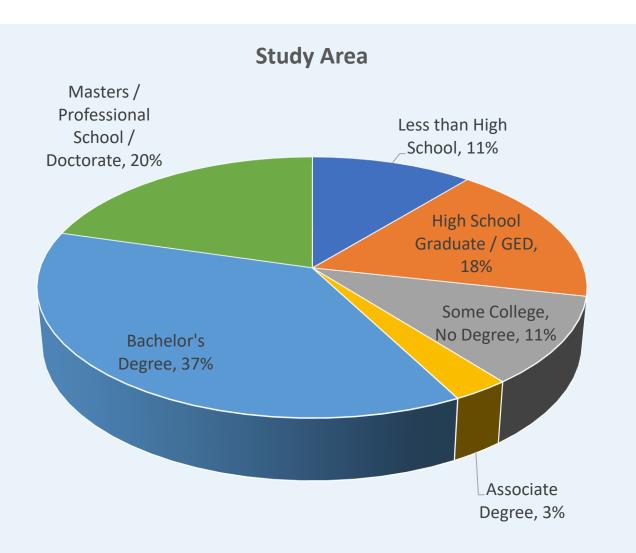


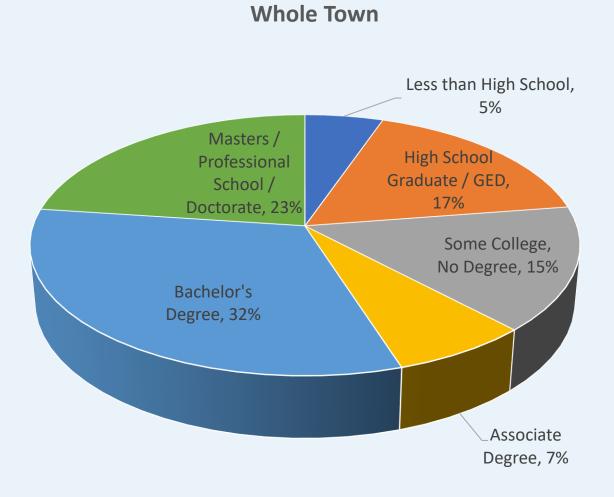
#### Population By Race/Ethnicity





#### **Population by Education Attainment**





#### **Appendices**

E. Supporting Research and Studies

Rapid Recovery Plan Foxborough

# Activating Austin's Downtown Alleys as Public Spaces



A Report by the City of Austin Downtown Commission Alley Activation Workgroup November 4, 2013

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Adopted by the City of Austin Downtown Commission on November 20, 2013, on an 11-0 vote.

#### I. Introduction

Today, Austin's downtown area suffers from a critical lack of developed vibrant public spaces. As a city known for its festivals, live music, and dynamic civic life, Austin in fact has few permanent physical resources to support this identity within downtown.

Traditionally seen as utilitarian corridors, Austin's downtown alleys have long been overlooked for their potential to help fill Austin's need for activated public spaces downtown. With alleys conceived of as spaces suited only for cars, trash, and deliveries, the city has not planned a role for alleys to serve as vibrant urban spaces, as alleys do in other cities across the United States and abroad. The general perception of alleys as "eyesores" that are unsafe and unclean has reinforced the lack of popular and political support needed to maximize their potential as open space resources.

To add to this issue is the ever-mounting pressure in Austin to create super-block developments. In the past 15 years, the City Council has vacated and sold off its easement rights for at least 10 downtown alleys to developers. In one of the most recent examples, in 2010, the Council approved vacating the alley in block 18 just east of Congress for the development of the new Marriott hotel. In 2013, a developer submitted a request for the vacation of an alley in the Rainey Street district, for one of the longest remaining alley corridors in downtown Austin.

With more than 100 blocks of alleys still remaining in downtown—more than half a million square feet of public space—Austin's alleys offer a tremendous opportunity to help fill Austin's need for more vibrant public spaces downtown. Other cities around the world have been embracing alleys for the special role they play in providing engaging and intimate public spaces, enhancing the pedestrian experience, supporting small businesses and the arts, providing areas that serve as a respite to busy streets, and attracting people into underutilized areas of downtown. Residents and tourists alike flock to alleys in places like San Francisco, Melbourne, and Seville for the unique opportunities these charming spaces offer as places to visit, relax, shop, play, and explore.

In Fall 2012, the City of Austin Downtown Commission created a workgroup to examine opportunities for activating Austin's downtown alleys in order to contribute to a more vibrant network of people-oriented public spaces in Downtown Austin. The workgroup, which grew over the course of the project, consisted of representatives from the Downtown Commission, the City of Austin, a range of downtown and citywide institutions, individual artists and community activists. This Report summarizes the workgroup's findings and policy recommendations. It should be noted that the findings presented within the report do not necessarily represent the position held by the specific organizations that took part in the workgroup.

#### II. Brief History of Austin's Downtown Alleys

Austin's current downtown alley network goes back to the Waller Plan of 1839, which laid out Austin's downtown street grid and set out a comprehensive network of alleys throughout downtown, with one alley per block (typically 20 feet wide), with only a few exceptions, such as the four blocks with public squares. As the current Downtown Austin Plan notes, this grid and open space pattern has formed the "DNA" of the city:

Waller's street pattern laid out in the 1839 City Plan contributes significantly to the form and character of Downtown Austin. The orthogonal grid of streets allow for walkable blocks (measuring 276 feet in each direction), with alleys that contribute to the fine-grained urban fabric.<sup>iii</sup>

Starting in the 1960s, private development plans focused on the creation of super blocks and recommended the vacation of alleys to accommodate the large-scale redevelopment. In the following decades, the Austin City Council authorized the vacation of many alleys, destroying the connectivity between alleys set out in the Waller Plan and creating "dead ends" in the city's alley network. Over one-third of the alleys from the Waller Plan grid in the heart of the Central Business District (at least 23 alleys), have been vacated and redeveloped for other uses.

In the midst of these redevelopment pressures, in 1971 an architect named David Graeber proposed repurposing the alley behind 6<sup>th</sup> Street from the Driskill Hotel to Waller Creek. He submitted a petition to City Council to rename the alley as "Serendipity Alley" and transform it into a year-round social center and major economic stimulant lined with "cafes, boutiques, business offices and unusual shops." The plan was never adopted, although that alley remains intact.

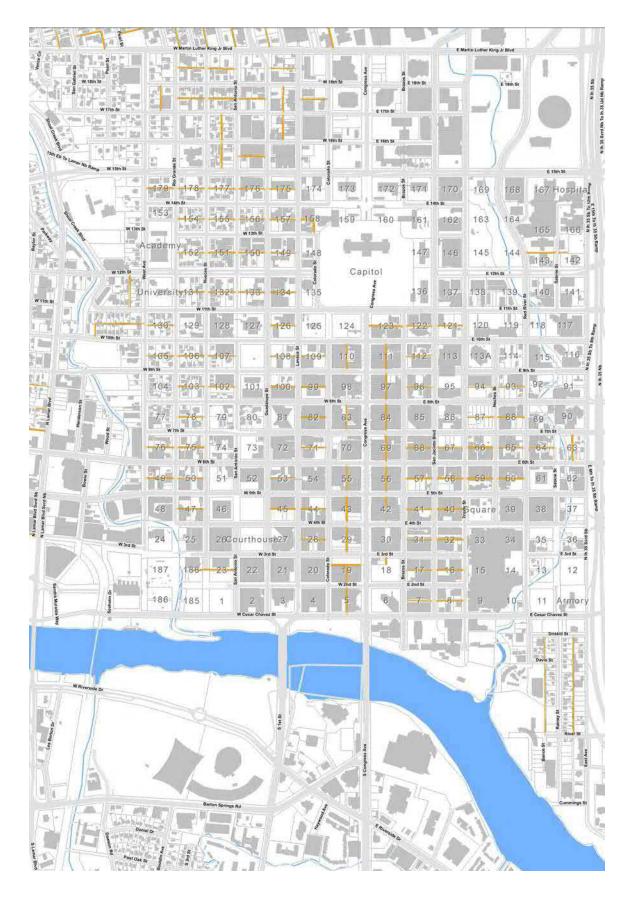
The current plan for downtown, the Downtown Austin Plan, which was adopted by the City Council in 2011, envisions preserving the historic grid system, by calling for city actions to "maintain, extend and restore Downtown's grid system of streets and alleys. The Plan specifically calls for a ban on vacating and abandoning alleys except in special circumstances.

While the Plan calls for "preserving and enhancing alleys," the Plan lays out very little detail in this regard. The specific policies that the Plan lays out for alleys relate to enhancing their role in providing loading, serving, and parking access, such as through eliminating dumpsters and above-grade grease traps. There is no tie made in the Plan between alleys and the Plan's core vision of creating a "dense and livable pattern of development that supports a vibrant day and nighttime environment" and forming an "an interconnected pattern of streets, parks, and public spaces that instill a unique sense of place and community." Recognizing the dual roles that some alleys can serve

to provide critical off-street services while also supporting a vibrant downtown would help advance the city's vision for Downtown.

Thinking about a broader set of uses for alleys also supports the Plan's vision for preserving and highlighting downtown's historic resources. Currently there are two occasions where the Plan mentions protecting the historical features of alleys: The first is where the Plan calls for including the portion of the north-south alley immediately west of Congress Avenue in the Warehouse District in a possible Local Historic District (this particular alley runs largely intact from Lady Bird Lake to the Capitol), and the second is where the Plan calls for "ensur[ing] a compatible relationship between new development and historic buildings with a landmark designation, including setting towers back from alley to provide appropriate separation." We believe the Plan's vision for historic preservation can be extended to include the historic resources found within the alleys themselves.

Citing the work of the Downtown Commission's alley activation workgroup, the Austin City Council adopted a resolution on March 21, 2013, calling for the creation of a Downtown Austin Alley Master Plan. In adopting the resolution, the Austin City Council expressed a commitment to Austin's downtown alleys, by calling upon the council to "strive to preserve possibilities for Austin's urban alleys" and to "refrain from vacating alleys at least until the plan has been completed and reviewed." The master plan will verify existing conditions; analyze alleys and their uses and cultural/historical significance; identify which alleys offer the most potential for ongoing or permanent activation; address the merits of allowing loading and unloading by right; and describe other opportunities and challenges that may exist. However, the master planning process has not begun yet, and no funding has been allocated for the development of the plan.



Map of existing paved alleys in the downtown area. Produced by Michael Knox, City of Austin, Economic Development Department

#### III. Planning for the Downtown Austin Alley Activation Project

The Downtown Commission's alley workgroup decided early on that it wanted to be hands-on by doing an actual activation project rather than talking about how to go about creating one. The team started with questions such as:

- "Which city regulations would be supportive?"
- "Which ones would stand in the way?"
- "How difficult would it be to gather private support?"
- "How could the goals best be communicated to adjacent property owners?"

After laying out the questions the workgroup wanted to investigate, the team adopted the following vision statement and goal during its initial meetings:

<u>Vision Statement</u>: A downtown alley will be activated into a vibrant, people-oriented space.

<u>Goal</u>: By end of April 2013, our workgroup will implement a pilot alley reactivation project involving the temporary activation of a downtown alley. The project will allow us to build images of success and also to test barriers and opportunities for future activation of other downtown alleys. We will summarize these findings in a report to City Council.

As the workgroup proceeded, the team also asked what it would mean to create a vibrant, people-oriented space in the context of an alley. Before finding specific programmatic solutions to the project goal, the team outlined its vision for a successful Austin alleyway:

<u>Vision:</u> A successful Austin alley will: be safe and walkable; celebrate nature; foster commercial presence; allow for food and beverages; provide a venue for public art; be augmented with light and sound; stimulate the senses; honor existing historical features; provide family-friendly activities and spaces; be a location for comfort and warmth; provide a clean, functional space; respect current legitimate uses; and makes people want to return again and again. (For good measure the team also added that the alley activation should feel magical.)

After establishing the group's goals and vision, the next step was to find a specific alley for conducting a pilot activation project. The workgroup spent several months developing criteria and selecting the alley for the activation project. To test possible alleys for the project, the workgroup created a set of criteria to evaluate Austin's downtown alleys:

 Ability to accommodate existing services: delivery, garbage pick up, fire, possibly parking

- Surrounded by buildings on both sides (i.e., to have the feeling of an alley)
- Current undesirable activity (that could thus be offset with an activation project)
- Physical interaction with businesses on the alley (i.e., businesses with entrances that faced the alley)
- Support of surrounding businesses (this actually turned out to be a prerequisite)
- Ability for the alley to be cleaned up
- Unique characteristics (architecture, trees, etc)
- o Walkability: ability to walk to the alley and within the alley
- Ability to be magical/beautiful
- Current desirable activity
- o ADA accessibility
- Connectivity between alleys
- Placemaking potential

In December and early January, the workgroup members spread across downtown to survey the alleys and took pictures, which were uploaded onto a shared Dropbox folder. Using the results, the workgroup narrowed down the list of potential alleys to a few that showed the greatest potential to serve as a pilot project. The group then reached out to the business owners to find out whether they would support an activation project in the alley. Based on the assessment results and conversations with the business owners, the workgroup selected the alley that runs North-South from 9<sup>th</sup> to 10<sup>th</sup> streets, between Congress Avenue and Brazos. This alley was named "Alley 111," following the numerical designation for that city block provided on a City of Austin map.

#### IV. Activating Alley 111: 20ft Wide

After the alley was selected, many weeks of planning went into how to activate the alley. Because of the 20-foot width of the alley—like most of the other alleys laid out in the Waller Plan grid—the activation project was penned "20ft Wide." There were two main areas of focus for the project: the physical space and the event programming. Fortunately, the team comprised a diverse set of professional partners that included curatorial lead Art Alliance Austin; architects Dan Cheetham (Fyoog) and Michelle Tarsney; Creative Action, a local non-profit group; and TBG Partners Chris Jackson and Nicole Warns, who led the work on the space's physical design. Xiii

#### **Activation through physical improvements:**

As a physical space, the workgroup aimed to create a place that was human-scale and had visual interest at multiple levels, while working with a very small budget. The City of Austin Cultural Arts Division provided a grant of \$5,000 for the visual art installed overhead, and TBG provided a grant of \$500 for the physical design on the ground level. The rest of the physical improvements were covered through in-kind donations of materials and time.

The alley was activated with a variety of art, plants, seating, and other elements, while accommodating the existing alley functions for trash disposal and access by KTBC/Fox 7 of the northern half of the alley for the company's parking. \*\*iv\* For seating, the alley used primarily donated materials that reflected typical alley functions: painted crates (which also served as book shelves), cut polystyrene shipping foam, and burlap sacks stuffed with second-hand clothes. The space also included two sets of tables and chairs loaned out by Forms + Surfaces, and a variety of plants on loan from a local nursery.



Photo courtesy of Michael Knox, City of Austin, Economic Development Department For the art elements, Dan Cheetham and Michelle Tarsney designed a temporary aerial sculpture with brightly colored, interwoven twine that was hung across the alleyway, together with a collection of paper origami peace cranes created by children at the Art City Austin festival from the prior weekend under the direction of Creative Action. Additional art installed in the alley included a whimsical temporary mural painting of peppermints (which was coupled with a peppermint scavenger hunt) by Matthew J. Winters, and a series of temporary stencil paintings of birds on the asphalt pavement created by Griffon Ramsey with assistance by Burt Norville. Recordings of bird calls typical to Central Texas, provided courtesy of the Cornell Lab of Ornithology, were mixed by composer, performer and sound artist Steve Parker into a soundscape that could be heard in the alley during much of the event.

#### Activation through activities and events:

The workgroup decided that the activation project should offer diverse programming that would appeal to a broad range of age groups and interests and that would showcase many of the different ways in which an alley could be activated as a public space.

The programming consisted of the following:

- Wednesday, April 17<sup>th</sup> PM: Opening Night Party. Hosted by the Fusebox Festival and Art Alliance Austin, this event featured an a capella performance by Convergance. The event attracted over 200 people.
- Thursday, April 18th PM: Pecha Kucha. Art Alliance Austin hosted an evening PechaKucha session where 20 presenters showed 20 images for 20 seconds each as part of a fast-moving presentation. The alley was packed, with approximately 300 people in attendance.
- Friday, April 18<sup>th</sup> AM: Pop-Up Commuter Breakfast. Zipcar and Movability Austin hosted a morning commuter breakfast attended by downtown workers and commuters who enjoyed coffee and pastries. The alley remained open throughout most of the day, with WIFI connections, for downtown workers to use as a meeting space and workspace.
- Friday, April 18<sup>th</sup> PM: Dining in the Alley. The alley workgroup and volunteers enjoyed a candlelit dinner in the alley.
- Saturday, April 19<sup>th</sup> All-Day: Alley Kids Family Day. On Saturday, the alley was transformed into an artist-driven playground for kids and adults, including musical performances, acro yoga, jugglers, and hula hoopers, supported with a \$1,100 grant from the City of Austin Cultural Arts Division; storytelling hosted by

the Austin Public Library Friends Foundation; origami hosted by Creative Action; and food trucks. Dozens of families attended.

 Sunday, April 20<sup>th</sup>: Open Day. Sunday was an open day for the public to come and experience the alley without any programming.









Photos courtesy of Michael Knox, City of Austin, Economic Development Department

#### Key elements to the success of 20ft Wide

There were many components of 20ft Wide that contributed to the success of the project. The first component was the support of the surrounding property owners, which meant maintaining several of the alley's core service features, including trash pick up and service delivery. A second component, which was just as critical, was a multidisciplinary planning team of dedicated and passionate volunteers. Each team member for 20ft Wide had a different skill set that added value to the project and enabled us to overcome the roadblocks we confronted during the project. A third component was the project's diverse programming, which appealed to different, targeted audiences and cut across multiple generations, thus allowing for us to highlight the multiple roles alley can play and allowing us to serve a wide cross-section of the community.

The particular alley we selected was also an important component of the project's success. The alley's scale and rich architectural features, all contributed to the engaging and intimate nature of the space. The support and involvement of City Council and multiple city departments also turned out to be critical—including, but by no means limited to, the funding the City provided for part of the artists' costs, assistance with navigating the special events permit process, in-kind donations of city equipment, and City Council-authorized fee waivers. Other key components that made the project possible included: the in-kind support of numerous organizations and individuals; access to a vacant building space to stage events; and access to electricity and water from the adjacent property owners.

#### Surveys:

As a test of existing and potential policy measures, the 20ft Wide team understood the importance of collecting data about the activation project, and so a simple survey instrument was created and administered during most of the events. Results showed that the alley project drew in tourists as well as residents from outside of downtown: 10% of attendees were visitors to the city, 84% of attendees surveyed did not live downtown, and 57% did not work downtown. Almost half arrived by means other than car.

In addition, the survey showed a great deal of interest in the space both by people who came intentionally to see the installation and by those who just happened to pass by. Some quotes from the surveys:

- "When you see something like this is changes your whole attitude in a positive way."
- "It's like a kiss on the cheek."
- "Got me into a space I otherwise wouldn't."
- "Would love to utilize this space; a place to meet for appointments."
- "This should be done more."

- "Reclaiming an old alley that would have otherwise been a lost space made it fabulous!"
- "Great idea! Great way to turn a space into something inhabitable for both old and young."
- "Like the feel, like you are walking into a new little world, like Dr. Seuss; should be permanent."
- "Oh, I don't want to leave this place."
- "It's awesome, very relaxing, makes downtown more exciting."
- "It's fun, a great idea, they should make this permanent. I'm from Germany and there's much more going on there in the streets."
- "Love the concept of using alleys for public spaces."
- "Charming and a lot of potential."
- "Beautiful, brightens up the alley, could be a great public space."
- "Great initiative; we want more public space."

#### **Public Relations and Press**

20ft Wide received a lot of recognition in the press. The project was featured on the cover of the Urban Land Institute's Tactical Urbanism magazine, on KUT,<sup>xvi</sup> the Austin Business Journal,<sup>xvii</sup> KEYE-TV,<sup>xviii</sup> and in other media outlets. The City of Austin's Channel 6 created a time lapse video showing the installation and first series of events in the alley: <a href="http://youtu.be/j2VGSiu6ZPQ">http://youtu.be/j2VGSiu6ZPQ</a>. A video summary of the activation project, also created by Channel 6, is available at http://youtu.be/fxx1q5oPbVk.



Photos courtesy of Michael Knox, City of Austin, Economic Development Department

#### V. Why Activate Austin's Downtown Alleys

In embracing the transformation of alleys into vibrant public spaces, cities throughout the world have recognized that activated alleys can play a central role in enhancing the character and livability of a dense urban core and facilitate the ability of cities to offer a diverse range of public spaces. Cities such as Seattle and San Francisco—which have strong support for alley activation projects—have also found that alleys, compared to other urban spaces such as streets and parks, provide inviting, intimate, and human-scale experiences that are hard to provide with other types of public spaces. Cities have also found ways to activate alleys—with their broad range of potential uses and economic benefits—through a relatively small investment of public resources.

In Austin, as the downtown area experiences ever-increasing population growth, new public spaces are needed more than ever to fulfill the needs of current residents and to meet the expectations of new residents, including those arriving from cities where smaller-scaled urban public spaces are the norm. When looking at Austin's downtown alleys as possible public space amenities, it must also be remembered that these spaces are needed to accommodate existing functions that are integral to the operations of downtown businesses and organizations. Downtown alleys allow for functions such as trash pick up and service deliveries to be handled without disrupting traffic on streets. Other urban infrastructure functions that alleys provide, depending on the alley, include: secondary pedestrian and bikeway routes, fire lanes, and access to loading docks and parking garages.

#### Working within the Downtown Austin Plan

The Downtown Commission workgroup's vision for reinvigorating Austin's alleys draws from the goals and vision statements set forth in the Downtown Austin Plan (DAP), whereby, "[i[f Downtown is to continue to attract new residents, businesses and visitors, excellent parks, open spaces and streetscapes will be essential to its success." As the Plan states, the "quality and interconnectivity" of our public spaces "defines to a great extent our day-to-day urban experience and the overall livability and identity of Downtown."

Specifically, the activation of Austin's downtown alleys directly supports the following vision statements set forth in the Downtown Austin Plan, as laid out on the City's home page for the Plan:<sup>xxi</sup>

- A dense and livable pattern of development that supports a vibrant day and nighttime environment.
- An interconnected pattern of streets, parks, and public spaces that instill a unique sense of place and community.
- A beloved fabric of historic places, buildings, and landscapes that celebrate the unique journey Austin has taken over the past 200 years.

- An array of innovative businesses small and large that are attracted to Downtown by its rich human capital and unique sense of place.
- A variety of districts and destinations that support the creative expression of Austin's citizenry through art, music, theater, dance, and performance.

Additionally, and related to the last vision statement above, the revitalization of Austin alleyways supports the Downtown Austin Plan's goals of providing for new cultural facilities and live music venues, incubator spaces for artists, rehearsal and performing spaces, and other creative culture uses and businesses. \*\*xiii\*



San Francisco Alley.
Photo courtesy of Heather Way, Downtown Commission

#### VI. The Potential for Future Alley Activations in Austin

Over the past decade, Austin has transformed from a small city with a low-key downtown to a major urban center known for its features like the Ann and Roy Butler Hike and Bike Trail at Lady Bird Lake and its entertainment districts. As Austin matures as a city, the city's downtown must develop in ways that support a full and rich urban experience—particularly if we are to remain competitive as a destination for new residents and new businesses.

We know from the work done by other cities that the development of alleys holds a tremendous potential for a relatively small investment—as spaces that already exist in the public realm. Some benefits that other cities have found from activating alleys, include the following:

#### **Benefits of activating alleys:**

- Improving public safety and beautification of downtown.
- Providing opportunities for engaging public spaces—places for people to visit, relax, and enjoy being with other people.
- Providing affordable opportunities for new small businesses and expansion of existing local businesses (e.g., Sydney, Australia small business program for alleys).
- Supporting green corridors (Austin, xxiv Chicago).
- Celebrating visual and performing arts by creating areas to showcase the work of local artists.
- Expanding the pedestrian network and connectivity to other parts of downtown.
- Highlighting historical assets.
- Enhancing pedestrian experiences through car-free, intimately-scaled spaces.
- Providing intimate retail zones.

The revitalization of Austin's alleys can be supported through both physical improvements and the support of specific programming opportunities.

#### **Potential Physical improvements:**

Learning from other cities, we can see that the size of alleys is one of their greatest assets. They provide an intimate scale that serves as a sharp contrast to whole block developments and surrounding streetscapes. Meanwhile, the features of alleys that limit positive pedestrian engagement—such as dumpsters lining the walls, limited lighting, and an overall grimy atmosphere—can be easily addressed with a range of physical improvements.

The type of physical improvements needed to activate an alley will be unique to each alley and should draw upon existing positive features of the alley. Some may be activated with very small-scale and inexpensive changes such as suspended artwork or

engaging lighting. Others may need more extensive improvement to allow for both utilitarian and social uses.



Seville, Spain Alley.
Photo courtesy of Heather Way, Downtown Commission

Examples of potential improvements to enhance public engagement and public safety in alleys include:

- Plantings and window boxes
- Opening up of existing doors to allow entranceways into the alley
- Incorporating permanent or temporary art overhead and on building facades
- Lighting
- Paving upgrades; incorporating a variety of paving: can make an alley more inviting to pedestrians and provide a clearer signal to cars to not enter or to drive more slowly
- Seating and tables
- Signs at the entrances to the alleys, with the name for the alley
- Canopies to provide shade
- Physical upgrades to building facades to facilitate location of cafes, retail, and other businesses
- More visually appealing dumpsters

- Addressing the concentration of garbage dumpsters such as through moving or consolidating dumpsters in one part of alley, or offering alternative disposal methods (e.g., Seattle bans dumpsters in city right-of-way and offers bag service with frequent pick ups).
- Entry gateways where alley meets street to invite exploration.

#### **Potential Programming and Activities:**

Once the physical space in an alley has been modified to enhance the public's engagement while preserving the alley's utilitarian service functions, a broad array of different programming and activities can be imagined, which could be offered temporarily or permanently in the alley. Other cities have activated alleys for a number of different activities and uses, such as:

- Walking tours: historical tour, art tour, etc.
- Historical programs to highlight historic elements in the alley, such as historical signs and walking tour app
- Movies
- Televised sporting events
- Live music
- Places to meet, work, relax
- Outdoor dining: permanent restaurants as well as cafés that pop up for lunch and/or dinner
- Bike lanes and pedestrian passageways
- Shopping districts
- Retail and small business venues
- Art events
- Art galleries
- · Family-friendly events

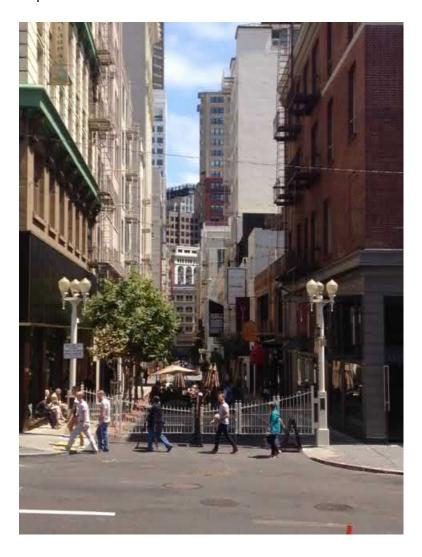


San Francisco Alley.
Photo courtesy of Heather Way,
Downtown Commission

Importantly, what many other cities have shown is that these uses can often be "layered" depending on the time of day. Thus, an alley that provides for garbage pick-up and deliveries during the morning hours and retail during business hours, can turn into an art event space at night and a family-oriented space on the weekends.\*\*\*

In her master's thesis for the University of Texas, Sarah Hammerschmidt identified three different typologies for activating Austin's downtown alleys: \*\*xvi\*

- Activity Thoroughways: alleys that serve as nodes for activities such as cafes, bars, and retail.
- Pedestrian and Bicycle Thoroughways: alleys that prioritize pedestrian and bicycle access to provide connections to parks, businesses, and retail.
- Green Thoroughways: alleys that expand park space in downtown through the addition of grass and other plantings, or a hybrid model that incorporates both grass and pavement.



San Francisco Alley.
Photo courtesy of Heather Way, Downtown Commission

#### VII. The Logistics of Activating Alleys

While the 20ft Wide project helped to identify potential roles for Austin's alleys as engaging public spaces, the project also identified many of the challenges that others will face when looking to do similar types of projects. When working on a future activation project, whether temporary or permanent in nature, it will be important to consider the following:

- 1. **Heavy concentration of dumpsters**. Many of the alleys in downtown alley are lined with large dumpsters. For the 20ft Wide installation, we were able to work with Austin Resource Recovery to temporarily move one of the dumpsters to the other side of the alley near a big concentration of dumpsters, which cleared up space for event programming and made the space more conducive to pedestrians.
- 2. **Poor lighting**. Austin's downtown alleys typically have poor lighting, making it difficult to create a stronger sense of safety in these spaces.
- 3. **Parking (legally and illegally)**. Several alleys we surveyed contain permanent parking spaces for surrounding businesses and entrances to parking garages. We also observed several instances of cars parked illegally in alleys.
- 4. **Fire code**. Two primary issues related to fire safety arose during the 20ft Wide installation process: 1) a bar on utilizing any materials overhead that could be considered flammable; and 2) the issue of ensuring fire truck access through alley. It is unclear at this point how other cities handle fire truck access in activated alleys. This is an issue that will need to be explored further.
- 5. Alley entrances and traffic control. During the 20ft Wide installation, one of the primary concerns was traffic control and the maintenance of pedestrian safety in an area typically inhabited by cars. The City required us to erect large traffic barricades, but these barricades then made the alleyway less inviting and deterred cyclists and pedestrians from entering the space. Other cities have addressed safety concerns with less obstructive barriers. This is an issue that should be explored further by figuring out a way to maintain safety while also enhancing aesthetics and facilitating access by pedestrians and cyclists.
- 6. Special Events permit process. Our project highlighted the need for a separate Special Events permit process that is calibrated for smaller events such as our 20ft Wide installation. The Special Events permit process we utilized—which is in the process of undergoing changes—assumes heavy crowd concentrations and increased life safety hazards brought about by a festival atmosphere. Although the City of Austin Special Events team cooperated to help the 20ft Wide take place, we found the following requirements to be overly taxing and recommend they be eliminated or reduced.

- a. Traffic engineer-certified parking control plan. Standard details and procedures should be created for alley closures in lieu of requiring an event sponsor to pay an engineer to certify a traffic control plan, which can run more than a thousand dollars.
- b. Requirement to hire police. Even though the Special Events office required us to hire police to guard the barricades during the 20ft Wide alley events (a fee which the Council waived), the police ended up not showing up to the events and the requirement seemed unnecessary.
- c. The 180-day "minimum" City of Austin permit review period. This period is unnecessary for a small passive installation like 20ft Wide. We also found that the special events permit costs were not calibrated for small events.
- d. The Special Events permit requirement to provide a fully-detailed drawing of the alley closure should be replaced with a Special Events permit checklist for small installations and events, similar to the checklist used for expedited building permit requirements and the site plan exemption process.
- 7. **Supported Services**. Alleys serve a critical infrastructure function for the downtown area and these services must be maintained. Some of these services include the passage of delivery trucks and dumpster trucks. Any future project will need to understand what and when service activities occur in the alley to carefully coordinate any temporary installation with the schedule for those services.
- 8. **Wayfinding**. The City of Austin recognizes the need to improve wayfinding for the downtown area for the benefit of both residents and visitors. Currently a plan is being formulated to address this critical need. During the production of the 20ft Wide event it was recognized that additional urban design elements, such as street signage, could improve the visibility of alleys and help people find and access them as part of their urban pedestrian experience.
- 9. Funding. Financial support is critical for creating vibrant urban spaces. While the 20ft Wide event was produced with relatively little money, the volunteer-based model used by the working group is not a sustainable model for creating lasting urban benefits. Larger budgets will be needed in order to provide permanent investments for alleys to become both economic and cultural assets for the city.
- 10. Access to electricity. Alley spaces not only need to support a wide range of infrastructural, logistical, and cultural needs, but they also need to take advantage of the various types of urban users that might use alleys at different times of day/night/week/season. Supporting nighttime activities (which come relatively early during the winter months), and daytime events (such as music) necessitates having access to electricity. Future event planning will need to establish early on in the planning process mechanisms for creating access to electricity.

11. Adjacent Property and Business Owners. As the team worked through the logistics of setting up the 20ft Wide event, we discovered that while adjacent business owners may support an activation project, the land owner may not. Many property owners are out of town and may not feel comfortable with a new idea for the space. From the 20ft Wide project, the team identified the need to work closely with business owners from day one in order to ensure support for the project.

From a regulatory standpoint, one of the most critical discoveries was the fact that the City of Austin does not actually own many the alleys downtown but instead only owns an easement. The surrounding property owners own the alleys. Any project involving a permanent activation of an alley will need to explore the exact parameters of the City's easements and what type of legal documentation is needed to facilitate the permanent activation.

It is also important to say that not every alley is appropriate for an activation project. Some bear a heavy reliance on delivery trucks throughout the day as well as others that have parking garage entrances that remain active at all times.

#### **Next Steps for Planning Alley Events**

To activate Austin's alley network, it will take support from both elected officials and staff to create an overall vision for how alleys can support Austin as economic and cultural resources, and to administer the future efforts to bring such a vision to life. We recommend that any future efforts begin with a mapping exercise that would identify alleys that are ripe for activation projects and the individual private property owners that are needed to catalyze successful events.

After the team's experience with creating the 20ft Wide project we offer the following checklist to project managers looking to support future alley activation events.

#### Alley Activation Checklist:

- Identify supporting property owners and businesses along alley.
- Talk with City Special Events permit staff at least 4 months prior to event.
- Plan for space to accommodate food trucks and delivery vehicles for the event.
- Work with local businesses to accommodate expected flows of vehicular traffic.
- Address need for barricade requirements and search for possible new solution that would address aesthetic concerns as well.
- Address requirement for police presence at barricades.
- Meet with City of Austin Fire Department reviewers early in the process to identify any potential issues concerning flammable materials.
- Provide liability waivers for installation so the City is not held accountable beyond normal property protection.

#### VIII. Examples of Alley Activation Programs in Other Cities

In cities around the world, alleys that once served as areas for trash and illicit activities have been transformed into engaging public spaces, economic engines, urban art galleries, and major tourist draws. The following are examples of cities that have been at the forefront of activating alleys in and around the downtown urban core:

Fort Collins, Colorado: XXXVIII After a pilot project that renovated two downtown alleys, the Downtown Development Authority in Fort Collins commissioned an alley master plan in 2008, through a process that included workshops with building owners and other downtown stakeholders. The Authority plans to renovate a total of 14 alleys utilizing tax revenue from a downtown public improvement district, with the goal of enhancing the alleys aesthetically, providing safe pedestrian access, and stimulating economic vitality and use of the spaces. So far, at least 5 alleys have been renovated, at a cost of approximately \$900,000 each, through a series of physical improvements including special pavers, lighting, flower pots, and storm water management improvements. New trash enclosures were built, and benches were placed in the alleys. An Art in Public Places program provided for 40 granite pavers engraved with children's drawings. Following the renovations, private improvements swiftly followed, including several new small business storefronts and a beer garden. The renovated alleys now serve as lively pedestrian walkways, new retail spaces, and gathering spaces. With an increase in pedestrian traffic and customers, the reception of local businesses has been very positive.

Melbourne, Australia: Melbourne is a worldwide leader when it comes to transforming its alleys (called laneways in Australia) into engaging amenities providing a broad range of experiences. The activation of the city's alleys is a central part of the Melbourne City Plan and began in the 1980s as a way to improve livability in downtown through engagement of public spaces. Since then, dozens of alleys in the city have been revitalized into an urban network of alleys with art installations, small cafes, residences, and retail. Today, the alleys, which cover 3.5 kilometers (22 miles), are a vital part of the city's urban landscape and attract hundreds of thousands of visitors each year. To support the alley transformation, the City operates a "Love your Laneway" project, xxix which partners with local stakeholders to improve and revitalize alleys through waste management, amenities and access, public lighting and road surfacing, and artistic and cultural uses. The City has adopted a number of planning policies to support the transformation of the alleys. In 2001, the City created a Laneways Commission Program, which commissions artists each year to transform alleys into contemporary art galleries, and in 2007 adopted a policy addressing building form and frontages and other design elements in alleys. The City Council's current "Lanes policy" calls for on-going alley preservation and revitalization through the coupling of service functions and pedestrian amenities. The city has also provided grants to businesses to locate in alleys.

San Francisco: The City of San Francisco has made the preservation and activation of alleys a citywide priority, recognizing their important role in dense urban neighborhoods for creating human-scale space and pedestrian-oriented spaces, while breaking up the scale of large blocks and creating a more useable development pattern.xxx Dozens of alleys in the urban core have been renovated and transformed into spaces actively utilized by small businesses, retail, and dining/entertainment establishments. Belden Place in the financial district is one of the city's most famous alleyways, with multiple restaurants and outdoor seating—the alley has become a magnet for residents and visitors. Some of the alleys are open for services during the early morning hours, and then closed to vehicular traffic during the day. Maiden alley, for example, has two beautiful white gates at end of the alley, which are used to close off the alley to vehicles starting in the late morning, when the alley is transformed into a shopping esplanade with high end boutique stores. New alleys are also being included in new development to break up super blocks and provide opportunities for small business opportunities and enlivened public spaces, and the City has developed height limits and step backs along alleys to allow light and air to circulate. The City's general plan bans the selling off of alleys, and the city routinely incorporates the makeover of alleys in its public works projects.



San Francisco Alley.
Photo courtesy of Heather Way, Downtown Commission

Sydney, Australia: To activate its alleys (aka laneways), the City of Sydney provides a number of programs, which grew out of a 1993 study evaluating the potential of Sydney's alleys and recognizing their role as economic engines for the city. The City is upgrading paving and installing a range of physical improvements including lighting, street furniture, signs, and permanent and temporary art installations in its alleys. The City sponsors a Laneway Art Program, which each year commissions seven different art projects for alleys, resulting in a range of art installations attractive to a broad range of age groups. The City sponsors a walking guide of laneway art in the central city to showcase these installations. Sydney also offers business incentives via "fine grain" matching grants to small businesses to encourage the activation of alleys through cafes, retail, and galleries. For development adjacent to alleys, the City has adopted development guidelines requiring that new development reinforce the role of the alley as public open space and enhance pedestrian access, encourage pedestrian use by providing for retail or other activity, and provide for service access as appropriate.

**Brisbane, Australia**: Through Brisbane's Vibrant Laneways and Small Spaces program, which is part of the City's Centre City Master Plan, Brisbane is leading a number of alley activation projects to transform alleys into "imaginative, fun and engaging" spaces. The program includes a new art program showcasing the work of nine artists in alleys and physical improvements such as new lighting, seating, art work, and paving. The city has completed more than three activation projects and is currently leading five more projects.

**Perth, Australia**: In 2008, the City of Perth adopted a formal strategy to revitalize the city's alleys, followed by an action plan for each of the alleys targeted for revitalization. The City evaluated each alley and its potential for revitalization and then identified priority projects. The project has resulted in the revitalization of several alleys and stimulated commercial interest in previously neglected spaces.

**Seattle**: Seattle has revitalized a number of alleys in the city's urban core and adopted policies to promote future activation projects. The City of Seattle adopted new special permit policies to make it easier for nonprofit groups and businesses to host special events in alleys, and a nonprofit created a guidebook on how to put on events in alleys. One major step the City took was to address the concentration of dumpsters in its alleys through the adoption of the Clear Alleys Program. The program removed 700 dumpsters in downtown alleys and replaced them with smaller color-coded bags and small containers, coupled with increasing garbage collection to multiple times a day. The City also banned permanent storage of containers in the City's right of way, including alleys. The initiative was aimed at increasing the attractiveness of alleys for pedestrians; allowing better alley access for business services and possible expansion of commercial activity; and creating cleaner, safer alley spaces. Much of the alley activation work in Seattle has been lead or spurred by two nonprofits, the Alley Network Project and International Sustainability Institute, which have developed partnerships with surrounding businesses and stakeholders in the Pioneer Square area. The City of Seattle

has also adopted a stringent street and alley vacation ordinance to ensure that alleys are not vacated if they address purely private concerns such as acquiring additional property for development. \*\*xxxvi\*

Chicago: As a city, Chicago has more alleyways than any other city in the world. Improving these alleys is recognized as being essential for both the environment and for the quality of life of the residents. One of the alley initiatives the city has spearheaded is the Chicago Green Alley Program, which began in 2007. This initiative lays out a series of recommended design features that can help homeowners and businesses develop their alleys in a way to more effectively deal with the issues of storm water management, urban heat island effect, materials recycling, and lighting to reduce nighttime glare. By creating a guidebook of best management practices, the city shows how accessible design options can create alley spaces that will work better as infrastructure and have the added benefit of being beautiful spaces as well.

Los Angeles: Los Angeles has recently activated a number of urban and neighborhood alleys into engaging public spaces. One of the most recent transformations was the EaCa Alley in Hollywood. The alley was originally a crime-ridden area, but then transformed into a pedestrian thoroughfare and dining space in 2012. The idea for transforming the alley grew out of a UCLA student's master thesis. The transformation was made possible through a collaboration of the City Council, the local redevelopment association, and the support of the surrounding business owners, who formed an alley association after seeing the value in attracting pedestrians into the alley and using the alley for dining space. The transformation cost \$800,000 and included repaving with red bricks, storm water and drainage improvements, lighting, and elimination of trash bins. The city issued permits to the surrounding businesses to offer seating up to ten feet into the alley along with serving food and alcohol in the alley.

#### IX. Policy Recommendations

There are a number of new policies and practices that Austin could adopt to support the activation of Austin's downtown alleys. Additional information on the examples referenced below is available in Appendix C.

#### DOWNTOWN PLAN AMENDMENTS

1. Amend the Downtown Austin Plan to add the following policy goal: With support of the surrounding businesses, establish a program for renovating and enhancing downtown alleys to serve as lively pedestrian walkways, new spaces for artists and small businesses, and vibrant gathering spaces.

#### **DESIGN AND DEVELOPMENT**

- 2. As part of the Downtown Alley Master Plan under development, adopt and implement a comprehensive ten-year strategy to revitalize five to ten of Austin's downtown alleys as vibrant, activated public spaces. See, for example, the plans adopted by Fort Collins, Colorado, and Perth, Australia. We recommend the master plan assign typologies based on the potential each alley offers for being activated, based on the recommendations in Sara Hammerschmidt's thesis discussed above. We also recommend the master plan process include one or more community charrettes to capture the community's vision for downtown's alleys.
- 3. Through the Public Works Department and in collaboration with downtown stakeholders, develop a template for design standards to facilitate the installation of physical improvements in alleys across downtown to enhance safety and create more pedestrian-oriented experiences, such as better lighting, special paving, and seating. See, for example, the design standards promoted in Activating Alleys for a Lively City. We recommend the City explore additional partnerships with the UT School of Architecture for leading the charrettes, developing the master plan, and assisting with other aspects of these policy recommendations.
- 4. In partnership with the surrounding businesses, the Downtown Austin Alliance, the Downtown Austin Neighborhood Association, and other stakeholders, select one to two alleys as "catalyst" projects for permanent activation in the next two years.
- 5. While preserving the role of alleys for trash pick up, create a program to remove and consolidate trash dumpsters located in alleys downtown and, over time, to change the appearance of the remaining dumpsters to make them more attractive. Explore a program similar to Seattle's Clean Alley program for removing of the large-scale dumpsters and replacing them with trash bins and more frequent pik-ups.

- 6. Ensure that the unique historical features and facades of alleys are incorporated into the City's historic preservation programs for downtown.
- 7. Adopt a process for naming Austin's downtown alleys and creating street signs at the entrances of the alleys.
- 8. For new development: adopt design standards or guidelines for new development along alleys. The standards could address the design of the "backside" of the building facing the alley to facilitate a pedestrian-oriented environment and encourage small businesses, cafes, and retail in the alley. Consideration should be given to banning blank facades in new development facing alleys. See, for example, the City of San Francisco's alley design standards.
- 9. Include funding in the next transportation bond initiative for improvements to alleys and the creation and implementation of the downtown alley master.

#### PROGRAMMATIC SUPPORT

- 10. Develop a plan for how city staff could support temporary and permanent alley activation projects. One possibility is the development of a team of existing city staff from across departments, including Economic Development Department, Planning and Development Review, and Parks and Recreation, to work collaboratively on creating and enhancing public open spaces, including alleyways.
- 11. Evaluate the new changes to the City's special events permit process to ensure that they facilitate the ability of organizations to host special alley activation events. See, for example, the special permitting process for alleys adopted in Seattle. In facilitating events in alleys, Austin's special events office should adopt a policy allowing for the placement of alternative kinds of barricades during alley activation events, rather than the traditional orange and white large street barricades which impede pedestrian access into the alley. See, for example, Seattle's alley activation projects, which utilize small orange cones or no barricades at all, and San Francisco's artistic Maiden Lane gates. XXXXVIII The policy regarding the placement of police officers at the barricades should also be reviewed; this is not a practice followed by other cities we identified with activated alleys.
- 12. Create an alley event handbook to highlight how to navigate the city permitting process and put on an alley activation event. See, for example, the special permitting process and handbook for alleys adopted in Seattle.

#### SMALL BUSINESS SUPPORT

13. Create a grant and loan program to facilitate the location of small businesses in alleys. See, for example, the "fine grain" grant program adopted in Sydney, Australia.

#### THE ARTS

14. Commission artists and partner with property owners to install permanent and temporary public art in alleyways and examine the creation of additional public and public-private relationships that would foster permanent and temporary public art installations in alleys. Potential sources of funding could include outside fundraising, foundation support, hotel/motel taxes for promotion of tourism (especially the new taxes that will be generated from the multiple hotels under development), the Art In Public Places (AIPP) 2% allocation from capital improvement project budgets (such as for repairs made to surrounding streets), downtown Public Improvement District dollars, and partnerships with local businesses (such as establishing a matching grants program with the AIPP and local businesses). For example, see the robust public art alley programs offered in Sydney and Melbourne as models.

#### **TOURISM**

15. Create a downtown alley walking tour mobile app for residents and tourists to explore Austin's downtown alleys and discover their historical and architectural features.

#### Appendix A: Project Participants

#### **Downtown Alley Conversion Workgroup Members ("Team Alley")**

Melissa Barry, Downtown Austin Alliance

Thomas Butler, Downtown Austin Alliance

Dan Cheetham, Fyoog

Megan Crigger, City of Austin Economic Development Department, Cultural Arts Division

Ann S. Graham, Community Arts Consultant

Shannon Halley, Councilmember Kathie Tovo's Office

Chris Jackson, TBG Partners

Kit Johnson, City of Austin Public Works Department

Michael Knox, City of Austin Economic Development Department

Michael McGill, Mayor Pro Tem Sheryl Cole's Office

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Meredith Powell, Art Alliance Austin

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Nicole Warns, TBG

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#### **Creative and Project Partners:**

Art Alliance Austin

Creative Action

Fyoog

TBG

The Cornell Lab of Ornithology

Austin Public Library Friends Foundation and Badgerdog

City of Austin Channel 6

City of Austin Cultural Arts Division

City of Austin Downtown Commission

City of Austin Economic Development Department

City of Austin Public Works Department

Downtown Austin Alliance

**Fusebox Festival** 

Movability Austin

**UT Center for Sustainable Development** 

Zipcar

#### Non-Profit and Business Contributors and Supporters:

Art Seen Alliance

Anderson's Coffee

**Austin Club** 

Austin Magic Camp

BuildaSign

**Capitol Center** 

City of Austin Street and Bridge

Clean Scapes LP

Co-Lab

Colibri Cuisine

Convergence

Coolhaus Ice Cream

Forms and Surfaces

**Nelsen Partners** 

Shermin Nurseries Inc.

**Texas Juggling Society** 

**Texas Public Policy Foundation** 

#### **Individual Artists, Contributors, and Supporters:**

Ibrahim Aminou

**Brittany Andrews** 

Cameron Beauchamp

Lillian Beckwith

Ron Berry

Tammy Bishop

**Greg Budney** 

Miyoko Chu

**Taylor Dinkins** 

Zack Dryer

Julie Finney

Matt Fisher

Glenn Gadbois

Sean Gaulager

Jenna Jasso

Shirley Johnson

Jeremy Kee

Jena Kirkpatrick

Shane Kistner

Tommy Lather

Pat Leonard

Mike Lewis

Jim Maxwell

Lana McGilvray

Warren McKinney

**Brad Nelsen** 

**Burl Norville** 

**Brian Ott** 

Aaron Parker-Fasel

Steve Parker

**Hugh Powell** 

Erika Ragsdale

**Griffon Ramsey** 

Ken Richardson

**Keith Reeves** 

Kenneth Rosenberg

**Cecily Sailer** 

Sandra Turner Saldana

**Greg Sindelar** 

James Stanley

Oliver Steck

DJ Stout

Zac Tolbert

Sallie Trout

**Dalton Wallace** 

Mike Webster

**Matthew Winters** 

Steve Wiswell

Sue Young

Cara Zimmer

#### **Special Thanks to:**

Mayor Pro Tem Sheryl Cole

Council Member Chris Riley

Council Member Kathie Tovo

Council Member Laura Morrison

Frances Hargrove and the City of Austin Special Events Permits Office

Howard Lazarus and the City of Austin Public Works Department

### Appendix B: 20Ft Wide Survey Instrument and Results

#### 20ft Wide Alley Activation Survey Evaluation

How did you hear about 20ft Wide?	
. Was this event a destination $\square$ or did you chance upon it $\square$ ?	
Are you a Resident 🗀 or Visitor 🗆 Zip Code:	
Do you work downtown? Yes No Do you live downtown? Yes No Do you live downtown?	
How did get to the event (walk, bike, bus, drive, etc.)?	
What else will you do while downtown?	
Oo you have any comments to share about the event?	
	•
How did you hear about 20ft Wide?	
Was this event a destination □ or did you chance upon it □ ?	
Are you a Resident □ or Visitor □ Zip Code:	
Do you work downtown? Yes No Do you live downtown? Yes No No	
How did get to the event (walk, bike, bus, drive, etc.)?	-
What else will you do while downtown?	
Do you have any comments to share about the event?	
How did you hear about 20ft Wide?	
Was this event a destination $\square$ or did you chance upon it $\square$ ?	
Are you a Resident □ or Visitor □ Zip Code:	
Do you work downtown? Yes No Do you live downtown? Yes No Do you live downtown?	
How did get to the event (walk, bike, bus, drive, etc.)?	
Nhat else will you do while downtown?	
Do you have any comments to share about the event?	

					Do you	Do you			
		Was this event a	Are you a		work	live	How did you		
	How did you hear about	destination or did you	resident or		downtown	downtown	downtown downtown get the the	What else will you do while	
	20ft Wide?	chance upon it?	visitor?	Zipcode	خ	?	event?	downtown?	Do you have any comments to share about the event?
1	Do 512 Family	Destination	Resident	78745	No	No	Drove	Might go eat	Neat small space
2	Art City Austin	Destination	Resident	78705	ON	N/A	Bus	Lunch	Glad we came
3	Facebook	Destination	Resident	78745	ON	N/A	Drove	Nothing	Great!
4	Imagine Austin & Radio	Destination	Resident	78722	Yes	N/A	Bike	Starbucks, Arthouse & Work	Great initiative, we want more public space
2	Instagram	Destination	Resident	78705	Yes	No	Walk/ Bus	Working	Good use of space; "I feel at peace"
9	Friend	Destination	Resident	78704	No	No	Car	N/A	Should be permanent
	Cook	Doctivation	+uobisod	78757	ON	Q	ž	Wandar/ Advanture	Like the feel, like you are walking into a new little world,
+	5	Committee	ויכזומכוור	10101	2	2	5	אמוומכו/ שמיכוומוכ	Great to see under utilized spaces being used for
									community spaces transformed into a beautiful place with
∞	Fusebox	Destination	Resident	78702	No	N <sub>o</sub>	Car	N/A	art. Relaxing. More plants!
$\vdash$									I wish more people would have known about it. I don't
									think people will believe me "Oh I don't want to leave this
<u>9</u>	9 Friend-Facebook/Instagram	Destination	Resident	78705	Yes	No	Bike	Go to work at 4:30	place"
									A couple of the club's members wondered "how much
10	Work next door	Destination	N/A	N/A	Yes	N/A	N/A	Working	money the City was wasting on this."
									It's awesome, very relaxing, it makes downtown more
11	Email Newsletter	Destination	Resident	78723	Yes	No	Walk	Errands	exciting
									It's fun, a great idea, they should make this permanent. I'm
									from Germany & there's much more goin on there in the
12	Live Downtown	Destination	Resident	78701	Yes	Yes	Walk		streets.
13	Ad at Art Festival	Destination	Resident	78759	No	No	Car	Maybe go for drinks	Impressive- everything should look like this.
14	Heather Way	Destination	Resident	78704	ON	No	Bus	Farmers Market	Not Yet.
									It's great! Nice to see the city continue to mature. Just
								,	need to get more people involved. Thought it would be a
15	Friend & TV	Destination	Resident	78704	No	No	Bus	Farmers Market	fence block.
16	Heather Way	Destination	Resident	78703	Yes	No	Drove	Library Visit	Cool Idea. We should do more of these
								Breakfast, Farmers Market,	
17	DANA closures	Destination	Resident	78732	No	No	Drove	Shopping	Love creative movement open to the public
18	Facebook	Destination	Resident	78757	No	No	Drove	Coffee	It's great!
19	Free Fun Austin	Destination	Resident	78748	No	No	Drove	Walk around	It's great. This is Austin, we love it!
20	Tv News	Destination	Resident	78705	No	Yes	Walk	Ballet Austin Class	Seems nice
21	N/A	Visiting from Nashville	N/A	N/A	No	No	Drove	N/A	N/A
22	Do512.com	Destination	Resident	78704	No	No	Drove	Unknown	It's great, creative use of space you usually avoid
23	Project Involvement	Destination		78736	No	No	Drove		So far so good
24 LC	C 24 Looking for something else	Chance	Visitor	Houston					1+10 000+ 1+ bot a facilism like Europea

					20Ft	<b>20Ft Wide Survey Results</b>	ey Results		
					Do you	Do you			
		Was this event a	Are you a		work	ive	How did you		
	How did you hear about	destination or did you	resident or		downtown	downtown	downtown downtown get the the	What else will you do while	
	20ft Wide?	chance upon it?	visitor?	Zipcode	٠.	۲.	event?	downtown?	Do you have any comments to share about the event?
ייר		citority of	1000	10707	2	>	11/1/1		Nice to do these kinds of things- hope there are more of
72	Alt City Austill	Descillation	Resident	10/0/	ON	S I	WAIR	Reliew library card, idilcii	main
		1							Awesome. Could have done a dinner last, might do one
26	Drive by	Chance			Yes	No	Drove	Market	behind me
27	DANA	Destination	Resident		Yes	Yes	Bike	Breakfast Tacos	Arts Mural Program
28	Walking by	Chance	Visitor	NA			Walk		Fantastic Idea
29	Austin Biz Journal	Destination	Resident	78721	Yes	No	Drove	Brunch	Cool Idea- interested to see id this happens again
30	Facebook Friend	Destination	Resident	78745	oN	No	Drove	Farmers Market	Love the concept of using alley's for public spaces
31	Newspaper	Destination	Resident	78704	oN	No	Drove	None	Charming and a lot of potential
32	Free fun in Austin.com	Destination	Resident	78729	Yes		Drove	Τογ Joy	Liked creative writing & wanted more
33	Free fun in Austin.com	Destination	Resident	78727	oN	No	Drove	None	Like- Something for Families
								Pipy Longstocking & Accordian	
34	Free fun in Austin.com	Chance	Resident	78707	N/A	Yes	Drove	Fest	N/A
35	Email	Destination	Resident	78751	oN	No	Scooter	Looking at condo	Pleasant & Appreciate place to sit and relax
								Walking Dogs, Visit Capitol, meet	Walking Dogs, Visit Capitol, meet Beautiful, brightens up the alley, could be a great public
36	Walk by	Chance	Resident	78732	No	No	Drove	friends for lunch	space
37	Sue Lambe & AIPP	Destination	Resident	78703	Yes	Yes	Drove	Lunch	It's great, want more.
38	AAA	Destination	Resident	78746	Yes	No	Drove	rnnch	Fantastic! Exceeded Expectations
									Incorporate lights into boarded up bldgs to illuminate.
									"when you see something like this it changes your whole
39	Email	Destination	Resident	78705	Yes	No	Walk	No Plans. Lunch	attitude in a positive way"
40	Facebook	Destination	Resident	78751	oN	No	Bike	Movie	Love to see more of it!
									"It's like a little kiss on the cheek" Maybe go a little deeper,
41	KUT	Chance	Resident	78756	Yes		Walk	Lunch	more edgy, more alleys, etc
42		N/A	Resident	78754	Yes	No	Walk	Working	Great I dea
43	Downtown Austin Blog	Destination	Resident	78701	No	Yes	Bike	Walk/Bike Around	Hope city goes through with it for more places
44	DAA	Destination	Visitor	N/A	Yes	No	/alk from Offid Working	Working	"It's silly" we should focus on the parks we have already
									Got me to go into a space I otherwise wouldn't-safe &
45	Word of Mouth	Destination	Resident	78701	Yes	Yes	Walk	Lunch	clean
									Love it, fun. Don't think people know that they are
46	City Council Agenda	Destination	Resident	78702	Yes	No	Walk	Forget the world	welcome, barricades and signage
							_		Love the concept. Rich history in alley. Might not be
47	DA/	Destination	Resident		Yes	No	Walk	On break from work	sustainable on a large scale without business involvement
48	Walk by	Chance	Resident	N/A	Yes	No	Walk	Working	Reminds me of Joey Santori. Would like to see more

					20Ft	<b>20Ft Wide Survey Results</b>	y Results		
					Do you	Do you			
		Was this event a	Are you a		work	live	How did you		
	How did you hear about	destination or did you	resident or		downtown	downtown	downtown downtown get the the	What else will you do while	
	20ft Wide?	chance upon it?	visitor?	Zipcode	۲.	۲.	event?	downtown?	Do you have any comments to share about the event?
									Is the art done? Like it bult felt like there could be more art.
							_		He added something to the defunct electrical box- three
49	Works @ Austin Club	Destination	N/A	N/A	Yes	N/A	Walk	Working	black bats
20	Walking by	Chance	Resident	78704	No	No	Walk	Coffee	When are you going to do this again?
									Would love to utilize this space, a place to meet for
51	Facebook/Blog	Chance	Resident	78751	Yes	No	Walk	Coffee	appointments
52	City Employee	Destination	Resident	78704	Yes	Yes	Drove	Meetings/Lunch	The photos drew me to it. Great use of an unused street.
								Event at City Hall on way home	Interesting- Downtown needs more quiet places to hang
53	Here & There	Destination	Resident	N/A	Yes	No	Walk	from work	out at lunch & after
54	512 Family	Chance	Resident	78703	No	Yes	Bus	Bus Ride	Cool! Glad you guys are doing this.
22	Fusebox	Destination	Resident	78704	No	No	Drove	Lunch	Great!
26	Word of Mouth	Chance	Resident	78759	Yes	No	Long Board	Fusebox Talk	This should be done more
									Should have more art in public spaces & love art
57	Sister in law/ Facebook	Destination	Resident	78745	No	No	Drove	Unknown	commissioners
28	Chronicle	Destination	Resident	78703	No	No	Drove	Lunch	Fantastic/ Also went to Pecha Kucha
29	Pecha Kucha- AAA	Destination	Resident	78746	No	No	Drove	Lunch	Fabluous use in urban space
									Reclaiming an old alley that would have otherwise been a
09	Chronicle- AA Statesman	Destination	Resident	78746	Yes	No	Drove	Lunch	lost space made it fabulous!
									Great Idea! Great way to turn a space into something
61	Heather Way	Destination	Resident	78733	No	No	Car	Lunch	inhabitable for both old & young
									I think its cool. Love the colors in the dead space. Wish it
62	Friend	Destination	Resident	78748	No	ON	Car	Eat, go to a few museums	could stay up all the time
							_		Would like to see the businesses, more projects to do and
							_		take home. Love the interactiveness and want to be
63	Friend	Destination	Visitor	14467	No	No	Car	N/A	involved in making.

#### Appendix C: Resources on Alleys

Alley Event Handbook and Alley Network Project: <a href="www.alleynetworkproject.com">www.alleynetworkproject.com</a>; http://alleynetworkproject.com/what-weve-learned/activating-your-alley/.

City of Austin, Downtown Austin Plan (Dec. 8, 2011):

http://www.austintexas.gov/downtownplan

City of Austin, Green Alley Demonstration Project Website: http://austintexas.gov/page/2012-demonstration-project

City of Brisbane, Australia, Vibrant laneways program:

http://www.brisbane.qld.gov.au/planning-building/planning-guidelines-and-tools/urban-design-projects/vibrant-laneways-small-spaces/index.htm.

City of Fort Collins, Downtown Alley Enhancement Project and Alleys Master Plan (Dec. 1, 2008): http://www.downtownfortcollins.org/alleys.html.

City of Melbourne, Arcades and Lanes Website:

http://www.thatsmelbourne.com.au/Gettingaroundthecity/walks/Pages/ArcadesandLanes.aspx

City of Melbourne, Love Your Laneway Project:

http://www.melbourne.vic.gov.au/ForResidents/StreetCleaningandGraffiti/Pages/LoveYourLaneway.aspx

City of Perth, Australia, Forgotten Spaces—Revitalizing Perth's Laneways Initiative: <a href="http://www.perth.wa.gov.au/planning-development/city-initiatives/city-laneways-enhancement-and-forgotten-spaces">http://www.perth.wa.gov.au/planning-development/city-initiatives/city-laneways-enhancement-and-forgotten-spaces</a>

City of San Francisco, Living Alleys Project: http://www.sfbetterstreets.org/find-project-types/reclaiming-roadway-space/living-alleys/.

City of Seattle, Clear Alley Program: <a href="http://seattlecap.wm.com">http://seattlecap.wm.com</a>.

City of Sydney, Australia, "Policy for the Management of Laneways in Central Sydney": <a href="http://www.cityofsydney.nsw.gov.au/">http://www.cityofsydney.nsw.gov.au/</a> data/assets/pdf\_file/0018/120375/ManagementOfLaneways.pdf

City of Sydney, Australia, finegrain matching grants program:

http://www.cityofsydney.nsw.gov.au/business/business-support/grants-and-sponsorship/finegrain-matching-grants

Mary Fialko and Jennifer Hampton, <u>Activating Alleys for a Lively City</u>: <a href="http://greenfutures.washington.edu/publications.php">http://greenfutures.washington.edu/publications.php</a>.

Joann Greco, "Why Alleys Deserve more Attention," <u>Atlantic Cities</u>: (Feb. 16, 2013): <a href="http://m.theatlanticcities.com/design/2012/02/why-alleys-deserve-your-attention/1249/">http://m.theatlanticcities.com/design/2012/02/why-alleys-deserve-your-attention/1249/</a>

Sara M. Hammerschmidt, "New Life for Downtown Alleys: Creating an Open Space Network in Downtown Austin, Texas," Master's Report for Master of Science in Community and Regional Planning, University of Texas at Austin (May 2009): <a href="http://soa.utexas.edu/work/publicspace/home/SaraHammerschmidt\_MastersReport\_May09.pdf">http://soa.utexas.edu/work/publicspace/home/SaraHammerschmidt\_MastersReport\_May09.pdf</a>

#### **End Notes**

<sup>1</sup> See Appendix A for a list of the workgroup members and other project partners.

<sup>&</sup>quot;Sara Hammerschmidt, in her UT master's thesis, chronicles the history of Austin's downtown alleys up to 2009"". Sara M. Hammerschmidt, "New Life for Downtown Alleys: Creating an Open Space Network in Downtown Austin, Texas," Master's Report for Master of Science in Community and Regional Planning, University of Texas at Austin (May 2009), available at <a href="http://soa.utexas.edu/work/publicspace/home/SaraHammerschmidt\_MastersReport\_May09.p">http://soa.utexas.edu/work/publicspace/home/SaraHammerschmidt\_MastersReport\_May09.p</a> df.

iii City of Austin, Downtown Austin Plan (Dec. 8, 2011), p. 9, http://www.austintexas.gov/downtownplan.

iv Hammerschmidt, supra, p. 36.

<sup>&</sup>lt;sup>v</sup> Hammerschmidt, *supra*, p. 41.

vi "Renovation of Downtown Alley Proposed," *Daily Texan* (circa 1970s; exact date of article unknown).

vii Downtown Austin Plan, supra, Policy 3.1, at 24.

viii Downtown Austin Plan, supra, pp. 134, 146.

ix Downtown Austin Plan, supra, TP-1.3, pp. 146-47.

<sup>\*</sup> Downtown Austin Plan, supra, p. 2.

xi Downtown Austin Plan, supra, pp. 36, 115.

xii Because of Fox News's use of the northern section of the alley for entering the station's parking lot, the workgroup limited the activation project to the southern half of the alley.

<sup>&</sup>lt;sup>xiii</sup> A more complete list of partners and participants for 20ft Wide can be found in Appendix A.

xiv Chris Jackson, "The Biggest Party Ever in Alley Number 111," Urban Land Magazine (Aug. 2013), http://urbanland.uli.org/Articles/2013/Aug/JacksonAlleys.

<sup>&</sup>lt;sup>xv</sup> See Appendix B for a copy of the survey instrument.

xvi Joy Diaz, "Can the Lowly Alleyway Transform Downtown Austin?" KUT News (Mar. 18, 2013).

xvii Jan Buchholz, "Here's an art demo up your alley," *Austin Business Journal* (Apr. 18, 2013), available at http://www.bizjournals.com/austin/blog/creative/2013/04/heres-an-art-demo-thats-up-your-alley.html?page=all.

<sup>&</sup>lt;sup>xviii</sup> "Austin's Alleys Could Come Become the Next Art Spot," KEYE TV (Apr. 12, 2013), available at http://www.keyetv.com/news/features/waste-local/stories/austins-alleys-could-come-next-art-spot-69.shtml.

xix Downtown Austin Plan, supra, p. 119.

xx Downtown Austin Plan, supra, p. 119.

xxi Downtown Austin Plan, supra.

xxii Downtown Austin Plan, supra, p. 119.

xxiii See Downtown Austin Plan, supra, p. 91.

xxiv City of Austin, "Green Alley Demonstration Project," http://austintexas.gov/page/2012-demonstration-project.

xxv For an excellent example, see Mary Fialko and Jennifer Hampton, <u>Activating Alleys for a Lively City</u>, p. 28-29, <a href="http://greenfutures.washington.edu/publications.php">http://greenfutures.washington.edu/publications.php</a>.

xxvi Hammerschmidt, supra, p. 62-66.

xxvii City of Fort Collins, Downtown Alley Enhancement Project and Alleys Master Plan (Dec. 1, 2008): http://www.downtownfortcollins.org/alleys.html.

http://en.wikipedia.org/wiki/Lanes\_and\_arcades\_of\_Melbourne.

 $\underline{http://www.melbourne.vic.gov.au/ForResidents/StreetCleaningandGraffiti/Pages/LoveYourLaneway.aspx.}$ 

city of San Francisco Planning Department, "San Francisco's Alleys," <a href="http://www.sf-planning.org/modules/ShowDocument.aspx?documentid=1961">http://www.sf-planning.org/modules/ShowDocument.aspx?documentid=1961</a>; and City of San Francisco,

"Living Alleys Project," http://www.sfbetterstreets.org/find-project-types/reclaiming-roadway-space/living-alleys/.

xxxi City of Sydney, "Laneway Art Program,"

http://www.cityartsydney.com.au/cityart/projects/lanewayart/.

xxxiiCity of Sydney, "Central Sydney Laneways," <a href="http://sydneyyoursay.com.au/laneways">http://sydneyyoursay.com.au/laneways</a>; City of Sydney, Fine Grain Matching Grant Program,

http://www.cityofsydney.nsw.gov.au/business/business-support/grants-and-sponsorship/finegrain-matching-grants.

xxxiii City of Brisbane, Australia, "Vibrant laneways program,"

http://www.brisbane.qld.gov.au/planning-building/planning-guidelines-and-tools/urban-design-projects/vibrant-laneways-small-spaces/index.htm.

http://www.planning.org.au/documents/item/3253

xxxiv City of Perth, Australia, "Forgotten Spaces—Revitalizing Perth's Laneways Initiative,"

http://www.perth.wa.gov.au/planning-development/city-initiatives/city-laneways-enhancement-and-forgotten-spaces.

xxxv City of Seattle, "Clear Alleys Program," http://seattlecap.wm.com.

xxxviCity of Seattle, "Street Vacations,"

http://www.seattle.gov/transportation/streetvacations.htm.

xxxvii For an image of the gates in Maiden Alley, see

http://sanfrancisco.about.com/od/photogalleries/ig/Photo-Tour--Barbary-Coast/Maiden-Lane.htm.

xxviii For a brief overview of Melbourne's laneways, see

xxix City of Melbourne, "Love Your Laneway,"

# Parking Plan Guide

Mobility SME Toolkit





# Table of Contents

- Why Develop a Parking Plan?
- Key Components of a Parking Study
- Tips for Successful Outcomes
- Best Practice Parking Strategies





## Why Develop a Parking Plan?



Typically, a parking study is requested when members of a community or neighborhood see regular front-door parking problems impacting the ease of finding a space. The front-door problem is often real, even if ample parking is nearby. A parking study reveals where parking is available and should recommend management practices to better utilize spare capacity, with supply enhancements only if cost-effective.

Most municipalities do not have a comprehensive or current understanding of what parking exists in their communities, how it is managed including regulations such as time limits and price, and how it is used by residents, employees, and visitors.

A parking plan helps to support community goals and ongoing planning efforts by addressing parking access to key destinations, downtowns, residences, public facilities, places of employment, etc. It should also provide an objective perspective on parking demand in a given area, understand public feedback on parking conditions, and develop parking policy, management and supply solutions to address identified problems.

The best parking plans begin with a thorough analysis of existing conditions, management practices and associated policies.

#### **Common Parking Plan Goals**

- Support economic development
- Overcome **negative perceptions** of parking system
- Improve the experience for different users such as residents, employees, customers and visitors
- Document parking supply and demand
- Improve the **management** of the parking system
- Identify and recommend parking supply
   efficiencies/opportunities to improve parking in areas
   of higher demand
- Develop flexible parking standards to support development

### **Key Components of a Parking Plan**



## Parking Inventory Analysis

- Mappable database
- On-street regulations
- Off-street restrictions
- Public & privately owned spaces



## Parking Demand Analysis

- Counting all cars across multiple hours
- "Typical" conditions
- Weekdays & weekends
- Utilization numbers and percentages



## Operational & Financial Management Analysis

- Enforcement & hours
- Violations schedule & collections rate
- Meter/facility revenues
- Debt service, parking fund, maintenance costs



## Parking Demand & Zoning Analysis

- Land use projections
- Assess parking requirements
- Peer & national standards reviews
- Forecast demand based on existing demand patterns



#### **Public Engagement Process**

- Key stakeholders
- Public surveys
- In-person workshops
- Language considerations



## Strategies & Recommendations

- Operations/management
- Policy/zoning
- Supply & access
- Customer information



#### **Final Plan**

- Clear data & maps
- Actionable recommendations
- Responsible parties
- Projections

## **Parking Plan Tips for Successful Outcomes**





**Develop Parking Inventory** 



 Not necessary to count small private driveway parking



**Conduct Parking Demand Analysis** 

Make data
entry simple
(paper is ok!)

Walking can be fastest method. One person can count one mile in one hour

 Turnover/length of stay valuable but alternately obtained through a user survey



Analyze Parking Operational & Financial Management Structure



Often difficult to identify all financials when revenues & expenses are general fund transfers

Many people dodge
 payment/enforcement.
 Revenue projections will be
 higher than reality.



**Conduct Parking Demand Model & Zoning Analysis** 

Use ULI / ITE rates and shared parking methodologies for comparisons

 Standardize parking requirement rates (per 1k sf or per unit) for comparisons



**Engage Public & Stakeholders** 

- Talk with all related departments
- Survey perceptions & actual experience
- Hours of merchant & resident availability don't match



**Create Parking Plan Strategies** 

- Don't overburden police with enforcement
- Liability fears of shared parking are red herrings
- Reveal costs of building / maintaining parking

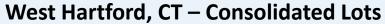


**Develop Draft & Final Parking Plan** 

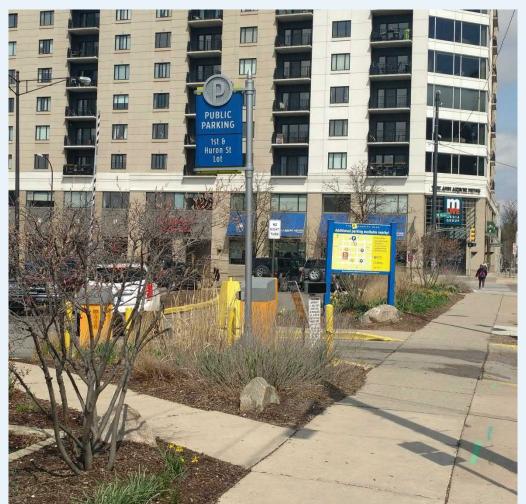
- Accessible infographics help communicate a boring topic effectively
- Address all users& readers
- The best plans are compelling!

## Best Practices: Shared Parking Districts





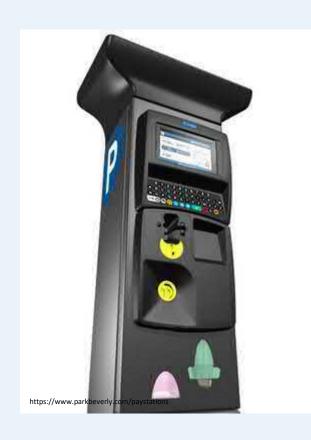
- Town worked to consolidate privately owned lots
- For customers just one big lot
- Town maintains striping, snow removal, etc.
- Paid parking
- More info: <a href="https://www.westhartfordct.gov/town-departments/parking">https://www.westhartfordct.gov/town-departments/parking</a> ("Brace Lot")



#### Ann Arbor, MN – Streamlined Public System

- BID manages parking on behalf of City
- Includes parking on private lots
- Signage/wayfinding bring private lots into public system
- Parking revenues fund parking management AND transit, travel information, and a commuter pass program
- More info: https://www.a2dda.org/getting-around/drive/

## Best Practices: Parking Payment Technologies





- Can use credit card or cash
- Pay-by-plate / Pay-anddisplay
- Can overlay with pay-bycell
- Easy to program to make changes



#### **Smart Meter**

- Can use credit card or coins
- Easy to program to change price



#### **License Plate Recognition (LPR)**

- Capture additional data such as turnover
- Backup images for violations
- Ability to use license plates for permitting



#### Pay-by-Phone

- Overlap with existing meter tech OR
- Use phone only for payment
- Users can extend remotely
- Users typically don't mind paying fee for convenience of using app

## Best Practices: Parking Wayfinding



#### Salem, MA - Blue P

- Blue "P" is universally understood
- Overall wayfinding scheme includes parking
- Ped-level signage helps you return to your car as well as find a place to park



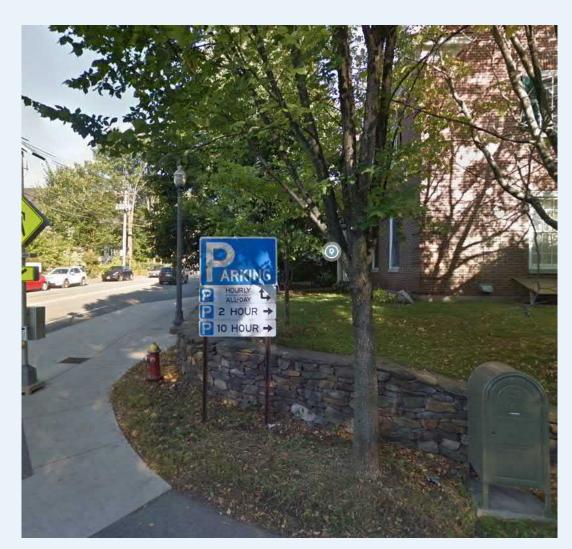






#### Beverly, MA – Signage for Zones

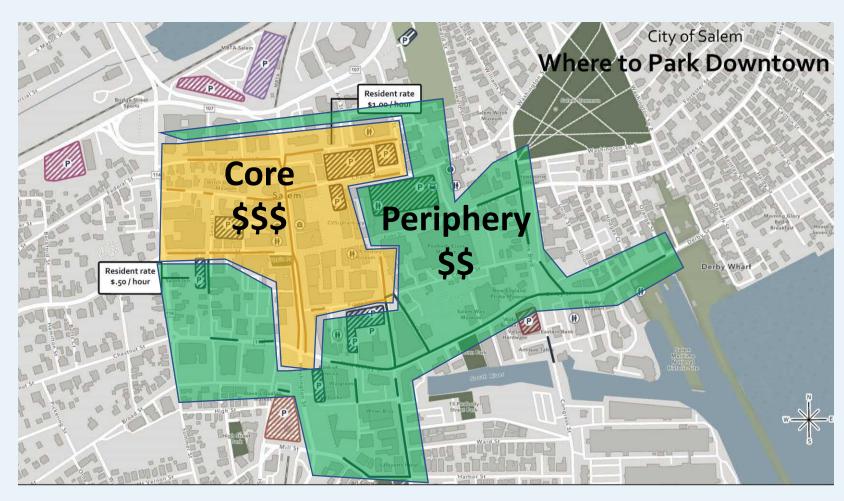
- Signage matches pricing zone
- Actual price not on sign (easy to change)
- More info: https://www.parkbeverly.com/visitors



#### **Hanover, NH – Short- and Long-Term Guidance**

- Wayfinding includes options for short and longterm
- Intercept people before they get to the heart of Downtown

### Best Practices: Parking Pricing Strategies





- Prices tiered by location relative to core
- Creates availability in key locations
- Creates options for all users pay a little more to go directly to your destination, pay a little less outside of the core and stay longer



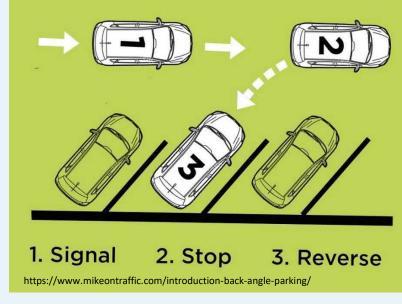
#### Haverhill, MA - Time Of Day Adjustments

- Implemented paid parking in 2011
- Originally: 3:00 pm 8:00 pm to create availability at key times
- Recently expanded to 10:00 am to 8:00 pm
- More information: <a href="https://www.cityofhaverhill.com/Paid%20Parking%20pr">https://www.cityofhaverhill.com/Paid%20Parking%20pr</a> ogram%20updates.pdf

### Best Practices: Parking Design







#### **Topsfield, MA – Parking Space Reuse**

- Seasonal
- One parking space = 8 dining chairs
- Temporary materials
- Aesthetically pleasing

#### Somerville, MA – Parking Space Reuse

- Seasonal
- Bike corral
- Can be removed in winter
- Protected by flex post
- One parking space = ~10 parked bikes

## Somerville, MA – Reverse Angle Parking

- Data showed speeds decreased
   15%
- Safer for cyclist visibility
- Opening door directs passengers to curb
- Safer loading/unloading trunk

## Best Practices: Future Parking Needs/Trends (i.e. Electric Vehicle Stations)







#### Beverly, MA – Public EV Stations

- Level 2 Charge Point chargers
- More info: https://www.beverlyma.gov/712
   /Electric-Vehicles

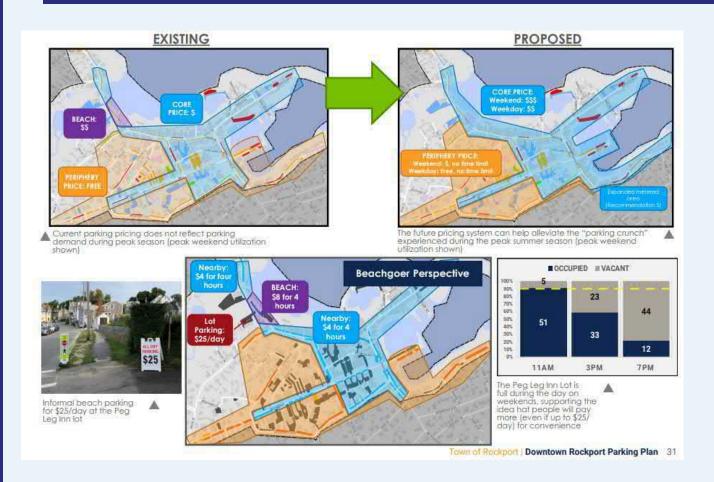
## Arlington, VA – On-Street Carsharing spaces

 Making valuable spaces open to more members of the public

#### **Buffalo, NY – Imagining a Multimodal Future**

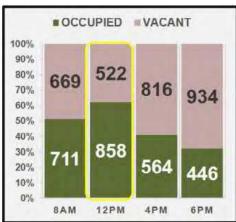
- Held a multi-day charette to understand goals for future of mobility in city
- Create a plan for a Mobility and Equity Innovation Zone
- More info: <a href="https://www.stantec.com/en/ideas/the-future-of-mobility-remaking-buffalo-for-the-21st-century">https://www.stantec.com/en/ideas/the-future-of-mobility-remaking-buffalo-for-the-21st-century</a>

### Case Studies: Demand Patterns as seen in Regional Parking Plans





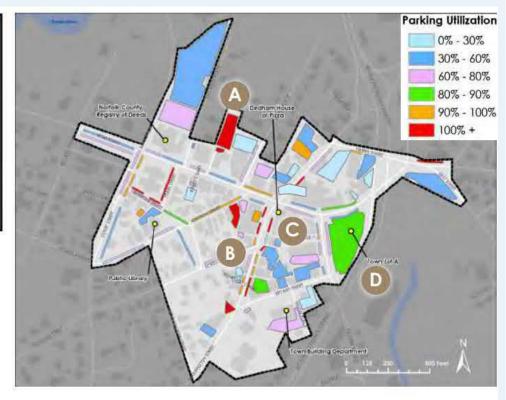
- High demand for on & off-street parking adjacent to recreational and commercial destinations
- Existing priced parking does not reflect demand and requires tiered parking zones to better distribute parking
- Remote, long-term parking for beachgoers needs to be promoted to encourage people to park farther away
- More info:
- <a href="https://www.rockportma.gov/sites/g/files/vyhlif1141/f/uploads/downtownro">https://www.rockportma.gov/sites/g/files/vyhlif1141/f/uploads/downtownro</a> ckportparkingplan 20190208 draft 1.pdf





over capacity

- B Washington Street on-street parking highly utilized
- Lots north of Bryant Street under-utilized
- Town Lot A ideally utilized



#### **Dedham, MA – Downtown Parking Demand**

- Develop a parking plan that quantifies parking demand in a commercial core/downtown
- Identify public and private parking facilities that reflect high demand and target underutilized facilities that have additional capacity, particularly during peak weekday and weekend periods
- More info:
- https://www.mass.gov/doc/mobility-town-of-dedham/download

### Case Studies: Shuttle & Jitney Services



#### Cambridge, MA - Commuter Shuttle

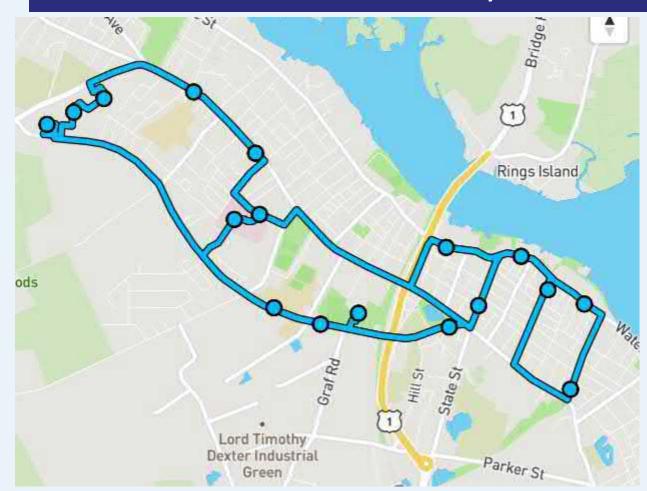
- Shuttle Stop Signage at Alewife Station, MA
- Fare-free during COVID-19, however fare collection is resuming with the integration of mobile ticketing
- Runs between Alewife Station and office campuses
- More info: https://128bc.org/schedules/alewife-route-c/



#### Rockport, MA – Beach Shuttle

- Shuttle service during peak season that connects visitors from remote parking lot to Downtown and recreational attractions
- Advertised as a "Park N Ride" shuttle
- Costs \$1/person each way (with reduced prices for seniors, children under five, and persons with disabilities)
- More info:
- https://rockportusa.com/parking-in-rockport/

## Case Studies: Shuttle & Jitney Services



#### Newburyport, MA – Regional Shuttle

- Operated by MVRTA
- Runs on weekdays and weekends and circulates through Downtown, regional attractions, plazas, and commuter rail station
- Integrated with Charlie Card MBTA fare system
- More info: <a href="https://www.mvrta.com/alerts/new-route-57-newburyport-shuttle/">https://www.mvrta.com/alerts/new-route-57-newburyport-shuttle/</a>





#### **Everett (Boston BRT Program), MA – Pedicab Service**

- Free pedicab service on Broadway
- Provided drop-off/pick-up services to bus stops and key destinations
- Created a more interactive way to connect first & last mile services for Everett residents

### Case Studies: Shuttle & Jitney Services



#### Atlantic City, NJ – Jitney Service

- Operated by private vendor
- Free service from bus stations, resorts, local destinations, and rail terminal
- More info: <a href="https://www.jitneyac.com/atlantic-city-rail-terminal">https://www.jitneyac.com/atlantic-city-rail-terminal</a>



#### Boston (Seaport District), MA - First/Last Mile Shuttle

- "Circuit" shuttle that provides free service for Seaport visitors and residents
- Electric shuttles that can be hailed from the street or requested for pick-up through a mobile phone application
- Rides are offered all week
- More info: <a href="https://www.ridecircuit.com/boston">https://www.ridecircuit.com/boston</a>